

Foreword

The Social Protection Index is a new and crucial tool that will help to assess, measure, and compare efforts in the area of Social Protection. After the 1997 Asian crisis, one experience became increasingly clear to policymakers and development experts: the goals of achieving poverty reduction cannot be achieved merely through the promotion of economic growth and the development of physical and social infrastructure. Major international organizations felt that efforts were needed to directly address the needs of those already in poverty. Also, it is paramount to prevent members of vulnerable groups from falling into poverty. There was a unanimous call for measures in the area of Social Protection. Moreover, the concerned institutions felt that social protection in developing countries should cover a wider set of policies and programs than the approaches adopted in developed nations.

The Asian Development Bank (ADB) reacted quickly and in September 2001, approved a Social Protection strategy. It identifies five major areas of interest: labor markets, social insurance, social assistance, micro- and area-based schemes, and child protection. Since then, various ADB-funded projects have made a start in implementing the strategy. Other international financial institutions have also developed Social Protection strategies, projects, and programs, and have produced a number of qualitative publications.

However, internationally comparable quantitative indicators of Social Protection are still in the making. ADB has taken a lead in this key task by commissioning this regional technical assistance study of Social Protection in six Asian countries, namely Bangladesh, Pakistan, Indonesia, Mongolia, Nepal, and Viet Nam. The study is funded by the Department for International Development of the United Kingdom (DFID) through the Poverty Reduction Fund and the Government of the Netherlands through the Cooperation Fund in Support of the Formulation and Implementation of National Poverty Reduction Strategies.

The primary objective of this project is to construct an internationally comparable Social Protection Index. It will provide a realistic and acceptable summary of the overall level of Social Protection activities in the various countries. Subsidiary objectives of this project are:

- (i) to explore the variations in perceptions and definitions of Social Protection in the different countries;
- (ii) to provide quantitative and qualitative information on existing Social Protection initiatives; and
- (iii) to generally raise awareness about the need for Social Protection policies and programs.

The Index will not only provide policymakers with a tool to analyze and measure Social Protection, but it will also, for the first time, give a complete picture of Social Protection in the respective countries.

This publication is intended to present the outcome of the studies and to pave the ground for further activities. The next objective is to have such an index for all Asian developing countries. Initial talks with other international organizations have shown a growing interest in the progress of the work on the Social Protection Index.

The work performed so far has made a significant contribution to the development of the Index and ADB expects that there will be intensive and productive discussions based on this publication.

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Acknowledgements

The book is the result of teamwork. The main conceptual work on the development of the index was done by Joe Wood from Halcrow China Limited and Bob Baulch from the Institute of Development Studies, University of Sussex. The country studies were elaborated by national experts from the respective countries covered under a regional technical assistance (RETA) study of Social Protection of the Asian Development Bank (ADB): Atiur Rahman and Kazi Saleh Ahmed (Bangladesh), Hananto Sigit and Soedarti Surbakti (Indonesia), Danzan Narantuya and Erdene Uuganbileg (Mongolia), Suman K. Sharma and Saurav D. Bhatta (Nepal), Saifur Rahman Sherani (Pakistan), Nguyen Thang and Hoang Xuan Quyen (Viet Nam). See also the section of this book entitled “About the Authors.”

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It is understood that any errors and mistakes in the book remain the exclusive responsibility of the editor and the authors.

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Country	National Currency	Abbreviation	US\$ Value (US\$1)	Year of Value (31 Dec.)
Bangladesh	Taka	Tk	59.62	2004
Indonesia	Rupiah	Rp	9,280.00	2004
Mongolia	Tugrik	Tug	1,212.00	2004
Nepal	Rupee	NR	72.00	2004
Pakistan	Rupee	PR	59.55	2004
Viet Nam	Dong	D	15,776.00	2004

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Abbreviations and Acronyms

A, B, or C KEJAR	Kerja sambil Belajar Package, a nonformal education program to help drop-outs to finish their education while working
ADB	Asian Development Bank
ADB/N	Agricultural Development Bank of Nepal
AGR	agricultural sector
AHEC	Agency for Hygiene and Epidemiological Control
AHIOSR	Alleviation of the Health Impacts of Oil Subsidy Reduction program
Aimag	largest rural administrative unit
AMI	Anjuman Mufidul Islam
APBN	Anggaran Pendapatan dan Belanja Negara, state budget
ASA	Association for Social Advancement
ASABRI	Asuransi Sosial Angkatan Bersenjata Republik Indonesia, a social insurance for Indonesian Armed Forces members and civilians in the Ministry of Defense
ASKES	Asuransi Kesehatan, a health insurance for government employees and pensioners, as well as for Armed Forces members and their families on behalf of Asabri
ASKESOS	Asuransi Kesejahteraan Sosial, a social welfare insurance with a 3-year savings and social insurance program covering sickness death to low income earners in nonformal sector
Bag	lowest rural administrative unit
BAPPENAS	Badan Perencanaan Pembangunan Nasional—National Development Planning Board
BAZIS	Badan Zakat, Imfaq dan Sodakoh, an Islamic organization to collect contribution and distribute them to the needy ones
BDD	Bidan Di Desa, midwives in the villages
BEFA	Basic Education for All (Program)
BGK	Bantuan Guru Kontrak, Contract Teacher Assistance Program

BHINEKA	Unity in Diversity, State's Coat of Arm
TUNGGAL IKA	
BKG	Bantuan Khusus Guru, a Special Teachers' Assistance Program
BKKBN	Badan Koordinasi Keluarga Berencana Nasional — National Family Planning Coordinating Board
BKM	Bantuan Khusus Murid—Special Student Assistance Program
BLN	Bantuan Luar Negeri, Foreign Assistance
BNI	Bank Negara Indonesia, a state bank
BPS	Badan Pusat Statistik /BPS-Statistics Indonesia, formerly Biro Pusat Statistik
BRAC	Bangladesh Rural Advancement Committee
BRDB	Bangladesh Rural Development Board
BRI	Bank Rakyat Indonesia, a state bank
BULOG	Badan Urusan Logistik, National Logistic Agency
CBO	community-based organization
CBS	Central Bureau of Statistics
CEDAW	Convention on Elimination of All Forms of Discrimination Against Women
CEMMA	Committee for Ethnic Minorities in Mountainous Areas
CHIS	Community Health Insurance Scheme
CHP	Coming Home Project in Aceh
CIDA	Canadian International Development Agency
CIME	Central Institute for Economic Management
CMF	Center for Micro Finance
CMTU	Confederation of Mongolian Trade Unions
CNSP	Children Need Special Protection Program
CODEC	community development center
CPRGS	Comprehensive Poverty Reduction and Growth Strategy
CRS	Catholic Relief Service
CWIN	Child Workers in Nepal Concerned Center
CWSN	Children with Special Needs
DC	district council
DD	Dompot Duafa—Wallet of the Poor, program that collects contribution from the community and distributes it to the Moslem poor
DDC	district development committee
DEPKES	Departemen Kesehatan, Ministry of Health
DHS	Demographic and Health Survey

DIP	Daftar Isian Proyek, List of Development Projects
DKP	Dewan Ketahanan Pangan, Food Resilience Council
DMC	developing member country
DOM	Department of Manpower, Ministry of Manpower
DPT	diphtheria
DPW	Department of Public Works
DSK	Dushtha Shastha Kendra
EO	Employment Office
EOBI	Employees Old-Age Benefits Institution
EPS	Essential Package Services
ES	emergency situation
ESC	Employment Service Centre
ESSI	Employees Social Security Institutions
FBS	Federal Bureau of Statistics
FDI	foreign direct investment
FFE	Food for Education Program
FFW	Food for Work
GAKIN	Keluarga Miskin, Poor Families
GB	Grameen Bank
GDA	gender and development approach
GDMD	General Disaster Management Department
GDP	gross domestic product
GEFONT	General Federation for Nepalese Trade Unions
GER	gross enrolment rate
Ger	collapsible and stable round felt tent
GFCF	gross fixed capital formation
GK	Grameen Kalyan
GNI	gross national income
GN-OTA	Gerakan Nasional Orang Tua Asuh, NGO foster parent national movement
GNP	gross national product
GO	government organization
GOOUA	The Governor's Office of Uverhangai aimag, Mongolia
GR	Gratuitous Relief
GSO	General Statistics Office
HDI	Human Development Index
HEPR	Hunger Eradication and Poverty Reduction
HIEcS	Household Integrated Economic Survey
HIES	Household Income and Expenditure Survey
HMG/N	His Majesty's of Government of Nepal

IBRD	International Bank for Reconstruction and Development
IDA	International Development Association
IDF	Integrated Development Foundation
IFA	individual financial assistance
IFI	international financial institution
ILO	International Labour Organization
IMF	International Monetary Fund
IMR	infant mortality rate
INGO	international nongovernmental organization
IPEC	International Program for Elimination of Child Labor
JAMSOS-TEK PT	Jaminan Sosial Tenaga Kerja (Persero)—state corporation responsible for private company’s employees social security
JASA RA-HARJA PT	A state-owned company responsible for traffic accident insurance
JICA	Japan International Cooperation Agency
JKPM	Jaminan Kesehatan Pembiayaan Masyarakat, a health insurance scheme self-funded by the community
JPS	Jaring Pengaman Sosial, social safety net programs
JPS-BK	Jaring Pengaman Sosial Bidang Kesehatan, social safety net-health programs
KELUARGA PRA SEJAH-TERA KPKU	pre-prosperous family grouping by the National Family Planning Board Kredit Pengembangan Kelompok Usaha, credit for the development business group
KPTTG-TASKIN	Kredit Pengembangan Teknologi Tepat Guna, credit for the application of suitable technology
KS	Kartu Sehat, a health card issued to poor families to get free health services in public health center or public hospitals
KUBE	Kelompok Usaha Bersama, joint business group
LDF	local development bank
LFPR	labor force participation rate, ratio of working population and job seekers over population of working ages
LFS	Labor Force Survey
LGED	Local Government and Engineering Development
LIH	Low Income Household
LSGA	Local Self Governance Act
LSMS	Living Standards Measurement Survey

MC	municipal council
MCF	microcredit finance
MCPW	Microcredit Project for Women
MCRC	Mongolian Child Rights Centre
MCW	Ministry of Children and Women's Affairs
MDAC	Ministerial Development Action Committee
MDC	Municipal Development Committee
MDF	Micro Finance Development Fund
MDGs	Millennium Development Goals
MECC	Mother and Early Child Care Program
MEDP	Micro Enterprise Development Program
MFA	Ministry of Agriculture and Fisheries
MFDM	Ministry for Food and Disaster Management
MHI	Micro Health Insurance
MHIB	Micro-Health Insurance Bangladesh
MLG	Ministry of Local Government
MMR	maternal mortality rate
MOF	Ministry of Finance
MOH	Ministry of Health
MOL	Ministry of Labor
MOLD	Ministry of Local Development
MoLE	Ministry of Labour and Employment
MOLISA	Ministry of Labor, Invalids, and Social Affairs
MOM	Ministry of Manpower
MONE	Ministry of National Education
MONEF	Mongolian Employers' Federation
MonRadio	Mongolian Radio
MOR	Ministry of Religion
MOSW	Ministry of Social Welfare
MoSWL	Ministry of Social Welfare and Labor
MP	Member of Parliament
MRC	Mongolian Red Cross
MSW	Ministry of Social Welfare
MTEF	Medium-Term Expenditure Framework
MTMF	Medium-Term Macroeconomic Framework
MVA	Mongolian Volunteers' Association
MWF	Mongolian Women's Federation
MYDC	Mongolian Youth Development Centre
NCCWD	National Commissions for Child Welfare and Development

NCRCL	National Center for Rehabilitation of Child Labor
NDAC	National Development Action Committee
NDC	National Department for Children
NEPF	National Employment Promotion Fund
NESAC	Nepal South Asia Center
NETP	National Employment and Training Program
NFDEC	Non-formal and Distance Learning Educational Centre
NFPB	National Family Planning Board
NGO	nongovernment organization
NHDR	National Human Development Report
NHLCSP	National Household Livelihood Capacity Support Program
NLFS	National Labor Force Survey
NLFS	Nepal Labor Force Survey 1998/99
NLSS	Nepal Living Standards Survey
NPC	National Planning Commission
NRs	Nepalese rupee, Nepalese national currency
NSO	National Statistical Office
NSSF	National Social Security Fund
(Non-) PRS	(Non-) Poverty Reducing Spending
OPSM	Operasi Pasar Swadaya Masyarakat, a market operation to distribute subsidized rice
P2KP	Program Pengentasan Kemiskinan Perkotaan—Urban Poverty Alleviation Program
P3T	Proyek Penanggulangan Pengangguran Tenaga Kerja Terdidik, a project to reduce unemployment of educated labor laid-off during the economics crisis
P4K	Program Peningkatan Pendapatan Petani/Nelayan Kecil—Small Farmer and Fishermen Income Generation Program
PAF	Poverty Alleviation Fund
PBM	Pakistan <i>Bait-ul-Mal</i>
PCCWD	Provincial Commissions for Child Welfare and Development
PCRW	Production Credit for Rural Women
PDKMK	Proyek Dampak Kekeringan dan Masalah Ketenagakerjaan, a project for alleviating the impact of drought and general employment problem

PDPSE-BK	Penanggulangan Dampak Pengurangan Subsidi Energi BBM Bidang Kesehatan, a program to alleviate the health impacts of oil subsidy reduction
PEMP	Program Ekonomi Masyarakat Pantai, economic empowerment of coastal community
PERTAMINA	State-owned oil company
PIHS	Pakistan Integrated Household Survey
PIU	Project Implementation Unit
PKSF	Palli Karma-Sahayak Foundation
PKSPK	Kerja Sistem Padat Karya, employment expansion through a labor- intensive system
PLN	Perusahaan Listrik Negara, a state-owned electricity company
PMS	Poverty Monitoring Section
PM-TAS	Pemberian Makanan Tambahan Anak Sekolah, a food supplement for student program that aims to give breakfast (milk, bread and green peanut) ran by National Planning Board
PPP	purchasing power parity
PRM	Pastoral Risk Management
PR	Pakistani rupee, Pakistani national currency
PRSP	Poverty Reduction Strategy Paper
PTR	poverty targeting rate
PWP	public work project
RASKIN	Beras untuk Orang Miskin, Rice for the Poor Program
RCIW	Rural Community Infrastructure Works Program (food-for-work)
RMP	rural maintenance program
RSS	rural social services
SAFTA	South Asia Free Trade Association
SC	Save the Children
SCF	Save the Children Fund
SD INPRES	Sekolah Dasar Instruksi Presiden, a primary school built based on President Instruction Decree in 1974
SESNUM	Population Teaching and Research Centre of the Mongolian National University
SF	self-financing
SFDP	Small Farmers Development Program

SIDA	Swedish International Development Agency
SMEs	small and medium enterprises
SOE	state-owned enterprise
SP	Social Protection
SPI	Social Protection Index
SPS	Social Protection Strategy
SP Study	Social Protection Study
SSIGO	State Social Insurance General Office
SSN-H	Social Safety Net for Health Program
SSS	Society for Social Services
SSWO	State Social Welfare Office
STEP	Strategies and Tools Against Social Exclusion and Poverty
Sum	secondary rural administrative unit
SUSENAS	Survei Sosial Ekonomi Nasional, National Socio-Economic Survey
TAKESRA/ KUKESRA	Tabungan Kesejahteraan Rakyat/Kelompok Usaha Kesejahteraan Rakyat—People Welfare Savings/People Welfare Business Group
TASPEN PT	Tabungan Asuransi Pegawai Negeri (PERSERO), a state-owned company responsible for managing pension scheme for civil servants
TFR	total fertility rate
Tk	taka
TOR	terms of reference
TR	test relief
Tug	Tugrik, Mongolian national currency
UCEP	Underprivileged Children's Education Program
UK	United Kingdom
UN	United Nations
UNDP	United Nations Development Programme
UNFPA	United Nations Population Fund
UNICEF	United Nations Children's Fund
UNU	United Nations University
UPPKS	Usaha Pengembangan Kelompok Kesejahteraan Sosial
VBARD	Vietnam Bank for Agricultural and Rural Development
VBSP	Vietnam Bank for Social Policy
VC	village council
VDC	village development committee

VGD	Vulnerable Group Development
VGf	Vulnerable Group Feeding
VGO	Vulnerable Group Organisation
VHLSS	Vietnam Household Living Standards Survey
VLSS	Vietnam Living Standards Survey
WAIGP	Women's Awareness and Income Generation Program
WB	World Bank
WC	ward committee
WCUB	Women's Committee of Ulaanbaatar
WDF	Women's Development Fund
WDP	Women's Development Program
WEEH	Women's Empowerment through Employment and Health
WFP	World Food Program
WID	World Inequality Database
WIDER	World Institute for Development Economics Research
WTO	World Trade Organization
XMFG	Export of Manufacturing Products