



Draft Design and Monitoring Framework

Project Number: 40559
May 2008

BAN: Second Urban Governance and Infrastructure Improvement (Sector) Project

A design and monitoring framework is an active document, progressively updated and revised as necessary, particularly following any changes in project design and implementation. In accordance with ADB's public communications policy (2005), it is disclosed before appraisal of the project or program. This draft framework may change during processing of the project or program, and the revised version will be disclosed as an appendix to the report and recommendation of the President.

Asian Development Bank

DESIGN AND MONITORING FRAMEWORK

Design Summary	Performance Targets/Indicators	Data Sources/Reporting Mechanisms	Assumptions and Risks
<p>Impact</p> <p>Sustained improvements in urban environment and quality of life in 35 <i>Pourashavas</i> (PS)</p>	<ul style="list-style-type: none"> • Improved urban infrastructure conditions in 35 <i>Pourashavas</i>. • Institutional reforms adopted and financial performance of 35 PS improved. 	<ul style="list-style-type: none"> • National Economic Statistics; • BBS Reports; • PMO monitoring and evaluation reports; • ADB Mission Reports; • External independent performance assessments • Baseline physical and socioeconomic surveys. 	<p>Assumptions</p> <ul style="list-style-type: none"> • GoB will continue to support decentralization and increase devolution of authority and resources to local governments • GoB will continue to encourage democratic processes with active participation of elected representatives and other stakeholders <p>Risks</p> <ul style="list-style-type: none"> • <i>Pourashavas</i> lack political will to implement the Project.
<p>Outcome</p> <p>Strengthening urban governance and management of urban services and provision of improved basic urban services to 1.8 million people in 35 PS by 2015.</p>	<ul style="list-style-type: none"> • Urban Governance Improvement Action Plan (UGIAP-2) implemented by 35 <i>Pourashavas</i>. <p>Water Supply:</p> <ul style="list-style-type: none"> • At least 15 Project PS provided with access to portable water supply by 2014 <p>Sanitation:</p> <ul style="list-style-type: none"> • 50% of the population in Project PS provided with access to safe sanitation facilities. <p>Drainage:</p> <ul style="list-style-type: none"> • Well functioning drainage systems provided in at least 10 Project PS. <p>Solid Waste Management:</p> <ul style="list-style-type: none"> • All project PS have established facilities for door to door waste collection, transportation, sanitary treatment and disposal. <p>Urban Roads and Bridges:</p> <ul style="list-style-type: none"> • At least 10 Project PS have access to better roads and bridges. <p>Other municipal services:</p> <ul style="list-style-type: none"> • All Project PS have improved access to municipal services/ facilities (markets, slaughter houses, bus terminals). 	<ul style="list-style-type: none"> • PMO and PIU reports; • Quarterly Progress reports; • ADB Mission Reports; • PDP appraisal reports; • Citizen report cards; • Socio economic studies; • Project Completion report. • External independent performance assessments • Baseline physical and socioeconomic surveys. 	<p>Assumptions</p> <ul style="list-style-type: none"> • Availability of adequate financial resources to meet investment requirements for basic urban infrastructure • <i>Pourashava</i> Council's willing to introduce reforms as outlined in UGIAP-2. • Timely recruitment of consultants and availability of adequate training opportunities for elected officials and staff <p>Risks</p> <ul style="list-style-type: none"> • Financial improvement measures not implemented to scale • <i>Pourashavas</i> may not have the resources/skills to manage operations of new facilities • Political acceptance of required changes in taxes and tariffs

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<p>Outputs</p> <p>Component A: Basic infrastructure and service delivery urban and</p> <p>1.1. Improved access to basic urban infrastructure for 35 Project Pourashavas by 2015.</p>	<p>Road and Bridges:</p> <ul style="list-style-type: none"> Rehabilitation of roads (20 PS), construction of new roads (15 PS), bridges (5 PS), culverts (3 PS) and procurement and installation of traffic and road safety equipment (20 PS). <p>Drainage:</p> <ul style="list-style-type: none"> Drainage master plans prepared for 10 Project PS. Existing drains rehabilitated in 8 Project PS. New drains constructed in 5 Project PS. <p>Solid waste management:</p> <ul style="list-style-type: none"> Establishment of a system for waste segregation, provision of transportation equipment, treatment facilities and development of safe disposal facilities in all 35 Project PS. At least 75% collection efficiency in all Project PS. <p>Improved municipal facilities:</p> <ul style="list-style-type: none"> Construction of upgradation of municipal services such as kitchen markets (15), bus and truck terminals (3), jetties (1), street lighting (10 PS), parks (10 PS) <p>Improved basic services for the poor</p> <ul style="list-style-type: none"> Community based infrastructure facilities, such as water, sanitation, drainage, solid waste management, footpaths, street lighting etc. in 70 slum settlements. <p>Water Supply:</p> <ul style="list-style-type: none"> Rehabilitation and UFW reduction programs in 10 Project PS. Water mains rehabilitated in 15 Project PS. Installation/replacement of water meters in all existing connections. Refurbishment/replacement of pumping machinery. Construction of 15 new Iron Removal Plants New distribution lines – 45 km New transmission mains – 90 km Establishment of 10 HTW/DTW for the poor. Source augmentation through construction of production tubewells, hand tubewells in 10 slum areas. <p>Sanitation:</p> <ul style="list-style-type: none"> Construction/repair of at least 280 public sanitary latrines. Construction/repair of at least 280 community latrines. Preparation and dissemination of advocacy material for Information, Education, Communication in all Project 	<ul style="list-style-type: none"> PMO and PIU monitoring reports; PIU progress reports; Quarterly progress reports; Disbursement and reimbursement records; ADB review mission reports; PDP reports 	<p>Assumptions</p> <ul style="list-style-type: none"> Timely establishment of PMO and PIUs Funding is made available in accordance with loan disbursement schedule and financing plan Timely provision of counterpart funds <p>Risks</p> <ul style="list-style-type: none"> Overrun of project construction costs and time Construction delays due to problems of land/ROW acquisition

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	PS.		
<p>Component B: Governance Improvements and Capacity Development</p> <p>2.0. Enhanced capacity of Pourashavas to implement, operate, manage and maintain basic urban services</p> <p>2.1. Increased accountability of Project PS toward their citizens by 2015.</p> <p>2.2. Gender</p>	<ul style="list-style-type: none"> • Base maps/land use plans prepared for all project PS by year 2. • Infrastructure Master Plans prepared in all Project PS by Year 5. • Annual O&M plan prepared and implementation in all Project PS by year 2. • Urban planning unit strengthened by Year 6. • <i>Pourashava</i> Management Information System prepared and implemented by Year 6. • Accrual accounting system implemented by year 5. • Minimum 10% increase in holding tax each year. • Improved billing and collection efficiency by Year 4. • Achieved full cost recovery (O&M) by year 6. • User charges on water and solid waste implemented by year 4. • Reassessment of property tax, and other taxes and non-tax updation completed by year 4. • Computerized Financial Management Systems introduced and implemented by year 5. • Asset management system established and implemented by year 5. • Capacity enhancement needs assessment prepared in all Project PS. • Service delivery baseline established and annual improvement plans prepared and implemented in all Project PS. • Organizational development plans prepared and operationalized. <ul style="list-style-type: none"> • <i>Pourashava</i> Development Plans prepared in all Project PS by year 2. • Formation of town-level committee by Year 1 and regular meetings thereafter • Citizen report cards introduced and implemented by Year 5. • E-Governance system established by Year 5, • Grievance Redressal System established and operational by Year 5. • Formation of Networks of Community Based Organizations by Year 1. • IEC campaigns prepared and implemented by Year 5. 	<ul style="list-style-type: none"> • PMO and PIU reports; • Quarterly progress reports; • ADB mission reports; • Baseline surveys; • Basemaps; • Citizen report cards; • Socio economic studies; • Project completion report 	<p>Assumptions</p> <ul style="list-style-type: none"> • Adequate training and technical support available from PMO to help PS to initiate reforms under UGIAP-2. • <i>Pourashava</i> Chairpersons actively supporting the initiatives under the UGIAP-2 <p>Risks</p> <ul style="list-style-type: none"> • Systems, procedures and guidelines developed are not implemented or followed. • No legal obstacles to poor settlement upgrading.

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<p>mainstreaming in urban planning and decision-making.</p> <p>2.3. Improved urban services to the urban poor in Project PS.</p>	<ul style="list-style-type: none"> • Gender Action Plans prepared, implemented and monitored in all Project PS. • Gender Committee established to support and monitor GAP implementation by Year 4. • Gender budgeting introduced in all Project PS. • 5% of PS budget for the GAP. . • 1.1 million urban poor in project PS provided access to basic urban services. • Earmarking of 5% of budgetary allocation for poverty reduction • Urban poverty reduction action plan (PRAP) prepared and implemented • Poverty monitoring and information system created • Adequate representation and participation of poor at TLCC and WLCC ensured. 		
<p>Component C:</p> <p>Project Management and Implementation Support.</p>	<ul style="list-style-type: none"> • Urban Management Support Unit strengthened • Capacity enhancement needs assessment prepared and implemented • Training manuals and training program developed and implemented • Training of municipal tax staff • Training of accounting staff • Training of <i>Pourashava</i> Chairpersons • Training of Ward Commissioners • PPP opportunities studied and tried out in selected subprojects in all Project PS. • Program Management Office established at the LGED level and PIUs established at the PS level 	<ul style="list-style-type: none"> • PMO and PIU reports • PEM Reports • ADB Mission reports • Training Manuals • Quarterly Progress Reports 	<p>Assumptions</p> <ul style="list-style-type: none"> • MLGRDC's continued support to UMSU • Adequate budget to support the activities of UMSU • Availability of trainers to support capacity building • Adequate support to capacity building activities
<p>Activities with Milestones</p> <p>1.1 PMO established and fully staffed, and project steering committee established immediately after loan signing</p> <p>1.2. PIU established and fully staffed in each of the participating <i>Pourashavas</i> by the end of month 5.</p> <p>1.3. Consultants recruited by end of month 4.</p> <p>1.4. PDP prepared for all project <i>Pourashavas</i> by end of month 12.</p> <p>1.5. TLCC/WLCC established by end of month 3.</p> <p>1.6. Community-based organizations established by end of month 6.</p> <p>2.1 Capacity building of <i>Pourashava</i> staff and other stakeholders throughout Project implementation.</p> <p>2.2. UGIAP-2 prepared for each <i>Pourashavas</i> by the end of month 6.</p> <p>2.2. Signing of MoAs between <i>Pourashava</i> and LGED for implementation of UGIAP-2 by the end of month 6.</p> <p>2.3. Phase 1 performance evaluated by the end of month 12.</p> <p>2.4. Phase 2 performance evaluated by the end of month 36.</p> <p>3.1. Undertake surveys, and detailed designs, prepare technical specifications and contract documents by the end of month 24.</p> <p>3.2. Civil works improvements completed by the end of month 60.</p> <p>3.3 Capacity building of <i>Pourashavas</i> staff and other stakeholders to implement UGIAP-2 throughout project implementation.</p>			<p>Inputs</p> <ul style="list-style-type: none"> • ADB: \$60 million • Government: \$25 million • Cofinancing: KfW Fund \$35 million

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3.4 Evaluation of implementation of UGIAP-2 by year 2 and year 3			

ADB = Asian Development Bank, ADP = Annual Development Plan, BBS = Bangladesh Bureau of Statistics , CULG = Committee on Urban Local Government, DTW = deep tube well, GAP = gender action plan, GoB = Government of Bangladesh, HTW = hand tube well, IEC = information and education campaign, KfW = Kreditanstalt fuer Wiederaufbau, LGED = Local Government Engineering Department, MLGRDC = Ministry of Local Government, Rural Development and Cooperatives, O&M = operation and maintenance , PDP = *Pourashava* Development Plans, PIU = Project Implementation Unit, PMO = Project Management Office, PRAP = Poverty Reduction Action Plan, PS – *Pourashavas*, ROW = right of way, TLCC = Town Level Coordination Committees, TOR = terms of reference, UGIAP-2 = Urban Governance Improvement Action Plan-2, UMSU = Urban Management Support Unit, WLCC = Ward Level Coordination Committees.