



# Draft Design and Monitoring Framework

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Project Number: 42322  
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## Proposed Asian Development Fund Grants Mongolia: Food and Nutrition Social Welfare Program and Project

A design and monitoring framework is an active document, progressively updated and revised as necessary, particularly following any changes in project design and implementation. In accordance with ADB's public communications policy (2005), it is disclosed before appraisal of the project or program. This draft framework may change during processing of the project or program, and the revised version will be disclosed as an appendix to the report and recommendation of the President.

**Asian Development Bank**

## DESIGN AND MONITORING FRAMEWORK

<b>Design Summary</b>	<b>Performance Targets and/or Indicators</b>	<b>Data Sources and/or Reporting Mechanisms</b>	<b>Assumptions and Risks</b>
<p><b>Impact</b> Vulnerability to food insecurity reduced through increased supply of and improved access to food by vulnerable and poor households</p>	<p>Daily calorie intake of lowest quintiles of income distribution increased from 1,728 in 2004 to at least 2,000 calories by 2015, data to be disaggregated by sex</p> <p>Percentage of under-weight newborn equal to or lower than 2004 levels (3.7%), data to be disaggregated by sex</p>	<p>National nutrition surveys – NSO</p> <p>National nutrition surveys – NSO</p>	<p><b>Assumption</b> International food prices will stabilize and food can continue to be imported</p>
<p><b>Outcome</b> Improved access to food by vulnerable and poor households through a targeted food stamp program and strengthened social welfare systems</p>	<p>At least 100,000 household beneficiaries of the food stamp program by 2011</p> <p>Monthly per capita expenditure on food for lowest quintile in 2012 is equal to or greater than expenditure in 2006-2007 (\$14) at constant prices</p>	<p>Food stamp program data</p> <p>NSO Socio-Economic Household Survey</p>	<p><b>Assumptions</b> International food prices stabilize</p> <p>Political and administrative stability</p> <p><b>Risks</b> Food safety nets used as a political tool</p> <p>Resistance to change in existing social welfare systems</p>
<p><b>Outputs</b> Component 1: Design and implementation of a targeted food stamp program</p> <p>1.1. Innovative targeting approaches for food stamps pilot-tested by December 2009</p> <p>1.2. A mechanism for delivering</p>	<p>Outreach targeting methodology adopted by Government for pilot testing by 2009</p> <p>At least 70% of beneficiaries identified by outreach methods after 2 years of operation, data to be disaggregated by sex</p> <p>Subprogram to Food</p>	<p>Project documentation and/or ministerial order</p> <p>FSOU/food stamp program data</p> <p>Prime Minister’s Decree</p>	<p><b>Risks</b> Decision to expand or prolong the food stamp program will be based on recommendations from pilot approach</p> <p>Lack of coordination among ministries and levels of government</p> <p>Recommendations on the results from pilot-testing will not be turned into policy reforms</p>

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<p>food stamps is established by June 2009</p> <p>Component 2: Capacity development and communication strategy</p> <p>2.1. Capacity development tools for national and local stakeholders and institutional strengthening designed and implemented by January 2010</p> <p>2.2. A communication strategy to ensure transparent implementation of the food stamp program developed and implemented by December 2009</p> <p>Component 3: Strengthening social welfare strategies and systems</p> <p>3.1. Effective food crisis response by 2010</p>	<p>II, including a food stamp program approved by the Government by 2009</p> <p>At least 70% of food stamps distributed to lowest two quintiles of income distribution, data to be disaggregated by sex</p> <p>At least 80% of beneficiaries receiving food stamps on time (on the dates specified) by 2011</p> <p>Capacity development tools designed, approved, and implemented by 2010</p> <p>At least 50% of <i>soums</i> and <i>khoroos</i> reached by 2010</p> <p>Communication strategy adopted by steering committee and reflected on television and radio channels, printed material and community outreach activities by December 2009</p> <p>Methodology to measure impact of food price increases developed by 2010</p> <p>Community grant</p>	<p>Food stamp module attached to NSO survey</p> <p>FSOU/food stamp program data</p> <p>PIU/FNSWPP documents</p> <p>FSOU/food stamp program data</p> <p>Steering Committee and PIU, minutes of Steering Committee meetings and FNSWPP documents</p> <p>PIU/FNSWPP documentation</p> <p>PIU/ FNSWPP</p>	

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<p>3.2. A package of reform of social welfare strategies by October 2011</p> <p>3.3 An early warning and response system to respond to social shocks by October 2011</p>	<p>program established by 2010</p> <p>Policy notes produced for each group of reforms by October 2011</p> <p>Knowledge product on social welfare institutional reforms developed by October 2011</p> <p>Recommendations for social welfare reforms forwarded to cabinet by October 2011</p> <p>Early warning and response system developed and approved by Steering Committee by 2011</p>	<p>documentation</p> <p>PIU/FNSWPP document</p> <p>PIU/FNSWPP documentation</p> <p>PIU/FNSWPP documentation</p> <p>PIU/FNSWPP documentation</p>	
<p><b>Activities with Milestones</b></p> <p>Component 1:</p> <ol style="list-style-type: none"> <li>1. Install the FSOU (2009)</li> <li>2. Pilot-test two targeting approaches and produce lessons learned (2009–2010)</li> <li>3. Evaluate the pilot-test targeting mechanisms to refine the household assessment survey instruments (December 2009)</li> <li>4. Expand coverage of beneficiaries using improved targeting tools and methodologies (from approaches 2 and 3) (2010–2011)</li> <li>5. Implement all the operational activities involved in establishing the food stamp delivery mechanisms</li> <li>6. Evaluate full food stamp delivery mechanisms and incorporate lessons into final food stamp program design (December 2009)</li> <li>7. Expand capacity of final mechanisms to carry out an expansion of the coverage of the food stamp program</li> <li>8. Undertake supporting activities to improve effectiveness of program expansion</li> <li>9. Implement internal and external monitoring system (continuous)</li> </ol> <p>Component 2:</p> <ol style="list-style-type: none"> <li>10. Undertake capacity development for the pilot-testing of the food stamp program (continuous)</li> <li>11. Undertake capacity development for delivering the expanded food stamps program and other social welfare services (continuous)</li> <li>12. Finalize and implement the communication strategy (2009–2011)</li> </ol>			<p><b>Inputs</b></p> <p>ADF: \$9 million program grant and \$3 million project grant</p> <p>Government: \$8 million for the program and \$330,000 for the project</p>

**Activities with Milestones**

Component 3:

13. Provide technical analysis of capacity development needs to promote effective food crisis response (June 2009–December 2011)
14. Provide technical analysis of social welfare strategies and deliver a knowledge product on social welfare institutional reforms and capacity development (October 2011)
15. Provide technical analysis and support for establishing early detection, mitigation and response to social shocks (2009–2010)

ADF = Asian Development Fund, FNSWPP = Food and Nutrition Social Welfare Program and Project, FSOU = food stamp operating unit, NSO = National Statistics Office, PIU = program implementation unit.