



Draft Design and Monitoring Framework

Project Number: 43096
May 2009

MON: Social Sectors Support Program

A design and monitoring framework is an active document, progressively updated and revised as necessary, particularly following any changes in project design and implementation. In accordance with ADB's public communications policy (2005), it is disclosed before appraisal of the project or program. This draft framework may change during processing of the project or program, and the revised version will be disclosed as an appendix to the report and recommendation of the President.

Asian Development Bank

DESIGN AND MONITORING FRAMEWORK

Design Summary	Performance Targets/Indicators	Data Sources/Reporting Mechanisms	Assumptions and Risks
<p>Impact Poverty level and per capita consumption of the poor have not deteriorated after the implementation of the Government's economic stabilization program</p>	<p>Poverty headcount in 2010-2011 is equal or lower than that in 2007-2008 (35.2%)</p> <p>Monthly per capita consumption of the lowest quintile in 2010-2011 is equal or higher than in 2007-2008 (MNT44,589)</p>	<p>NSO annual socio-economic household survey</p> <p>NSO annual socio-economic household survey</p>	<p>Assumption</p> <ul style="list-style-type: none"> Global economy recovers over the medium term <p>Risks</p> <ul style="list-style-type: none"> Deepening macroinstability as a result of the inability to define and secure support for a consistent macro-economic reform program Government's inability to ensure efficient and redistributive use of mining revenues
<p>Outcome Pro-poor funding of priority basic services ensured in 2010-2011 and reforms to increase the efficiency of social welfare spending and improve living conditions of the poor initiated</p>	<p>1. Targeting of social transfers through proxy means testing becomes Government policy in MSWL, MOH, and MOECS by December 2010</p> <p>2. The following key priority programs of social sectors are protected as of December 2010:</p> <p>MOH: the capitation rates in 2010 for family group practices and soum health centers, at minimum, remain equal to its 2008 level (in real terms)</p> <p>MSWL: the benefit level of the Child Money Program per child in 2010 for the lowest socio-economic quintile, at minimum, remains equal to its 2008 level (in real terms)</p> <p>MOECS: 20% of students in 2011 continue to receive free textbooks and are</p>	<p>Ministerial Orders of MSWL, MOH, MOECS</p> <p>MOH 2010 budget and joint Ministerial Order of MOF and MOH</p> <p>MSWL 2010 budget and Ministerial Order</p> <p>MOECS financial statistics</p>	<p>Risks</p> <ul style="list-style-type: none"> Deepening macro instability as a result of the inability to define and secure support for a consistent macro-economic reform program Reluctance of Parliament to approve a comprehensive overhaul of the social welfare system and resist the introduction and reform of targeting measures in the health, health insurance, and education sectors.

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	targeted through PMT (sex disaggregated)		
<p>Outputs</p> <p>Component 1: Social Welfare</p> <p>1. PRA2: Targeting (through means-testing) of social welfare assistance improved and social welfare programs consolidated</p> <p>2. PRA3: Hospital admissions through an expanded drug discount system for outpatients at FGPs and SHCs reduced.</p> <p>3. PRA4: Targeting of government subsidies for HI contributions (through proxy means-testing) improved</p> <p>Component 2: Health Sector</p> <p>1. PRA5: Emergency Mechanism for purchases of medicines and vaccines in case of acute shortages established</p>	<p>1.1. The Government has prepared a plan to reform social welfare by July 2009</p> <p>1.2. Approved 2010 budget reflects targeted and consolidated transfer program by December 2009</p> <p>1.3. Execution of 2010 budget confirms approved budget reflecting targeted and consolidated transfer program by December 2010</p> <p>2.1. Critical assessment of the existing drug discount system; system and draft guidelines available by July 2009</p> <p>2.2. Government approval on an improved drug discount system covering outpatients by December 2009</p> <p>3.1 Working group on subsidies established by July 2009</p> <p>3.2 Action plan and draft amended HI law available by December 2009</p> <p>1.1 Working group on Emergency Mechanism established by July 2009</p> <p>1.2 Mechanism set-up by December 2009</p>	<p>Social welfare reform plan</p> <p>Provision in the national 2010 budget</p> <p>Independent audit report</p> <p>Assessment report</p> <p>Ministerial Order of MSWL</p> <p>Ministerial Order of MSWL</p> <p>Action plan and draft amended HI law</p> <p>Ministerial order of MOH</p> <p>Mechanism documented</p>	

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<p>2. PRA6: Coverage HH micronutrients fortification for children 6–23 months and pregnant and lactating women expanded</p> <p>3. PRA7: Medicaid program for the poor (free consultation, tests and medicines) at PHC and hospital level established</p>	<p>2.1 Working group on micronutrients expansion set-up and expansion plan available by July 2009</p> <p>2.2 MOH Ministerial Order available by December 2009 approving the expansion plan</p> <p>3.1 Working group on Medicaid established by July 2009</p> <p>3.2 Government resolution on introducing Medicaid, including identification of HH through means-testing available by December 2009</p>	<p>Ministerial order of MOH and expansion plan</p> <p>Ministerial order of the MOH</p> <p>Ministerial order MOH</p> <p>Ministerial order</p>	
Component 3: Education Sector			
<p>1. PRA8: Targeting of secondary level textbook subsidies is improved</p> <p>2. PRA9&10: Quality of education through strengthened teachers in-service training and evaluation system improved</p>	<p>1.1 Working group to assess implementation issues for proxy means testing established by July 2009</p> <p>1.2 PMT based eligibility approved by Government by December 2009</p> <p>2.1 New evaluation system officially expanded to all relevant teacher by December 2009</p> <p>2.2. Draft action plan on in-service training approved by MOECS by December 2009</p>	<p>Ministerial order MOECS</p> <p>Ministerial order MOECS</p> <p>Ministerial order MOECS approving new evaluation system</p> <p>Final action plan and certification letter by MOECS</p>	
Component 4: Urban Infrastructure Sector			
<p>1. PRA11&12: Capacity development on guidelines for ger district development</p>	<p>1.1 Working group for revision and prioritization of Ulaanbaatar Master Plan established by July</p>	<p>Joint decree of MRTCUD and Ulaanbaatar Municipal office</p>	

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and safeguard considerations for the revision and prioritization of the Ulaanbaatar Urban Development Master Plan are in place	2009 1.2. Capacity building materials and guidelines for ger district development, and environmental and other social safeguards are available by Dec 2009	Guidelines and capacity building materials	
Activities with Milestones Component 1: 1. Prepare a plan and design the implementation of a comprehensive overhaul of social welfare system (targeting (through means-testing) and consolidation of social welfare programs) (July 2009 – December 2010) 2. Expansion of drug discount system (July 2009 – December 2010) 3. Improve targeting of Government subsidies of HI contribution (July 2009 – December 2010) Component 2: 1. Set-up drug and vaccine emergency mechanism (July 2009 – December 2010) 2. Provide more nutritional supplementation to vulnerable mothers and children (July 2009 – December 2010) 3. Design and implement Medicaid system for the poor (July 2009 – December 2010) Component 3: 1. Design PMT-based targeted assistance for secondary level textbooks (July 2009 – December 2010) 2. Strengthened teachers in service training and evaluation system (July 2009 – December 2010) Component 4: 1. Ensure capacity on environmental and social safeguards for urban planners 2. Develop capacity building material in an environmental and social safeguard responsible way (July 2009 – December 2010) Component 5: GAP 1. Implement the Gender Action Plan (July 2009-December 2010) Component 6: Technical Assistance (July 2009 – June 2011) 1. Support the coordinate and implementation efforts of the Program 2. Provide capacity development for targeting within MOH and MOECS 3. Provide capacity development on PMT and other forms of targeting to NSO 4. Support the development of a national database of poor HH 5. Implement consensus building activities on reforming social welfare 6. Provide capacity building activities for social and environmental safeguards to Ulaanbaatar city			Inputs <ul style="list-style-type: none"> • ADB: \$50,000,000 • JICA: \$50,000,000

ADB = Asian Development Bank, FGP = family group practice, HI = health insurance, HH = household, MOECS = Ministry of Education, Culture and Sciences, MOH = Ministry of Health, MRTAUD = Ministry of Road, Transportation, Construction and Urban Development, MSWL = Ministry of Social Welfare and Labor, NSO = National Statistics Office, PHC = primary health care, PRA = policy reform area, SHC = soum health center.