



Initial Poverty and Social Assessment

Project Number: 4218401
June 2009

MON: Southeast Gobi Urban and Border Town Development Project

An initial poverty and social assessment (IPSA) is prepared in the early stage of the project cycle to assess the significance of social issues for a project. In accordance with ADB's public communications policy (PCP, 2005), the IPSA is disclosed upon completion. The final summary social assessment is included as an appendix to the project's report and recommendation of the President.

Asian Development Bank

INITIAL POVERTY AND SOCIAL ANALYSIS

Country	Mongolia		
Project Title:	Southeast Gobi Urban and Border Town Development Project		
Lending or Financing Modality:	Project preparatory technical assistance funded and administered by the Asian Development Bank on a grant basis	Department and Division:	East Asia Department, Mongolia Resident Mission

I. POVERTY ISSUES
<p>A. Linkages to the National Poverty Reduction Strategy and Country Partnership Strategy</p> <p>1. Based on the country poverty assessment, the country partnership strategy and the sector analysis describe how the project would directly or indirectly contribute to poverty reduction and how it is linked to the poverty reduction strategy of the partner country.</p> <p>The project preparatory technical assistance (PPTA) project will develop infrastructure investments and an institutional development and capacity building program that will strengthen coverage and quality of basic urban services in Dornogovi and Omnogovi aimags. The investment project will improve urban environment and raise living standards in the aimag center of Dalangadzaad, and soum centers including Zamyn-Uud, Khanbogd, Tsogttsetsii, Mandah and Gurvan Tes.</p>
<p>B. Targeting Classification</p> <p>1. Select the targeting classification of the project:</p> <p><input type="checkbox"/> General Intervention (GI) <input type="checkbox"/> Individual or Household (TI-H); <input checked="" type="checkbox"/> Geographic (TI-G); <input type="checkbox"/> Non-Income MDGs (TI-M1, M2, etc.)</p> <p>2. Explain the basis for the targeting classification: The project will achieve its development impact in towns in Dornogovi and Omnogovi aimags.</p>
<p>C. Poverty Analysis</p> <p>1. If the project is classified as TI-H, or if it is policy-based, what type of poverty impact analysis is needed?</p> <p>2. What resources are allocated in the project preparatory technical assistance (PPTA)/due diligence?</p> <p>3. If GI, is there any opportunity for pro-poor design (e.g., social inclusion subcomponents, cross subsidy, pro-poor governance, and pro-poor growth)?</p> <p>The PPTA project will (i) undertake social and poverty impact assessment and (ii) develop a transparent subsidy system to alleviate potential impact on low-income population groups. The PPTA has allocated resources for social impact analysis.</p>
II. SOCIAL DEVELOPMENT ISSUES
<p>A. Initial Social Analysis</p> <p>Based on existing information:</p> <p>1. Who are the potential primary beneficiaries of the project? How do the poor and the socially excluded benefit from the project?</p> <p>2. What are the potential needs of beneficiaries in relation to the proposed project?</p> <p>3. What are the potential constraints in accessing the proposed benefits and services, and how will the project address them?</p> <p>The project targets residents of towns that are expected to grow rapidly as a result of mining and trade development. Low-income groups will be well represented in the population influx, and these groups are expected to be among the primary beneficiaries of the project. Their main needs are for basic water, sewerage and housing services. The main potential constraint is insufficient resources to provide sufficient housing.</p>

B. Consultation and Participation			
1. Indicate the potential initial stakeholders			
The potential initial stakeholders are migrants drawn to Southeast Gobi because of perceived income earning opportunities related to growth in trade and mining.			
2. What type of consultation and participation is required during the PPTA or project processing (e.g., workshops, community mobilization, involvement of nongovernment organizations and community-based organizations, etc.)?			
A series of workshops will be undertaken during the PPTA implementation and project preparation. Ivanhoe Mines and World Bank have already held productive workshops with town residents, showing that these forums can be useful for gathering information about beneficiaries' perceived problems, priorities, opportunities and threats.			
3. What level of participation is envisaged for project design?			
<input checked="" type="checkbox"/> Information sharing <input checked="" type="checkbox"/> Consultation <input checked="" type="checkbox"/> Collaborative decision making <input checked="" type="checkbox"/> Empowerment			
4. Will a consultation and participation plan be prepared? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No Please explain. To be prepared during PPTA.			
C. Gender and Development			
1. What are the key gender issues in the sector and/or subsector that are likely to be relevant to this project or program? The TA will seek inputs from specialists and beneficiaries on the constraints, priorities and preferences of women so as to ensure equal gender access to efficient and affordable services.			
2. Does the proposed project or program have the potential to promote gender equality and/or women's empowerment by improving women's access to and use of opportunities, services, resources, assets, and participation in decision making? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No Please explain. Indirectly, by ensuring that households have access to basic services, services that are known to benefit women and indeed all family members (eg. clean drinking water).			
3. Could the proposed project have an adverse impact on women and/or girls or widen gender inequality? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Please explain. By ensuring that households have access to basic services, services that are known to benefit women and indeed all family members, the project is not expected to have an adverse impact on women/girls or widen gender inequality.			
III. SOCIAL SAFEGUARD ISSUES AND OTHER SOCIAL RISKS			
Issue	Nature of Social Issue	Significant/Limited/ No Impact/Not Known	Plan or Other Action Required
Involuntary Resettlement	Involuntary resettlement is not expected during the ensuing loan project.	Uncertain – to be confirmed during PPTA implementation.	<input type="checkbox"/> Full Plan <input type="checkbox"/> Short Plan <input type="checkbox"/> Resettlement Framework <input type="checkbox"/> No Action <input checked="" type="checkbox"/> Uncertain
Indigenous Peoples	No impact on indigenous people is expected.	No impact on indigenous people is expected.	<input type="checkbox"/> Plan <input type="checkbox"/> Other Action <input type="checkbox"/> Indigenous Peoples Framework <input checked="" type="checkbox"/> No Action <input type="checkbox"/> Uncertain
Labor <input checked="" type="checkbox"/> Employment Opportunities <input type="checkbox"/> Labor Retrenchment <input type="checkbox"/> Core Labor Standards	Labor required for construction activities may introduce social and health threats, of particular concern to women and girls.	Uncertain – to be confirmed during PPTA implementation	<input checked="" type="checkbox"/> Plan <input type="checkbox"/> Other Action <input type="checkbox"/> No Action <input type="checkbox"/> Uncertain
Affordability	Tariffs and charges will be levied for services provided under the proposed project .	PPTA will undertake affordability analysis and develop a subsidy system.	<input checked="" type="checkbox"/> Action <input type="checkbox"/> No Action <input type="checkbox"/> Uncertain
Other Risks and/or Vulnerabilities <input checked="" type="checkbox"/> HIV/AIDS	HIV/AIDS is a potential threat related to increasing population	The extent of the impact is unknown. PPTA will coordinate with ADTA:	<input type="checkbox"/> Plan

<input type="checkbox"/> Human Trafficking <input checked="" type="checkbox"/> Others (conflict, political instability, etc.), please specify	influx resulting from mining and trade activities.	HIV/AIDS Prevention in ADB Infrastructure Projects and the Mining Sector.	<input checked="" type="checkbox"/> Other Action <input type="checkbox"/> No Action <input type="checkbox"/> Uncertain
IV. PPTA OR DUE DILIGENCE RESOURCE REQUIREMENT			
<p>1. Do the terms of reference (TOR) for the PPTA (or other due diligence) include poverty, social and gender analysis and the relevant specialist(s)? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No If no, please explain why.</p> <p>2. Are resources (consultants, survey budget, and workshop) allocated for conducting poverty, social and/or gender analysis, and consultation and participation during the PPTA or due diligence? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No If no, please explain why.</p>			