

## PROCUREMENT PLAN

### Basic Data Feb 2011

|  |  |
|--|--|
| <b>Project Name:</b> Western Basins Water Resources Management Project |  |
| <b>Country:</b> Afghanistan  | <b>Executing Agency:</b> Ministry of Finance           |
| <b>Loan Amount:</b> SDR33.5 Million (Present value: \$51.34 Million)   | <b>Loan (Grant) Number:</b> 2227                       |
| <b>Grant Amount:</b> \$ 14.5 million                                   | <b>Grant Number:</b> 0033                              |
| Grant Amount: \$8.35 million   | <b>Grant Number:</b> 0052                              |
| <b>Date of First Procurement Plan:</b> 20 December 2005                | <b>Date of this Procurement Plan:</b> 25 February 2011 |

### A. Process Thresholds, Review and 18-Month Procurement Plan

#### 1. Project Procurement Thresholds for Goods and Works

1. Except as the Asian Development Bank (ADB) may otherwise agree, the following process thresholds shall apply to procurement of goods and works.

#### Procurement of Goods and Works

| Method   | Threshold                          |
|--|------------------------------------|
| International Competitive Bidding (ICB) for Works <sup>1</sup> | Above \$1,000,000                  |
| International Competitive Bidding for Goods <sup>1</sup>       | Above \$500,000                    |
| National Competitive Bidding (NCB) for Works <sup>1</sup>      | Beneath that stated for ICB, Works |
| National Competitive Bidding for Goods <sup>1</sup>            | Beneath that stated for ICB, Goods |
| Shopping for Works   | Up to \$100,000                    |
| Shopping for Goods   | Up to \$100,000                    |

#### 2. ADB Prior or Post Review

2. Except as ADB may otherwise agree, the following prior or post review requirements apply to the various procurement and consultant recruitment methods used for the project.

| Procurement Method                       | Prior or Post  | Comments                               |
|--|----------------|--|
| <b>Procurement of Goods and Works</b>    |                |  |
| ICB Works                                | Prior          |  |
| ICB Goods                                | Prior          |  |
| NCB Works                                | Prior And Post | Prior review for first three contracts |
| NCB Goods                                | Prior And Post | Prior review for first three contracts |
| Shopping for Works                       | Prior          |  |
| Shopping for Goods                       | Prior          |  |
| <i>List other methods of procurement</i> |                |  |

| <b>Recruitment of Consulting Firms</b>   |       |  |
|--|-------|--|
| Quality- and Cost-Based Selection (QCBS)   | Prior |  |
| Quality-Based Selection (QBS)  | Prior |  |
| Other selection methods: Consultants Qualifications (CQS), Least-Cost Selection (LCS), Fixed Budget (FBS), and Single Source (SSS) | Prior |  |

| <b>Recruitment of Individual Consultants</b> |       |  |
|--|-------|--|
| Individual Consultants                       | Prior |  |

### 3. Goods and Works Contracts Estimated to Cost More Than \$1 Million

3. The following table lists goods and works contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

| General Description                                  | Contract Value | Procurement Method | Prequalification of Bidders (y/n) | Advertisement Date (quarter/year) | Comments                               |
|--|----------------|--------------------|-----------------------------------|-----------------------------------|--|
| <b>1. Goods</b>                                      |                |                    |                                   |                                   |  |
| Mirab/WUA Equipment                                  | \$1,550,000    | ICB/NCB            | No                                | Q2,Q3 - 2011                      |  |
| <b>2. Works</b>                                      |                |                    |                                   |                                   |  |
| <b>2.1 Irrigation Systems R&amp;U- Core Projects</b> |                |                    |                                   |                                   |  |
| 2.1.1 Yahya Abad Canal                               | \$1,500,000    | ICB                | No                                | Q3 - 2011                         |  |
| 2.1.2 Upper Hari Rud                                 | \$ 6,630,000   | ICB                | No                                | Q3 - 2011                         |  |
| 2.1.3 Ghoryan/Kohsan Main Canals Combined Project    | \$13,500,000   | ICB                | No                                | Q2 - 2011                         | To be combined in (1) contract/package |
| <b>2.2 Office Building</b>                           |                |                    |                                   |                                   |  |
| Office building for WUA                              | \$1,200,000    | ICB                | No                                | Q3,Q4 - 2011                      | New requirement                        |

### 4. Consulting Services Contracts Estimated to Cost More Than \$100,000

4. The following table lists consulting services contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

| General Description  | Contract Value | Recruitment Method <sup>1</sup> | Advertisement Date (quarter/year) | International or National Assignment | Comments                           |
|----------------------|----------------|---------------------------------|-----------------------------------|--------------------------------------|------------------------------------|
| Capacity Development | \$ 3,692,643   | QBS                             | Q3 2009                           | International and National           | (updated Contract value (ongoing)) |

### 5. Goods and Works Contracts Estimated to Cost Less than \$1 Million and Consulting Services Contracts Less than \$100,000

5. The following table groups smaller-value goods, works and consulting services contracts for which procurement activity is either ongoing or expected to commence within the next 18 months.

| General Description                     | Value of Contracts (cumulative) | Number of Contracts | Procurement / Recruitment Method <sup>1</sup> | Comments   |
|---|---------------------------------|---------------------|---|--|
| <b>Goods</b>                            |                                 |                     |   |  |
| <b>1. Vehicles</b>                      |                                 |                     |   |  |
| 1.1 Micro-Bus (2)                       | \$ 70,000                       | 1                   | Shopping                                      | Revised requirement  |
| 1.2 Motorcycle (55)                     | \$ 44,000                       | 2 to 5              | Shopping                                      | Revised Number for WUAs  |
| 1.3 SUV- Large Type (5)                 | \$ 200,000                      | 1 to 2              | NCB/Shopping                                  | New Requirement (Toyota-Four Runner)                               |
| 1.4 Truck for Mirab/WUA (5)             | \$ 350,000                      | 1                   | NCB   | New Requirement  |
| 1.5 Armored Security Vehicle (1)        | \$ 190,000                      | 1                   | NCB   | New Requirement (Fully Equipped)                                   |
| <b>2. Equipment</b>                     |                                 |                     |   |  |
| 2.1 Ground Water Equipment              | \$ 50,000                       | 1 to 2              | Shopping                                      | Monitoring and Testing Equipment                                   |
| 2.2 Environmental Equipment             | \$ 125,000                      | 1 to 2              | Shopping                                      | Monitoring and Testing Equipment                                   |
| 2.3 Engineering and Surveying Equipment | \$ 115,000                      | 1 to 2              | Shopping                                      | Total Station (EDM, Reflectors, GPS, Automatic levels, Tapes, etc) |
| 2.4 Flow measurement Equipment          | \$ 37,500                       | 1 to 2              | Shopping                                      |  |
| 2.5 Office Equipment                    | \$ 189,000                      | 3 to 5              | Shopping                                      |  |
| 2.6 Generator for WMD office            | \$ 50,000                       | 1                   | Shopping                                      | New Requirement  |

## Attachment 1

|  |            |        |          |                           |
|--|------------|--------|----------|---------------------------|
| <b>3. Furniture</b>                        |            |        |          |                           |
| 3.1 HRT Office                             | \$ 61,300  | 2 to 3 | Shopping |                           |
| 3.2 Obe/Marwa Office                       | \$ 14,700  | 1 to 3 | Shopping |                           |
| 3.3 Chesht Office                          | \$ 9,800   | 1 to 4 | Shopping | New Requirement           |
| 3.4 Badghis (Qal-e-Nau) Office             | \$ 12,200  | 1 to 3 | Shopping | New Requirement           |
| 3.5 Kabul Office                           | \$ 9,800   | 1 to 3 | Shopping |                           |
| 3.6 Ghor Office                            | \$ 14,700  | 1 to 3 | Shopping | New Requirement           |
| <b>4. Agriculture Extension Materials</b>  | \$ 750,000 | 2 to 3 | NCB      | Updated Contract Value    |
| <b>5. University Center Equipment</b>      | \$ 300,000 | 3 to 5 | Shopping | New Requirement           |
| <b>6. WMD Laboratory Testing Equipment</b> | \$ 300,000 | 3 to 5 | Shopping | New Requirement           |
| <b>Works</b>                               |            |        |          |                           |
| <b>1. Groundwater Investigation</b>        | \$ 400,000 | 1 to 3 | NCB      | Monitoring and Test Wells |
| <b>2. Project Offices</b>                  |            |        |          |                           |
| 2.1 HRT WMD Office Extension               | \$ 380,000 | 1      | NCB      | New Requirement           |
| 2.2 Obe/Marwa Office                       | \$ 550,000 | 1      | NCB      |                           |
| 2.3 Badghis (Wal-e-Nau) Office             | \$ 500,000 | 1      | NCB      | New Requirement           |
| 2.4 Ghor Office                            | \$ 600,000 | 1      | NCB      | New Requirement           |

## B. Indicative List of Packages Required Under the Project

6. The following table provides an indicative list of all procurement (goods, works and consulting services) over the life of the project. Contracts financed by the Borrower and others should also be indicated, with an appropriate notation in the comments section.

| General Description   | Estimated Value (cumulative) | Estimated Number of Contracts | Procurement Method | Domestic Preference Applicable <sup>1</sup> | Comments  |
|---|------------------------------|-------------------------------|--------------------|---|---|
| <b>Goods</b>  |                              |                               |                    |   |   |
| <b>1. Vehicles</b>  |                              |                               |                    |   |   |
| 1.1 Micro-Bus (2)   | \$ 70,000                    | 1                             | Shopping           | No  | Revised Requirement (12-15 seat buses)                              |
| 1.2 Motorcycle (55)   | \$ 44,000                    | 2 to 5                        | Shopping           | No  | Revised No for WUAs   |
| 1.3 SUV- Large Type (5)   | \$ 200,000                   | 1 to 2                        | NCB/Shopping       | No  | New Requirement (Toyota-Four Runner)                                |
| 1.4 Truck for Mirab/WUA (5)                                     | \$ 350,000                   | 1                             | NCB                | No  | New Requirement   |
| 1.5 Armored Security Vehicle (1)                                | \$ 190,000                   | 1                             | NCB                | No  | New Requirement (Fully Equipped)                                    |
| <b>2. Equipment</b>   |                              |                               |                    |   |   |
| 2.1 GIS   | \$ 120,000                   | 3 to 5                        | Shopping           | No  | Hardware, Software, etc.  |
| 2.2 Ground Water Equipment                                      | \$ 50,000                    | 1 to 2                        | Shopping           | No  | Monitoring and Testing Equipment                                    |
| 2.3 Environmental Equipment                                     | \$ 125,500                   | 1 to 2                        | Shopping           | No  | Monitoring and Testing Equipment                                    |
| 2.4 Engineering and Surveying Equipment                         | \$ 115,000                   | 1 to 2                        | Shopping           | No  | Total Station (EDM, Reflectors, GPS, Automatic levels, Tapes, etc.) |
| 2.5 Flow measurement Equipment                                  | \$ 37,500                    | 1 to 2                        | Shopping           | No  |   |
| 2.6 Office Equipment  | \$ 189,000                   | 3 to 5                        | Shopping           | No  |   |
| 2.7 Mirab/WUA Equipment (Hari Rud & Morghab Basins)             | \$1,550,000                  | 4 to 8                        | ICB/NCB            | No  | Revised Requirement   |
| 2.8 Generator for WMD office (2)                                | \$ 50,000                    | 1                             | Shopping           | No  | New Requirement   |
| <b>3. Furniture</b>   |                              |                               |                    |   |   |
| 3.1 HRT Office  | \$ 61,300                    | 2 to 3                        | Shopping           | No  |   |
| 3.2 Obe/Marwa Office  | \$ 14,700                    | 1 to 3                        | Shopping           | No  |   |
| 3.3 Chesht Office   | \$ 9,800                     | 1 to 4                        | Shopping           | No  | New Requirement   |
| 3.4 Badghis (Qal-e-Nau) Office                                  | \$ 12,200                    | 1 to 3                        | Shopping           | No  | New Requirement   |
| 3.5 Kabul Office  | \$ 9,800                     | 1 to 3                        | Shopping           | No  |   |
| 3.6 Ghor Office   | \$ 14,700                    | 1 to 3                        | Shopping           | No  | New Requirement   |
| 3.7 Office Building for WUA                                     | \$1,200,000                  | 6                             | NCB/ICB            | No  | New Requirement   |
| <b>4. Agriculture Extension Materials</b>                       | \$ 750,000                   | 2 to 3                        | NCB/Shopping       | Yes/No                                      | Updated Contract Value  |
| <b>5. University Center Equipment</b>                           | \$ 300,000                   | 3 to 5                        | Shopping           | No  | New Requirement   |
| <b>6. WMD Laboratory Testing Equipment</b>                      | \$ 300,000                   | 3 to 5                        | Shopping           | No  | New Requirement   |
| <b>7. Project Implementation (PMU Staff &amp; Support Cost)</b> | \$ 7,840,108                 | N/A                           | N/A                | Yes/No                                      | Reduction in budget (\$1.4 Million)                                 |
| <b>Works</b>  |                              |                               |                    |   |   |
| <b>1. Groundwater</b>   | \$ 400,000                   | 1 to 3                        | NCB                | No  | Monitoring and Test   |

## Attachment 1

| <b>Investigation</b>                           |              |   |     |    | Wells  |
|--|--------------|---|-----|----|--|
| <b>2. Irrigation System R&amp;U Projects</b>   |              |   |     |    |  |
| 2.1 Fast Track Component-Jui Nau Main Canal    | \$ 641,386   | 1 | NCB | No | Actual contract Value  |
| 2.2 Jui Nau Main Canal                         | \$ 8,155,385 | 1 | NCB | No | Actual contract Value  |
| 2.3 Yahya Abad Main Canal                      | \$ 1,500,000 | 1 | NCB | No |  |
| 2.4 Zinda Jan Main Canal                       | \$ 4,988,714 | 1 | NCB | No | Actual contract Value  |
| 2.5 Ghoryan/Kohsan Main Canal combined Project | \$13,500,000 | 1 | NCB | No | Updated contract values to be combined in (1) contract package, significant increase in Ghoryan irrigable area from 3600 to 9800 Ha. |
| 2.6 Kohsan Fast Track Main Canal Component     | \$1,869,956  | 1 | NCB | No | Actual contract Value  |
| 2.7 Upper Hari Rud                             | \$ 6,630,000 | 1 | NCB | No | Chaghcharan Center of Ghor province  |
| <b>3. Project Offices</b>                      |              |   |     |    |  |
| 3.1 HRT WMD Office                             | \$ 247,344   | 1 | NCB | No | Revised contract Value   |
| 3.2 HRT WMD Office Extension                   | \$ 380,000   | 1 | NCB | No |  |
| 3.3 Obe/Marwa office                           | \$ 550,000   | 1 | NCB | No |  |
| 3.4 Badghis (Qal-e-Nau) Office                 | \$ 500,000   | 1 | NCB | No | New Requirement  |
| 3.5 Ghor office                                | \$ 600,000   | 1 | NCB | No | New Requirement  |

| <b>General Description</b> | <b>Estimated Value (cumulative)</b> | <b>Estimated Number of Contracts</b> | <b>Recruitment Method<sup>2</sup></b> | <b>Type of Proposal<sup>3</sup></b> | <b>Comments</b>                 |
|----------------------------|-------------------------------------|--------------------------------------|---------------------------------------|-------------------------------------|---------------------------------|
| <b>Consulting Services</b> |                                     |                                      |                                       |                                     |                                 |
| 1. Capacity Building       | \$ 3,692,643                        | 1                                    | QBS International and National        | Full Technical Proposal             | Update Contract Value Dec. 2010 |

## **C. National Competitive Bidding**

### **1. General**

7. National competitive bidding for the procurement of goods and related services shall conform to the provisions for Open Tender without prequalification as prescribed in the *Procurement Law* of October 2005 and elaborated in the *Rules of Procedure for Public Procurement* issued by the Ministry of Finance in April 2007, with the clarifications and modifications described in the following paragraphs required for compliance with the provisions of the ADB Procurement Guidelines.

### **2. Registration and Other Pre-Bid Requirements**

- (i) Bidding shall not be restricted to Shortlists or Standing Lists.
- (ii) No bid shall be declared as ineligible on the grounds of debarment without ADB's prior concurrence.
- (iii) No bid shall be declared ineligible on the grounds of government regulations that restrict sources without ADB's prior concurrence.
- (iv) Foreign suppliers and contractors from ADB member countries shall be allowed to bid, without registration, licensing, and other government authorizations. However, in case these foreign suppliers and contractors are declared winning bidders, the requirements may be completed after award and before signing of contract, without unreasonable costs or additional requirements.

### **3. Prequalification**

8. Post qualification shall be used unless prequalification is explicitly provided for in the loan agreement/procurement plan. Irrespective of the procedure applied (whether prequalification or post qualification), no domestic or foreign contractor shall be precluded from participation.

9. If prequalification is undertaken, the prequalification criteria should include "Eligibility Requirements", "Financial Situation", "Pending Litigation", and "Experience". Technical Capacity (personnel and equipment) should not be part of the prequalification criteria.

10. Interested bidders shall be given a minimum period of 28 days for the preparation and submission of prequalification applications.

### **4. Advertising**

11. Bidding of NCB contracts estimated at \$500,000 or more for goods and related services and NCB contracts estimated at \$1,000,000 or more for works shall be advertised on ADB's website via the posting of the Procurement Plan.

### **5. Bidding Documents**

12. Procuring entities shall use standard bidding documents acceptable to ADB, based ideally on the standard bidding documents issued by ADB.

**6. Bidding Period**

13. Procuring entities shall allow for a minimum of four weeks for submission of bids.

**7. Bid Security**

14. Where required, bid security shall be in the form of a bank guarantee or check from a reputable bank and should not be more than two percent of the estimated value of contract to be procured.

**8. Preferences**

15. No preference of any kind shall be given shall be given to domestic bidders or for domestically manufactured goods.

**9. Evaluation**

16. No bid shall be rejected on the grounds of price, or for any other reason(s) not related to the evaluation and qualification criteria, without ADB's prior concurrence.

17. Prompt payment discounts offered by bidders shall not be considered in bid evaluation.

**10. Price Negotiations**

18. Price negotiation shall be allowed only after receiving ADB's prior concurrence.

**11. Advance Payments**

19. No advance payment shall be made without an advance payment security in the form of a bank guarantee or check from a reputable bank.

**12. Government-Owned Enterprises**

20. Government-owned enterprises in Afghanistan shall be eligible to participate only if they can establish that they are legally and financially autonomous, operate under commercial law, and are not a dependent agency of the procuring entity, or the Project Executing Agency, or the Implementing Agency.

**13. Right to Inspect/Audit**

21. A provision shall be included in all NCB works and goods contracts financed by the Bank (ADB) requiring suppliers and contractors to permit ADB to inspect their accounts and records and other documents relating to the bid submission and the performance of the contract, and to have them audited by auditors appointed by ADB.

**14. Anti-Corruption Policy**

(i) The Borrower shall reject a proposal for award if it determines that the bidder recommended for award has, directly or through an agent, engaged in corrupt, fraudulent, collusive, or coercive practices in competing for the contract in question.

(ii) ADB will declare a firm or individual ineligible, either indefinitely or for a stated period, to be awarded a contract financed by ADB, if it at any time determines

that the firm or individual has, directly or through an agent, engaged in corrupt, fraudulent, collusive, or coercive practices in competing for, or in executing, ADB-financed contract, as indicated in paragraph 1.14 (a) of ADB's Procurement Guidelines.

**15. Disclosure of Decision on Contract Awards**

22. At the same time that notification of award of Contract is given to the successful bidder, the results of bid evaluation shall be published in a local newspaper, or well-known freely accessible website identifying the bid and lot numbers and providing information on (i) name of each bidder who submitted a Bid, (ii) bid prices as read out at bid opening, (iii) name of bidders whose bids were rejected and the reasons for their rejection, and (iv) name of the winning bidder, and the price it offered, as well as duration and summary scope of the contract awarded. The executing agency/implementing agency/contracting authority shall respond in writing to unsuccessful bidders who seek explanations on the grounds on which their bids are not selected.

**16. Member Country Restriction**

23. Bidders must be nationals of member countries of ADB, and offered goods, works and related services must be produced in and supplied from member countries of ADB.