

TECHNICAL ASSISTANCE COMPLETION REPORT

Division: SESS

TA No. and Name TA 3175-INO: Monitoring and Evaluating the Health and Nutrition Sector Development Program			Amount Approved: \$1,000,000								
			Revised Amount: \$2,000,000								
Executing Agency BAPPENAS	Source of Funding Asian Currency Crisis Support Facility		TA Amount Undisbursed \$82,403.48	TA Amount Utilized \$1,917,596.52							
<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 33%;">Approval</td> <td style="width: 33%;">Signing</td> <td style="width: 33%;">Date</td> </tr> <tr> <td>25 March 1999</td> <td>28 April 1999</td> <td>9 October 1999</td> </tr> </table>			Approval	Signing	Date	25 March 1999	28 April 1999	9 October 1999	TA Completion Date		
			Approval	Signing	Date						
25 March 1999	28 April 1999	9 October 1999									
			Original: 31 July 2001	Actual: 31 December 2002							
			Closing Date								
			Original: 31 July 2001	Actual: -							

Description

Loans 1675/1676-INO: Health and Nutrition Sector Development Program (HNSDP)² was designed to maintain health services and well-being of vulnerable segments of the population in Indonesia and to mitigate the impacts of the 1997 financial crisis on the most vulnerable groups in terms of their access to health, nutrition, and family planning services. Because of the emergency nature, the HNSDP pioneered a new system of direct funds transfer mechanism, which disbursed funds directly from the Imprest Account held in Bank Indonesia to the recipients and beneficiaries, i.e. health centers, village midwives, nongovernment organizations (NGOs), family planning workers, and others through the post office system. The technical assistance (TA), 3175-INO: Monitoring and Evaluating the Health and Nutrition Sector Development Program, was specifically designed to independently monitor (i) funds flow of block grants, (ii) delivery of benefits to intended beneficiaries, and (iii) impact of the program on the provision of health, nutrition, and family planning services to the most vulnerable groups. The success of HNSDP was contingent on transparency, accountability, and accurate targeting. The TA, piggybacked to HNSDP, sought to provide independent monitoring and evaluation of HNSDP to maximize credibility and transparency, and to provide information to permit adaptation of HNSDP during implementation to improve its impact, targeting, and delivery mechanism.

Objectives and Scope

The TA was to develop monitoring tools to enable the Government and ADB to assess progress, identify constraints, and adjust delivery mechanisms to improve efficiency of HNSDP and evaluate the effectiveness of HNSDP strategies. To achieve these objectives, the TA consultant was required to develop effective monitoring and evaluating mechanisms, conduct monthly independent monitoring, undertake a national survey, and establish a sentinel site network. Routine monitoring occurred at three levels. The first level consisted of routine analysis of data collected at the provincial, district, and sub-district levels. The second level involved the monitoring of the delivery of HNSDP inputs, and the third level focused on the monitoring of benefits in terms of finding out whether (i) the benefits reached the targeted groups and had the desired effects, and (ii) the resources were used as intended.

Monitoring and evaluation of HNSDP also required (i) identifying and analyzing critical indicators to be used for macro-level monitoring; (ii) identifying specific indicators related to HNSDP inputs monitoring; (iii) developing strategies to collect, compile, and analyze impact and qualitative data; (iv) developing appropriate forms to collect and record HNSDP quantitative inputs data; (v) providing sufficient information to the Government and ADB for effective and efficient HNSDP implementation; and (vi) evaluating the effectiveness and impact of selected initiatives.

Evaluation of Inputs

The TA provided 16 person-months of 3 international and 61 person-months of 6 domestic consultants. Its objectives, outputs, and methodologies were well designed and the Consultant's terms of reference were adequate to achieving the TA's objectives. The TA design emphasized independent monitoring, which was critical for maximizing credibility and transparency, and for providing impartial verification and a critical mass of monitoring and evaluation reports/studies that helped improve the implementation of the HNSDP. The independent monitoring was particularly relevant because of general concerns about lack of transparency and potential leakage of development assistance during a time of political and economic crisis. The increased attention to monitoring helped to make the new procedures of fund flow effective and demonstrated that it was superior to the existing transfer of funds through the State Treasury System of the Ministry of Finance in terms of speed, transparency, and absence of leakage. TA 3041-INO: Monitoring and Evaluating the Social Protection Sector Development Program,³ linked to Loans 1622/1623-INO: Social Protection Sector Development Program (SPSDP)⁴ addressed the same concerns for the education sector. This TA focused on the health sector, where targeting of beneficiaries was even more challenging.

The revised completion date was a response to the extension of the loan closing date of HNSDP. The increased TA amount was necessitated by fluctuations of the exchange rate and the need to increase the intensity of monitoring and better targeting of beneficiaries, based on lessons learned from the SPSDP.

The executing agency demonstrated full appreciation of the TA and was fully cooperative and supportive in implementing the TA activities. Implementation of the TA was vigorously supervised by ADB.

¹ TA account will be closed pending receipt of the consultants' certificate of final payment.

² ADB. 1999. *Report and Recommendation of the President to the Board of Directors for Proposed Loans and Technical Assistance Grants to Indonesia for the Health and Nutrition Sector Development Program*. Manila.

³ ADB. 1998. *Technical Assistance Grant to Indonesia for Monitoring the Social Protection Sector Development Program*. Manila.

⁴ ADB. 1998. *Report and Recommendation of the President to the Board of Directors for Proposed Loans and Technical Assistance Grants to Indonesia for the Social Protection Sector Development Program*. Manila.

