



# Tajikistan

## Joint Country Partnership Strategy

Ensuring effective and efficient use of aid for growth and poverty reduction

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# I. Introduction

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- The Tajikistan JCPS is a joint donor approach to ensure effective use of aid to support Government's growth and poverty reduction objectives.
- A joint donor strategy is expected to improve effectiveness and reduce cost of aid delivery by strengthening mutual accountability, improving predictability of aid, moving towards programmatic approaches where appropriate, allowing for division of labor and improving government capacity and planning of aid.
- The JCPS process will be open to all donors and its results will be widely shared.

# I. Introduction (cont.)

## JCPS Partners

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Aga Khan Foundation Tajikistan,  
Asian Development Bank,  
European Bank for Reconstruction and Development,  
European Commission,  
Germany,  
Organization for Security and Cooperation in Europe Office in  
Tajikistan,  
Swedish International Development Cooperation Agency,  
Swiss Cooperation,  
UK Department for International Development,  
United Nations Agencies,  
United States Agency for International Development, and  
World Bank Group.



## II. Partnership Strategy

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1. Objectives
2. Shared Principles for Effective Implementation

# 1. Objectives

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## FIRST:

Affirm JCPS partners' common commitment to support Tajikistan's overall development goals and strategy—as described in its National Development Strategy (NDS), 2006-15 and related Poverty Reduction Strategies.

## SECOND:

Outline a shared strategic vision and operational framework for more effective coordination and management of JCPS partners' resource flows—including measures to improve their predictability, reduce transaction costs, promote programmatic approaches, encourage an agreed division of labor, and strengthen mutual accountability.

## THIRD:

Define the measures needed to achieve agreed development outcomes, including the benchmarks by which shared principles of aid effectiveness will be monitored, and to strengthen Government capacity to plan, manage, monitor and evaluate the impact of development cooperation.

## 2. Shared Principles of Aid Effectiveness to assure ownership, harmonization, alignment, results and mutual accountability:

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1. Tajik authorities will take the lead in coordinating donor assistance in support of and aligned with the priorities of NDS and PRS, and clarifying key points of contact between donors and the overall Government structure.
2. Donors will provide support to enhance Government's capacity for coordination and will provide timely information on their activities to allow effective government planning and reporting on aid projects, programs and flows
3. Tajik authorities, with the support of donors, will link the annual national budget, public investment program and aid-supported programs in an integrated programming process for greater realism and consistency
4. In specific sectors donors will work with Government towards a sector approach of: one strategy, one coordination point and one M&E framework, including : (i) agreeing on sector strategies endorsed by Government; (ii) moving towards clearer division of labor, and (iii) joint monitoring and evaluation of sector programs
5. Donors will focus on scaling-up successful project interventions for countrywide impact where appropriate and feasible

## 2. Shared Principles of Aid Effectiveness to assure ownership, harmonization, alignment, results and mutual accountability (cont.):

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6. Donors will seek to develop common arrangements for planning, funding, disbursement, monitoring, evaluating and reporting on donor activities and aid flows. They will promote joint missions, diagnostic reviews and training activities
7. Tajik authorities and donors will work together to integrate project preparation and implementation management fully into the ministerial structures and reduce the number of project implementation units by creating joint units responsible for multiple projects
8. Donors will seek to provide predictable, multi-year programmatic financial support and support Government's efforts to improve fiduciary systems to increase the flow of funds directly into the budget
9. Tajik authorities and donors will jointly consult with a wide range of stakeholders (including Parliament, local government and communities, civil society, the diplomatic and aid community) in planning and implementing donor supported programs
10. Donors agree to hold themselves to greater self accountability to monitor if aid coordination is working (through Paris Declaration and IDA indicators)



# Overall JCPS/Government Goal

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The overall JCPS and Government goal for improved alignment—*i.e.* for more effective coordination and management of JCPS partners' resource flows to Tajikistan— may be summarized as follows:

- One Strategy, *i.e.* Tajikistan's National Development Strategy, 2008-15 and the related Poverty Reduction Strategy, 2010-12;
- One Coordinating Mechanism, *i.e.* the Donor Coordination Council (DCC)—on behalf of development partners—will interact with the State Committee on Investments and State Property Management (SCISPM)—on behalf of the Government and other Government ministries, agencies and institutions; and
- One Monitoring & Evaluation and Results Framework linked to PRS-3.

# JCPS Work Plan

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## **Government:**

- (a) inaugurate annual strategic overview/planning meetings of DCC with Council of Ministers—commencing January, 2010;
- (b) undertake annual Government/JCPS partner review of PRS implementation and results—commencing March, 2010;
- (c) finalize PRS-3, 2010-12—incorporating the 2009-10 anti-crisis action plan—by 31 March, 2010;
- (d) revise/simplify the PRS monitoring and evaluation framework/system—following finalization of PRS-3—including a substantial reduction in number of monitoring indicators—by 31 March, 2010;
- (e) strengthen aid coordination unit of State Committee on Investments & State Property Management (SCISPM)—by recruiting additional staff, in-service training of existing staff, upgrading of equipment, etc.—with technical assistance planned by DfID/UNDP—by 31 December, 2011; and
- (f) complete the ongoing MTEF process in selected ministries—by 31 December, 2013.

# JCPS Work Plan (cont.)

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## JCPS Partners:

- (a) define/update Donors Coordination Council (DCC) agenda(s) and work program for 2009-10, including assignment of responsibility for JCPS follow--up action—by 30 November, 2009;
- (b) reinforce existing and/or revive new DCC sector/thematic working groups, with agreed mandates, work programs, and timelines—linked to agreed PRS-related sector/thematic strategic objectives—with provision for periodic progress reporting to full DCC—by 31 December, 2009;
- (c) continue/initiate DCC dialogue with new development partners—e.g. China, Iran, Islamic Development Bank, Kazakhstan, Kuwait Fund, Russia—and invite their participation in DCC agenda, process, etc., including in sector/thematic working groups (e.g. energy, transport)—for completion by 31 December, 2009;
- (d) establish, including secure financing for, permanent DCC secretariat—by 31 December 2010.



# Results Monitoring

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- Overall monitoring and evaluation through a joint annual review of progress achieved towards improving aid effectiveness.
- Strategic overview/planning meetings of the DCC with the Council of Ministers held annually.
- JCPS annual reports will bring together results— including progress, remaining challenges, and the way forward—and be made available to all stakeholders in order to facilitate public debate and accountability.
- Detailed sector-specific monitoring indicators—to be defined separately by the DCC's sector/thematic working groups concerned—will reflect the Paris Declaration and Accra Agenda adapted to Tajikistan's circumstances.