



Philippines: Social Protection Support Project

Project Name	Social Protection Support Project																								
Project Number	43407-013																								
Country	Philippines																								
Project Status	Active																								
Project Type / Modality of Assistance	Loan Technical Assistance																								
Source of Funding / Amount	<table border="1"><tr><td colspan="2">Loan 2662-PHI: Social Protection Support Project</td></tr><tr><td>Ordinary capital resources</td><td>US\$ 400.00 million</td></tr><tr><td colspan="2">TA 7586-PHI: Capacity Development for Social Protection</td></tr><tr><td>Technical Assistance Special Fund</td><td>US\$ 800,000.00</td></tr><tr><td colspan="2">TA 7587-PHI: Strengthened Gender Impacts of Social Protection</td></tr><tr><td>Gender and Development Cooperation Fund</td><td>US\$ 300,000.00</td></tr><tr><td colspan="2">TA 9079-PHI: Strengthening Social Protection Reforms</td></tr><tr><td>Technical Assistance Special Fund</td><td>US\$ 1.00 million</td></tr><tr><td colspan="2">Loan 3369-PHI: Social Protection Support Project (Additional Financing)</td></tr><tr><td>Ordinary capital resources</td><td>US\$ 400.00 million</td></tr><tr><td colspan="2">Loan: Social Protection Support Project (Additional Financing)</td></tr><tr><td>World Bank</td><td>US\$ 450.00 million</td></tr></table>	Loan 2662-PHI: Social Protection Support Project		Ordinary capital resources	US\$ 400.00 million	TA 7586-PHI: Capacity Development for Social Protection		Technical Assistance Special Fund	US\$ 800,000.00	TA 7587-PHI: Strengthened Gender Impacts of Social Protection		Gender and Development Cooperation Fund	US\$ 300,000.00	TA 9079-PHI: Strengthening Social Protection Reforms		Technical Assistance Special Fund	US\$ 1.00 million	Loan 3369-PHI: Social Protection Support Project (Additional Financing)		Ordinary capital resources	US\$ 400.00 million	Loan: Social Protection Support Project (Additional Financing)		World Bank	US\$ 450.00 million
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Strategic Agendas	Inclusive economic growth																								
Drivers of Change	Governance and capacity development																								
Sector / Subsector	Education - Pre-primary and primary - social protection initiatives Health - Mother and child health care Public sector management - Social protection initiatives																								
Gender Equity and Mainstreaming	Gender equity																								
Description	The project supports the Government of the Philippines in implementing and expanding its social protection agenda, especially the conditional cash transfer (CCT) program_ Pantawid Pamilyang Pilipino Program (Pantawid) and the Listahanan national household targeting system for poverty reduction (NHTS-PR). The associated TAs will support capacity development and institutional strengthening of the government for efficient implementation of the social protection agenda.																								

Project Rationale and Linkage to Country/Regional Strategy

ADB approved the Social Protection Support Project for \$400 million on 2 September 2010 to support the government's social protection and inclusive growth agenda. The project supports the conditional cash transfer (CCT) Pantawid Pamilyang Pilipino Program (Pantawid) and the Listahanan, the national household targeting system for poverty reduction. Pantawid, the cornerstone of the government's social protection efforts, provides regular cash grants to 4.4 million poor households (as of the end of 2015) if they send their children to school, visit health centers, and attend family development sessions. The project has four outputs: support for the national household poverty targeting system, conditional cash grants, capacity development, and monitoring and evaluation. The expected outcome is increased household consumption and increased use of education and health services by Pantawid families, especially mothers and children. The expected impact is reduced income poverty and nonincome poverty.

The additional financing approved in February 2016 will finance cash grants under the program's nationwide expansion, which as of 2014 includes high school students aged 15_18 years old. The new TA will strengthen operational effectiveness. The project has a strong implementation record, and most of its original performance targets were achieved or exceeded.

Technical enhancements to the CCT program, supported in part by ADB TA under the original project, have included (i) a modified CCT for remote areas and homeless street families, (ii) a higher grant amount for high school students to reduce dropouts, (iii) new monthly youth development sessions, and (iv) an expansion of eligibility to children aged 15_18 years old. The expanded eligibility introduced in 2014 aims to support children through high school graduation and thus improve their future employment and earning potential. High school students must maintain a passing grade average and be promoted to the next grade level to continue receiving benefits. The CCT program is a demand-side intervention that strongly complements the Department of Education's kindergarten-to-grade-12 reforms.

Two rounds of rigorous impact evaluation in 2011 and 2013 demonstrate that Pantawid is achieving its objectives of beneficiaries' greater use of health services, including maternal care, and higher school enrollment and attendance rates.

The proposed additional financing and TA will address a number of policy and operational challenges. While evaluation confirms that the CCTs continue to add value, benefit levels have not been adjusted for inflation. The additional financing and TA will support analytical work and policy dialogue to help determine new benefit levels and the timing of an increase that will ensure achievement of the program objectives. The additional financing will sustain the original project's gains and support a share of the education and health grants to all Pantawid families nationwide.

Impact	Reduced income poverty and non-income poverty.
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Project Outcome

Description of Outcome	Increased consumption and utilization of education and health services among poor households and women beneficiaries of 4Ps.
Progress Toward Outcome	Based on interim estimates and available data including the first wave quantitative impact evaluation, analysis using 2011 APIS data , as well as the recent drop in poverty rates based on APIS 2013 the mission viewed progress toward the outcome to be on-track overall, subject to continued monitoring and efforts. The recent review mission indicates that the progress towards the outcome indicators is mostly on track, with some challenges in achieving targeted increases in average per capita consumption and the proportion of fully immunized children, and the reduction towards the incidence of child labor (though the program has significantly reduced the average number of days worked). An issue for consideration of policy makers is that Pantawid benefits have remained at the same level as the program was piloted in 2007, meaning that the value of the benefits has eroded in real terms, given inflation.

Implementation Progress

Description of Project Outputs	Output 1: National targeting system to select poor households implemented efficiently Output 2: Conditional health and education cash grants provided to poor households Output 3: Strengthened capacity for conditional cash transfer program operations Output 4: Improved systems for monitoring and evaluation of social protection programs
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Status of Implementation Progress (Outputs, Activities, and Issues)	<p>Achieved. Systems are in place for household information, registration, compliance verification, payments, beneficiary updates, and grievance redress.</p> <p>Target exceeded. About 55% of the grievances received for the first 4 months of 2016 have been resolved.</p> <p>On track with some delays. Spot checks A and B were completed in 2013, C and D were completed in 2014, and E, F and G are ongoing. Phase E is almost completed while F and G will be completed after loan closing date.</p> <p>Delayed. Contract signed in December 2016 (survey firm for data collection). Contract to be completed after the loan closing date.</p> <p>Achieved. Central and local project management structures established and fully functional.</p> <p>Significantly exceeded, with 4,669 staff trained on gender sensitivity and 1,470 staff trained on IP sensitivity.</p> <p>Ongoing satisfactory implementation.</p> <p>Achieved with some delay, 10 MGAP pilots were completed by end 2014 (supported by TA 7587).</p> <p>Significantly exceeded. As of 2011, all poor households nationwide are registered in the Listahanan database. Of the 10.9 million households assessed, 5.2 million found to be poor. The national poverty rate in 2012 was 4.2 million families (19.7%).</p> <p>Mostly achieved, but the exclusion error in the National Capital Region (NCR) remains a challenge. The new proxy means test model estimates are 19.3% inclusion error and 10.6% exclusion error in the NCR, and 6.8% exclusion error and 13.8% inclusion error in the rest of the Philippines.</p> <p>Significantly exceeded. At least 22 national programs using Listahanan for selecting beneficiaries significantly exceeded. 100% of the 5.2 million poor households are eligible to receive PhilHealth benefits, and 85% (4.4 million) receive the CCT, so these households have access to at least 2 social protection programs.</p> <p>Average grantees attend monthly family development sessions : 96.2%</p> <p>Total poor households/families receiving cash grants (Sets 2 & 3): 613,800</p> <p>% of women recipients (Sets 2 & 3) : 89.8%</p> <p>Average of mothers in beneficiary households receiving cash grants regularly and on time _ 97.2% (based on average of the last 3 pay periods)</p> <p>Average households/families meeting education conditions regularly : 96.3%</p> <p>Average households/families meeting health conditions regularly : 94.6%</p> <p>Available spatial datasets (local area maps) include Listahanan, health facilities', and schools.</p> <p>Preschools and payment windows do not have GIS tagging yet. It will be possible to add ATMs and Landbank branches, but not off-site/impermanent payment windows. Preschools will be by barangay only. The Information Management Bureau is further developing MapView and GIS-based applications.</p>
Geographical Location	The Project supports a nationwide reform agenda, and directly supports interventions in areas throughout the Philippines.

Safeguard Categories

Environment	C
Involuntary Resettlement	C
Indigenous Peoples	B

Summary of Environmental and Social Aspects

Environmental Aspects	The Project has no expected environmental impact, and does not involve any civil works, etc.
Involuntary Resettlement	The Project will not involve involuntary resettlement.
Indigenous Peoples	The project is classified as category B for indigenous peoples (and category C for involuntary resettlement and environment), in accordance with the ADB Safeguard Policy Statement (2009). The project includes about 9,000 indigenous peoples household beneficiaries, who are among the poorest and most marginalized households in the Philippines. The project will significantly improve the health, education, and income status of these households. Key measures include (i) information and training provided to indigenous peoples in a form appropriate to their language and cultures; (ii) working with indigenous leaders and local NGOs to mobilize indigenous households to participate in the program; (iii) seeking transport assistance for indigenous peoples through coordination with LGUs or NGOs; (iv) targets of 10% indigenous women and 12% indigenous peoples total for municipal link positions in indigenous areas; and (v) sensitivity training and coaching to all 4Ps staff. Recent reviews in April 2015 indicate that the IPP is on-track, while identified some areas for follow-up and further monitoring. Additionally, related support under linked TA 7586 assisted DSWD to further review IPP-related dimensions and design and assess the viability of a potential modified CCT program specifically targeted at IP communities.

Stakeholder Communication, Participation, and Consultation

During Project Design	During project preparation, field consultations were undertaken including for preparing social and poverty analyses. This includes consultations with potential beneficiaries, schools and health facilities, parents groups, project staff and government staff at all levels. Consultations with Non-Government Organizations (NGOs) and other interest groups were also conducted.
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During Project Implementation	Community participation is a key element of the Pantawid Pamilya CCT program and is integrated into the overall program design. Specific actions to ensure the participation of women, IPs and other vulnerable groups will be included through the preparation of a gender action plan (GAP) and an indigenous peoples assessment and measures. A grievance redress system (GRS) is established, featuring a publicly available grievance database to track and resolve complaints. Linked technical assistance (TA 7586-PHI) supported DSWD to expand engagement of CSOs in GRS, family development sessions, other aspects of CCT, and complementary supply-side interventions (e.g., literacy and livelihood programs). In coordination with AusAID and World Bank, the TA has supported DSWD's conduct of a 3-part series of national and regional "CSO-DSWD Forums on CCT", successfully completed during September-December 2011.
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Business Opportunities

Consulting Services	The Project's original procurement plan indicated loan financing for 57 consultants for the National and Regional Program Management Offices (NPMO and RPMO), with total estimated contract amount of \$1.9 million. DSWD mobilized these NPMO and RPMO consultants using GOP funds. During the Midterm Review, DSWD confirmed that it will not seek Loan financing for 56 of these consultants, but requested the Project to finance the National Financial Analyst (included in the original procurement plan) plus 10 new contractual project staff positions who will carry out tasks directly related to the Project. These positions are either being recruited as individual consultants or have been mobilized. Firms will be recruited to undertake monitoring and evaluation studies, using fixed budget selection (FBS). The firm to undertake impact evaluation (data collection) is being recruited using quality and cost based selection (QCBS). The firm to undertake the spot checks is recruited using single source selection of the same firm recruited to undertake the spot checks under Set 1 of the 4Ps. Single source selection is justified on the basis of consistency of technical approach and continuity, which is important for this assignment. The firm to conduct spot checks in Set 1 areas were conducted competitively following World Bank guidelines. The Consultants will be engaged in accordance with the ADB's Guidelines on the Use of Consultants (April 2010, as amended from time to time). All opportunities must be published through both ADB Consulting Services Recruitment Notices (CSRN) and Philippine Government Electronic Procurement System (PhilGEPS).
Procurement	All procurement of goods and works will be undertaken in accordance with ADB's Procurement Guidelines. No international and national competitive bidding envisaged for the Project. Shopping will be used for contracts for procurement of works and equipment worth less than \$100,000. Before the start of any procurement, ADB and the Government will review the public procurement laws of the national and local governments to ensure consistency with ADB's Procurement Guidelines.

Responsible Staff

Responsible ADB Officer	Schelzig, Karin Mara
Responsible ADB Department	Southeast Asia Department
Responsible ADB Division	Human and Social Development Division, SERD
Executing Agencies	<i>Department of Social Welfare and Development Corazon Juliano-Soliman dinky@dswd.gov.ph Constitution Hills, Batasan Pambansa Complex Quezon City Philippines Municipal Dev'l Fund Office-(Implementing Agency) Roxas Boulevard corner Pablo Ocampo, Sr. Street, Manila 1004</i>

Timetable

Concept Clearance	12 Apr 2010
Fact Finding	12 Apr 2010 to 23 Apr 2010
MRM	25 May 2010
Approval	02 Sep 2010
Last Review Mission	-
PDS Creation Date	08 Apr 2010
Last PDS Update	28 Mar 2017

Loan 2662-PHI

Milestones					
Approval	Signing Date	Effectivity Date	Closing		
			Original	Revised	Actual

02 Sep 2010

14 Sep 2010

12 Jan 2011

31 Mar 2016

31 Jan 2017

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Financing Plan		Loan Utilization			
	Total (Amount in US\$ million)	Date	ADB	Others	Net Percentage
Project Cost	884.20	Cumulative Contract Awards			
ADB	400.00	02 Sep 2010	400.00	0.00	100%
Counterpart	484.20	Cumulative Disbursements			
Cofinancing	0.00	02 Sep 2010	400.00	0.00	100%

Status of Covenants						
Category	Sector	Safeguards	Social	Financial	Economic	Others
Rating	-	-	-	-	-	Satisfactory

Loan 3369-PHI

Milestones					
Approval	Signing Date	Effectivity Date	Closing		
			Original	Revised	Actual
09 Feb 2016	29 Apr 2016	05 Jul 2016	30 Jun 2020	-	-

Financing Plan		Loan Utilization			
	Total (Amount in US\$ million)	Date	ADB	Others	Net Percentage
Project Cost	6,159.40	Cumulative Contract Awards			
ADB	400.00	09 Feb 2016	100.00	0.00	25%
Counterpart	5,309.40	Cumulative Disbursements			
Cofinancing	450.00	09 Feb 2016	100.00	0.00	25%

Status of Covenants						
Category	Sector	Safeguards	Social	Financial	Economic	Others
Rating	-	-	-	-	-	Satisfactory

TA 7586-PHI

Milestones					
Approval	Signing Date	Effectivity Date	Closing		
			Original	Revised	Actual
02 Sep 2010	12 Oct 2010	12 Oct 2010	31 Aug 2012	31 Aug 2014	-

Financing Plan/TA Utilization					Cumulative Disbursements			
ADB	Cofinancing	Counterpart				Total	Date	Amount
		Gov	Beneficiaries	Project Sponsor	Others			
800,000.00	0.00	200,000.00	0.00	0.00	0.00	1,000,000.00	02 Sep 2010	681,418.69

Status of Covenants						
Category	Sector	Safeguards	Social	Financial	Economic	Others
Rating	-	-	-	-	-	Satisfactory

TA 7587-PHI

Milestones					
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Approval	Signing Date	Effectivity Date	Closing		
			Original	Revised	Actual
02 Sep 2010	12 Oct 2010	12 Oct 2010	31 Jan 2013	31 Dec 2014	-

Financing Plan/TA Utilization						Cumulative Disbursements		
ADB	Cofinancing	Counterpart				Total	Date	Amount
		Gov	Beneficiaries	Project Sponsor	Others			
0.00	300,000.00	125,000.00	0.00	0.00	0.00	425,000.00	02 Sep 2010	260,076.97

Status of Covenants						
Category	Sector	Safeguards	Social	Financial	Economic	Others
Rating	-	-	-	-	-	Satisfactory

TA 9079-PHI

Milestones					
Approval	Signing Date	Effectivity Date	Closing		
			Original	Revised	Actual
09 Feb 2016	15 Mar 2016	15 Mar 2016	31 Dec 2019	-	-

Financing Plan/TA Utilization						Cumulative Disbursements		
ADB	Cofinancing	Counterpart				Total	Date	Amount
		Gov	Beneficiaries	Project Sponsor	Others			
1,000,000.00	0.00	0.00	0.00	0.00	0.00	1,000,000.00	09 Feb 2016	78,569.49

Status of Covenants						
Category	Sector	Safeguards	Social	Financial	Economic	Others
Rating	-	-	-	-	-	Satisfactory

Project Page <https://www.adb.org/projects/43407-013/main>

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