China, People's Republic of: Hubei Yichang Comprehensive Elderly Care Demonstration Project

**Project Name**: Hubei Yichang Comprehensive Elderly Care Demonstration Project

**Project Number**: 49309-002

**Country / Economy**: China, People's Republic of

**Project Status**: Active

**Project Type / Modality of Assistance**: Loan

**Source of Funding / Amount**: Loan 3767-PRC: Hubei Yichang Comprehensive Elderly Care Demonstration Project (Ordinary capital resources) US$ 150.00 million

**Strategic Agendas**: Environmentally sustainable growth

Inclusive economic growth

**Drivers of Change**: Gender Equity and Mainstreaming

Governance and capacity development

Knowledge solutions

**Sector / Subsector**: Education / Technical and vocational education and training

Health / Health sector development and reform - Health system development

**Gender**: Effective gender mainstreaming

**Description**: The project aims to support the development of a three-tiered elderly care system (ECS) in Yichang Municipality, Hubei Province by improving the coverage and utilization of home-based, community-based, and residential-based elderly care services. The project is aligned with the following impact: a three-tiered ECS (home-based, community-based, and residential-based care services) established. The project will have the following outcome: coverage and utilization of elderly care services in Yichang increased. Outputs include (i) home-based and community-based care services and facilities improved, (ii) elderly care service capacity increased and its support system improved, (iii) facilities and services supporting the integration of healthcare and elderly care established, and (iv) capacity of elderly care management and project management support developed.

**Project Rationale and Linkage to Country/Regional Strategy**: The People's Republic of China (PRC) has the largest elderly population in the world. Rapid urbanization, internal migration of youth from rural areas, and the previous one-child policy have affected traditional family support systems, which are currently unable to meet elderly care needs. The population is aging rapidly, while per capita income remains modest and social security systems are still developing. The growing demand to create a sustainable elderly care system (ECS) and develop adequate elderly care services exceeds current supply. Developing adequate elderly care is a major government priority. The PRC's Twelfth Five-Year Plan, 2011-2015 sought to create a three-tiered ECS. The Thirteenth Five-Year Plan, 2016-2020 continues to support the development of elderly care by further defining the roles of the government, private sector, and civil society organizations; and promoting better integration of health care and elderly care services. Yichang is one of 42 pilot cities jointly chosen in 2014 by the Ministry of Civil Affairs and National Development and Reform Commission to comprehensively develop its ECS, expand coverage, and ensure adequate service provision. The Asian Development Bank (ADB) began working with the Yichang Municipal Government (YMG) in 2014 to support its program of comprehensive reform by creating the Yichang elderly care strategic plan. In 2017, 22% of Yichang Municipality's population of 4.14 million was above the age of 60, well above the 2017 national average of 14.3%. Within the municipality, there is great diversity in the distribution of elderly and their care needs. Developing an ECS to address such complexity and demand is a significant challenge and one that is faced by many municipalities in the PRC. Yichang's elderly care strategic plan for 2016-2030 was finalized in 2016, and has five strategic directions aimed at (i) expanding coverage and range of services, (ii) ensuring financial sustainability, (iii) improving service quality, (iv) developing partnerships with private sector and civil society organizations, and (v) strengthening human resources. The project will align with the Yichang elderly care strategic plan, help develop Yichang's ECS, and improve services and human resources. Yichang's ECS is still being developed. Home-based and community-based elderly care services are underdeveloped, and available human resources are severely limited. Elderly people who need care are unable to remain in their communities. Residential-based elderly care facilities are limited, either unable to provide adequate services (leading to low occupancy), orin the case of public facilities that offer quality services at a reasonable pricehave long waiting lists and are unable to meet demand. The imbalance between demand and supply results in the majority of the elderly receiving little assistance, if any.

**Impact**: A three-tiered elderly care system (home-based, community-based, and residential-based care services) established

**Project Outcome**

**Description of Outcome**: Coverage and utilization of elderly care services in Yichang increased

**Progress Toward Outcome**: The project progress is behind the schedule. The overall project implementation progress is about 60% as compared with the elapsed loan period of 80%. The cumulative contract commitments were $53.90 million accounting for 36% of the loan amount; total disbursement reached $42.00 million accounting for 28% of the loan amount.

**Implementation Progress**

**Description of Project Outputs**: 1. Home-based and community-based care services and facilities improved

2. Elderly care service capacity increased and its support system improved

3. Facilities and services supporting the integration of healthcare and elderly care established

4. Capacity of elderly care management and project management support developed

**Status of Implementation Progress (Outputs, Activities, and Issues)**: Construction of 10 CECCs, SPH and Dementia Care Center is ongoing; Procurement of the geriatric hospital, CMTCC and ICT platform is under preparation, expected to start in Q3 2023. The ICT consulting firm (YC-ICT-S01) has been in place in Q2 2022 to prepare TOR for the software development consulting firm (YC-ICT-S02), which will be recruited soon. Training programs are developed and trainings are ongoing.

**Geographical Location**: Yichang

**Safeguard Categories**
The People’s Republic of China (PRC) has preferential policies for ethnic minorities, to ensure they participate in service administration and development needs, and that their cultural and religious sensitivities are recognized and elderly care providers accommodate any special dietary requirements. Ethnic minorities associate well with other communities and will equally benefit from the project. Therefore, an ethnic minority development plan is not needed.

The project will (i) ensure that elderly men and women participate equally in project-related public consultations; (ii) incorporate gender-responsive features in the project design, if any; (iii) promote increased employment opportunities for women; and (iv) build the executing and implementing agencies’ institutional capacity for gender mainstreaming by engaging the All China Women’s Federation to undertake employment training and public awareness creation.

Stakeholder Communication, Participation, and Consultation

During Project Design

The project will (i) ensure that elderly men and women participate equally in project-related public consultations; (ii) incorporate gender-responsive features in the project design, if any; (iii) promote increased employment opportunities for women; and (iv) build the executing and implementing agencies’ institutional capacity for gender mainstreaming by engaging the All China Women’s Federation to undertake employment training and public awareness creation.

Stakeholder Communication, Participation, and Consultation

During Project Implementation

Business Opportunities

Consulting Services

QCBS (project implementation support) - 156 person-months
QCBS (external monitoring) - 72 person-months
Individual consultants selection (start-up) - 57 person-months
QCBS (elderly care technical support) - 49 person-months
Individual consultants selection (elderly care system development) - 60 person-months
COS (elderly care-ICT platform preparation) - 27 person-months
QCBS (elderly care-ICT software development) - 200 person-months

Procurement

National competitive bidding - 26 contracts
Shopping - 2 contracts

Responsible ADB Officer

Wang, Fang

Responsible ADB Department

East Asia Department

Responsible ADB Division

PRC Resident Mission (PRCM)

Executing Agencies

Hubei Provincial Finance Department
Yichang Municipal Government

Milestones

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Financing Plan

Loan Utilization

Loan 3767-PRC
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