## Cambodia: Community-Based Disaster Risk Reduction

<table>
<thead>
<tr>
<th>Project Name</th>
<th>Community-Based Disaster Risk Reduction</th>
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<tbody>
<tr>
<td>Project Number</td>
<td>46009-002</td>
</tr>
<tr>
<td>Country</td>
<td>Cambodia</td>
</tr>
<tr>
<td>Project Status</td>
<td>Closed</td>
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<tr>
<td>Project Type / Modality of Assistance</td>
<td>Grant</td>
</tr>
<tr>
<td>Source of Funding / Amount</td>
<td>Grant 9178-CAM: Community-Based Disaster Risk Reduction</td>
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### Description

**Project Impact:** Reduced negative impacts of floods and other disasters on the most vulnerable communities in Cambodia.

**US$ 2.50 million**

**Public sector management**

**Grant 9178-CAM: Community-Based Disaster Risk Reduction**

**Governance and capacity development**

**Cambodia**

**Effective gender mainstreaming**

**Improved preparedness at district and commune level to respond to natural disasters in Cambodia.**

**Closed**

**46009-002**

ADB commits to working with emerging or existing decentralization structures. Improved operations of projects in all ADB target sectors. In addition, as part of ADB's support to the government's decentralization agenda, the multi-level capacity building nature of the proposed project falls under the theme of public sector management, which forms the base for coordination through localized structures at the district and commune levels.

**Project Rationale and Linkage to Sector / Subsector**

The NCDM, established in 1995, is the country's main disaster management agency to facilitate the inter-ministerial responses to emergency and disaster events. As part of its ongoing investment in disaster response and rehabilitation, the ADB commissioned an Institutional Review and Capacity Assessment of the NCDM. The assessment involved a review of the policies, structure, performance and outputs of NCDM through individual interviews with NCDM staff, line ministries, development partners, NGOs as well as secondary data and observations of coordination meetings over a six-month period.

Findings indicate that NCDM operations are severely challenged with non-functional organizational structures which it attributes largely to the lack of financial resources. At the national level, NCDM meetings do not occur regularly as mandated and for the past several years, government ministries and stakeholders have only met as a result of emergencies and disasters. The NCDM's General Secretariat is also not operating effectively. Neither the NCDM General Secretariat nor any of its operational departments have developed annual action or operating plans, nor have any of them been provided with annual operating budgets. At the sub-national level, the Disaster Management (DM) committees have likewise been given the responsibility to lead disaster management efforts at their respective administrative levels without being provided adequate resources. Conditions at the sub-national level are actually more challenging considering they are front-line actors that have to address the direct effects and impact of emergencies and disaster events. Their operations are also constrained by the lack of clear cut guidelines and Standard Operating Procedures (SOPs) covering their roles and responsibilities in relation to each other (i.e., PDM-DCDM-CDDM), with the NCDM and with the different local and international organizations that usually respond to emergencies and disasters.

The current NSDP 2009-2013, recognizes disaster risk reduction and its correlation to poverty in the country. Strengthening community resilience to disasters should be a priority agenda as this contributes to poverty alleviation and to the general improvement in quality of life, the primary objectives of the government. The introduction of hazards and vulnerability assessments, early warning systems, emergency response plans, and community preparedness and recovery plans will enable local communities to directly address their specific vulnerabilities and address primary contributors to poverty in the country.

ADB's Strategy for 2020 includes commitment to support Disaster and Emergency Assistance along with core areas of infrastructure, environment and climate change. The current ADB Country Partnership Strategy (2011-2013) addresses the cross-cutting challenges of environment and climate change and decentralization and deconcentration (D&DD), and was informed by the Special Evaluation Study on ADB's Response to Natural Disasters and Disaster Risks. ADB is supporting the RGC in developing two proposals that will address the existing issues and structural weaknesses of the country's disaster management capacities: (i) a technical assistance project to address disaster management issues at the national (policy) level, at the NCDM secretariat, and at the Provincial level; and (ii) a grant project (this project) that will complement the planned institutional strengthening by institutionalizing community based disaster risk reduction and coordination through localized structures at the district and commune levels.

The multi-level capacity building nature of the proposed project falls under the theme of public sector management, which forms the base for improved operations of projects in all ADB target sectors. In addition, as part of ADB's support to the government's decentralization agenda, ADB commits to working with emerging or existing decentralization structures.

### Impact

Improved preparedness at district and commune level to respond to natural disasters in Cambodia.

### Project Outcome

**Description of Outcome**

Improved disaster management and response capacity at the district and commune level to address natural disasters.
The Project implementation activities completed on 31 December 2018. The Institutional and technical capacity of priority districts on disaster risk reduction and management improved. Capacity of target communes for disaster risk reduction and management enhanced. Community Based Disaster Risk Reduction and Climate Change Adaptation activities implemented.

**Effective Project Management**

**Description of Project Outputs**

Institutional and technical capacity of priority districts on disaster risk reduction and management improved.

**Status of Implementation Progress (Outcomes, Activities, and Issues)**

- The project established and equipped the 18 target districts with necessary information and communication technology (ICT) and office equipment.
- The project trained 36 DCDM members from 18 target districts on the use of ICT equipment and they can now use ICT equipment.
- The project assisted in revising the structure of the 18 district committees for disaster management (DCDMs) and trained DCDM members on the DRR/CCA Plan. Total 18 DRR/CCA Response Teams (DRT) with 377 members/124 women were established and received necessary trainings to perform their functions. Project had provided 4 days comprehensive training on Gender and DRR to 72 women who are members of 18 DCDMs.

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**Geographical Location**

- The project implemented the simulation/drill exercise for DCDMs and CDDMs were developed and four simulation exercises/drills with total of 80% participants including 346 women were conducted. Total 18 Disaster Response Teams (DRT) with 377 members/124 women were established and received necessary trainings to perform their functions. Project had provided 4 days comprehensive training on Gender and DRR to 72 women who are members of 18 DCDMs.

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**Safeguard Categories**

- Environment
- Involuntary Resettlement
- Indigenous Peoples

**Summary of Environmental and Social Aspects**

- Environmental Aspects: No impact.
- Involuntary Resettlement: No Impact. Components A and B will involve capacity development, and Component D will improve project management and none of the three components involve land acquisition and involuntary resettlement. Component C: Community-based DRR Actions will include the rehabilitation or construction of DRR infrastructure for demonstration. Rehabilitation works will be within existing community structures and any new construction will be inviolate government land. The project will not cause displacement.
- Indigenous Peoples: Capacity development, improved project management, and DRR actions will benefit all households in the project areas. The beneficiary dignity, human rights, livelihood systems, culture or resources will not be adversely affected by the project.

**Stakeholder Communication, Participation, and Consultation**
During Project Design

As part of the project preparation process, a mapping of current actions on disaster management was conducted. An ADB consultant interviewed relevant development organizations (UN Agencies, NGOs and donor agencies) specialized in or implementing humanitarian response, disaster risk reduction or disaster recovery projects. In addition to current work in disaster management, the respondents provided feedback on their engagement with NCDM and line ministries and identified areas where the country's disaster coordination could be improved. These organizations also identified technical areas where their expertise may be tapped for capacity building activities at the national and sub-national level through direct engagement with the project or independently. Further, the project design is also informed by the results of the institutional capacity assessment of the NCDM and its sub-national units. Interviews were conducted with NCDM staff from all departments and relevant staff from line ministries, NCDDS and MEF. Among the areas discussed are cross-sectoral communication and individual or joint action on disaster management. The results of the assessment were presented to NCDM in March 2013, the proposed project activities were assessed being responsive to the issues raised. A joint consultation meeting between government agencies, development partners and NGOs were held on 12 April 2013 to review the proposed actions, seek collaboration, harness synergies and avoid potential duplication.

During Project Implementation

During the Project Implementation, regular coordination meetings and information sharing have been conducted with other stakeholders including development partners and NGOs to promote synergy between projects and avoid overlapping.

Business Opportunities

Consulting Services

The Grant will require an estimated 198 person-months of national consultant inputs, to be engaged through individual consultant section (ICS) process in accordance with ADB’s Guidelines on the Use of Consultants (2013, as amended from time to time).

Procurement

There are small-scale civil works contracts at district level and equipments to be procured by using shopping procedure.

Responsible ADB Officer

Hem, Chanthou

Responsible ADB Department

Southeast Asia Department

Responsible ADB Division

Cambodia Resident Mission

Executing Agencies

National Committee for Disaster Management

HENGHUOTLAM@GMAIL.COM

New Building, St. 516, Sangkat Toul Sangkie, Khan Russey Keo

Timetable

Concept Clearance 19 Dec 2013
Fact Finding 17 Dec 2013 to 31 Dec 2013
MRM -
Approval 03 Oct 2014
Last Review Mission -
Last PDS Update 29 Apr 2019

Grant 9178-CAM

Milestones

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<th>Signing Date</th>
<th>Effectivity Date</th>
<th>Closing Original</th>
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Status of Covenants

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Project Page

https://www.adb.org/projects/46009-002/main

Request for Information

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04 October 2020

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