



PACIFIC ISLANDS FORUM SECRETARIAT

THE PACIFIC PLAN

FOR STRENGTHENING REGIONAL COOPERATION AND INTEGRATION

The Pacific Plan was endorsed by Leaders at the Pacific Islands Forum meeting in October 2005. It is a 'living' document ensuring flexibility so that the Vision of the Leaders and the goal of regional integration extend far into the future. This revised version of the Pacific Plan follows decisions taken by Leaders at the Forum meeting in October 2007 where they welcomed the considerable progress made in implementing the Pacific Plan, noted the key challenges that need to be overcome in order for the Plan to continue to be effectively implemented, and agreed on a number of key commitments in order to move the Plan forward.

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BACKGROUND PAPERS *(Separate Document)*

Background Paper 1: Terms of Reference

Background Paper 2: Consultation Report

Background Paper 3: Pacific Regional Digital Strategy

Background Paper 4: Pacific Plan Communications Strategy

Background Paper 5: Toward a New Pacific Regionalism

I. INTRODUCTION

Through the Auckland Declaration of April 2004 to strengthen regional cooperation and integration, and in response to the many challenges facing Pacific islands countries, Forum Leaders adopted the following Vision:

Leaders believe the Pacific region can, should and will be a region of peace, harmony, security and economic prosperity, so that all of its people can lead free and worthwhile lives. We treasure the diversity of the Pacific and seek a future in which its cultures, traditions and religious beliefs are valued, honoured and developed. We seek a Pacific region that is respected for the quality of its governance, the sustainable management of its resources, the full observance of democratic values and for its defence and promotion of human rights. We seek partnerships with our neighbours and beyond to develop our knowledge, to improve our communications and to ensure a sustainable economic existence for all.

2. Leaders agreed to give effect to their Vision through a Pacific Plan to:

- i. promote economic growth, sustainable development, good governance and security;
- ii. strengthen regional cooperation and integration in areas where the region could gain the most through sharing resources of governance, alignment of policies and delivery of practical benefits;
- iii. strengthen support for current programmes, develop new initiatives and advocate for the needs of the Smaller Island States, particularly given their limited capacity and fragile and vulnerable environment, including to climate change;
- iv. promote and protect cultural identity, regional inclusiveness, sub-regional representation, human rights, gender, youth and civil society;
- v. reform the Forum and the regional institutional mechanism;
- vi. clarify Members' own understanding and appreciation of regionalism with a clear perception of the benefits and costs; and
- vii. build strong partnerships between Member countries, Pacific territories, regional and international organisations and non-state organisations.

3. With these decisions in mind, the Pacific Plan identifies initiatives within an implementation framework that extends to 10 years. Some of this work is already underway. The Plan provides a framework for effective and enhanced engagement between Forum countries and Pacific territories and with their non-state actors and development partners. It does not limit the sovereign right of Forum Member countries to determine their own national goals and priorities. It may also guide but does not restrict bilateral development programmes and activities.

II. GOAL AND OBJECTIVES

4. Based on the Leaders' Vision and other decisions relating to its implementation, the Goal of the Pacific Plan is to: **Enhance and stimulate economic growth, sustainable development, good governance and security for Pacific countries through regionalism.** To meet this goal, the Pacific Plan's strategic objectives are:

Economic Growth¹

1. Increased sustainable trade (including services), and investment
2. Improved efficiency and effectiveness of infrastructure development and associated service delivery
3. Increased private sector participation in, and contribution to, development

Sustainable Development²

4. Reduced poverty
5. Improved natural resource and environmental management
6. Improved health
7. Improved education and training
8. Improved gender equality
9. Enhanced involvement of youth
10. Increased levels of participation and achievement in sports
11. Recognised and protected cultural values, identities and traditional knowledge

Good Governance³

12. Improved transparency, accountability, equity and efficiency in the management and use of resources in the Pacific

Security⁴

13. Improved political and social conditions for stability and safety

5. Annual priority outcomes from these goals and objectives are outlined in the Kalibobo Roadmap at Attachment C and the Nadi Decisions at Attachment D.

III. REGIONALISM

6. The Pacific Plan is based on the concept of regionalism: that is, countries working together for their joint and individual benefit. Regionalism under the Pacific Plan does not imply any limitation on national sovereignty. It is not intended to replace any national programmes, only to support and complement them. A regional approach should be taken only if it adds value to national efforts.

7. The Plan depends on support for regional approaches by Forum Member countries, civil society and private sector organisations, development partners and other stakeholders. That support can only come from an informed constituency. There needs to

¹ Defined as sustainable, pro-poor economic growth.

² Defined as the integration and mutual reinforcement between the three pillars of economic development, social development, and environment conservation (where conservation is defined as wise use, including protection, in some circumstances). Essential requirements for sustainable development include active stakeholder participation, poverty eradication, changing unsustainable patterns of production and consumption and managing and conserving the natural resource base for economic and social development, while maintaining the underlying ecological processes.

³ Defined as the transparent, accountable and equitable management of all resources. Good governance is a prerequisite for sustainable development and economic growth.

⁴ Defined as the stable and safe social (or human) and political conditions necessary for, and reflective of, good governance and sustainable development for the achievement of economic growth.

be a high level of awareness of the benefits⁵ and costs of regionalism, and the different forms it can take.

Benefits and costs of regionalism

8. Regionalism can reduce the costs of providing a service if the number of people benefiting from the service is increased. These ‘economies of scale’ can occur in both the public and private sectors. On the other hand, regionalism can also increase costs: for instance, by requiring the movement of goods, services and people over long distances. These increased costs, or ‘diseconomies of isolation’, are particularly relevant in a vast area such as the Pacific.

9. When countries work regionally to achieve a goal – for instance, better health surveillance – economies of scale must be balanced against diseconomies of isolation. The best approach may in some instances be sub-regional or a grouping of a few countries to deliver a service.

Types of regionalism

10. The wish by Forum Leaders to strengthen regional cooperation and integration in the Pacific involves considering several quite different concepts of regionalism:

Regional Cooperation: Setting up dialogues or processes between governments. Regional cooperation means services (eg. health, statistics, audit, etc) are provided nationally, but often with increased coordination of policies between countries. This is either based on an agreed strategy – such as the Forum Principles on Regional Transport Services – or arranged through a coordinating body, such as the Oceania Customs Organisation.

Regional Provision of Public Goods/Services: Pooling national services (eg. customs, health, education, sport, etc) at the regional level. Governments are freed from daily management of some services and can concentrate on service delivery in other areas and on policy development. For example, by providing tertiary education through the University of the South Pacific (USP), Pacific Island governments can focus more on ensuring their individual primary and secondary education systems cater to their unique national needs.

Regional Integration: Lowering market barriers between countries. These barriers may be physical (eg. borders) or technical (eg. quarantine measures, import taxes, passport requirements, etc). Regional integration can improve access for Pacific businesses to consumers, increasing economies of scale and, therefore, reducing prices and making more goods available.

11. The path almost any regional initiative takes usually begins with regional cooperation. Whether the best approach may then be a move towards regional integration, or regional provision of services, or both – depends on an assessment of obstacles to development and consideration of benefits and costs. *In the Pacific, regional approaches to overcoming capacity limitations in service delivery at a national level, and increasing economic opportunities through market integration are expected to provide the highest gains.*

⁵ An attempt has been made to estimate the possible benefits or gains from some of the initiatives in the Plan. The results, showing good potential, are summarised in Background Paper No 5.

Tests for regional approaches

12. There are three ways of testing whether regionalism can add value to an initiative:

Market Test: Is the market providing a service well? If so, involvement by national governments and/or regional bodies should be minimal.

Subsidiarity Test: Can national or local governments provide the service well? If so, involvement by regional bodies should be minimal. For example, primary and secondary education is generally managed by local and national governments, but for small Pacific Island states a regional university such as USP is an ideal initiative.

Sovereignty Test: Does the proposed regional initiative maintain the degree of effective sovereignty held by national governments? Regional initiatives should shift only the management of services to regional bodies, not policy-making as well. Countries, not regional bodies, should decide priorities.

IV. INTERNATIONAL CONTEXT OF THE PACIFIC PLAN

13. “The Pacific Plan reflects the region’s priorities which are in line with and support the implementation of international frameworks such as the *Barbados Programme of Action* and *The Mauritius Strategy of Implementation*. As such, the Pacific Plan provides a solid platform for regional cooperation guiding collective positions through the Commission on Sustainable Development and other international forums that advocate the ‘special case’ of Small Island Developing States (SIDS). The collective position of Pacific Islands Forum members in the international arena is a significant tool in garnering support for Pacific Island Countries individually and as a group and is recognised and valued by other United Nation members.”

V. REGIONAL PRIORITIES

14. The Pacific Plan identifies a wide range of regional initiatives for the first three years (2006-2008) based on alignment and consistency with: (a) the Leaders’ Vision and related decisions and the Strategic Objectives; (b) priorities identified by Members and other stakeholders in the course of Pacific Plan consultation; and (c) the regional approach outlined above. These initiatives are detailed at Attachment A according to the Strategic Objective they are expected to meet and their degree of readiness for decision and action. Those that are underway - ready for Immediate Implementation - are mostly grounded in current activities or mandates. Those requiring Agreement in Principle are priorities requiring the development and approval of a full proposal. Remaining priorities require Further Analysis to establish whether a regional approach is appropriate. In addition to the following initiatives, there are other agreed strategic policies and initiatives already in place which require strengthening (see Background Paper 2B). While these initiatives are not specifically identified in the Pacific Plan list of regional priorities, they are complementary to them.

For immediate implementation (2006-2008)

Economic Growth

- Expansion of market for trade in goods under the South Pacific Regional Trade and Economic Cooperation Agreement (SPARTECA), the Pacific Island Countries Trade Agreement (PICTA) and the Pacific Agreement on Closer Economic Relations (PACER), and with non-Forum trading partners
- Integration of trade in services, including temporary movement of labour, into the Pacific Island Countries Trade Agreement (PICTA) and the Economic Partnerships Agreement (EPA)
- Timely and effective implementation of the Regional Trade Facilitation Programme (RTFP)
- Investigation of the potential impacts under the Pacific Agreement on Closer Economic Relations (PACER) of a move towards a comprehensive framework for trade (including services) and economic cooperation between Australia, New Zealand and the Forum Island Countries
- Maximise sustainable returns from fisheries by development of an ecosystem-based fishery management planning framework; encouragement of effective fisheries development, including value-adding activities; and collaboration to ensure legislation and access frameworks are harmonised
- Intensified development of proposals or strategies for regional bulk purchasing, storage and distribution of petroleum
- Implementation of the Forum Principles on Regional Transport Services (FPRTS) including development of the Pacific Aviation Safety Office (PASO) and intensify focus on enhancing shipping services for Smaller Island States
- Intensified implementation of a regional digital strategy for improving information and communication technology (see Background Paper 3)
- Support of private sector mechanisms including through the Pacific Islands Private Sector Organisation (PIPSO)

Sustainable Development

- Development and implementation of National Sustainable Development Strategies (NSDS), including the mainstreaming of regional policy frameworks or actions plans and using appropriate cross-cutting and Pacific relevant indicators in line with the Millennium Development Goals (MDGs)
- Development and implementation of national and regional conservation and management measures for the sustainable utilisation of fisheries resources.
- Development and implementation of policies and plans for waste management
- Intensified implementation of the Pacific Islands Energy Policy and associated Strategic Action Plan to provide available, reliable, affordable, and environmentally sound energy for the sustainable development of all Pacific island communities
- Development and implementation of the Pacific Regional Action Plan on Sustainable Water Management
- Facilitation of international financing for sustainable development, biodiversity and environmental protection and climate change in the Pacific including through the Global Environment Facility
- Harmonisation of approaches in the health sector under the *Samoa Commitment*, including: implementing the HIV/AIDS and STI Strategy; a stronger focus on non-communicable diseases; and agreement on health worker recruitment
- Investigation of potential for expanding regional technical and vocational education training (TVET) programmes (including establishment of an Australian Pacific Islands Technical College in the Pacific region) to take advantage of opportunities in health care, seafaring,

- hospitality/tourism, peacekeeping, etc; for enhancing and standardising regional training programmes; and ensuring the portability of technical qualifications
- Enhancement of advocacy for and coordination of youth programmes and monitoring of the status of youth
- Enhancement of regional sporting networks to support the developmental role of sport

Good Governance

- Regional support to consolidate commitments to key institutions such as audit and ombudsman offices, leadership codes, anti-corruption institutions and departments of attorneys general; including through judicial training and education.
- Regional support to the Forum Principles of Good Leadership and Accountability
- Enhancement of governance mechanisms, including in resource management; and in the harmonisation of traditional and modern values and structures
- Upgrade and extension of country and regional statistical information systems and databases across all sectors
- Where appropriate, ratification and implementation of international and regional human rights conventions, covenants and agreements and support for reporting and other requirements
- Development of a strategy to support participatory democracy and consultative decision-making (including NSAs, youth, women and disabled), and electoral processes

Security

- Development and implementation of strategies and associated legislation for maritime and aviation security and surveillance
- Implementation of the Pacific Islands Regional Security Technical Cooperation Strategy in border security, including for trans-national crime, bio-security, and mentoring for national financial intelligence units
- Strengthening of law enforcement training (e.g. regional policing initiative), coordination and attachments
- Development and implementation of policies and plans for the mitigation and management of natural disasters
- Development of plans for urbanisation, bio-security and safety and expanded focus on broader political and human security issues

For agreement in principle

Economic Growth

- Implementation of the regional tourism marketing and investment plan

Sustainable Development

- Continuation of development of adaptation and mitigation efforts linked to the Pacific Climate Change Framework 2006-2015 and the Pacific Disaster Risk Reduction and Disaster Management: Framework for Action 2006-2015; including public awareness, capacity building and improving governance, risk and vulnerability assessments, and, should a genuine need arise, consideration of measures to address population dislocation
- Harmonisation of approaches in the education sector including: upgrading secondary curricula and examination systems (including for vocational training); standardising a regional leaving certificate; coordinating support for basic education through the Forum Basic Education Action Plan (FBEAP); and using the Pacific Regional Initiatives for the Delivery of basic Education (PRIDE) as a model

- Delivery of specific studies and scholarships on regionalism, pro-poor economic growth, peace and conflict, traditional structures, leadership, gender-specific indicators, and cultural policy to support regional cooperation and integration
- Development of a strategy to maintain and strengthen Pacific cultural identity

Good Governance

- Development of common approaches to financial regulation, including through alignment of legislation and/or pursuit of common prudential capacities

For further analysis

Economic Growth

- Development of proposals or strategies for regional bulk purchasing, storage and distribution of key import commodities, such as pharmaceuticals, etc

Sustainable Development

- Investigation of potential for expanding regional technical and vocational education training (TVET) programmes to take advantage of opportunities in health care, seafaring, hospitality/tourism, peacekeeping, etc, and enhancing and standardising regional training programmes (*further analysis required for some areas*)
- Creation of a regional sporting institute
- Creation of an institution to advocate for and protect traditional knowledge and intellectual property rights

Good Governance

- Establishment of an accountable and independent macro-economic and micro-economic technical assistance mechanism (including statistics), to strengthen treasury and finance functions and provide economic analysis
- Establishment of a regional customs revenue service, initially focussing on training and development of national services and information transfer
- Establishment of a regional ombudsman and human rights mechanisms to support implementation of Forum Principles of Good Leadership and Accountability, etc
- Establishment of a regional audit service to support integrity and oversight

The Smaller Island States

15. The special needs of Smaller Island States (SIS) will be supported through the Pacific Plan by the establishment of a unit in the Forum Secretariat, tasked with ensuring that the SIS perspective is represented; that they fully benefit from the Plan as it develops; and that practical support and advice is provided to SIS on the implementation of their commitments under the Plan. This will include the provision of in-country capacity to allow SIS to further realise the benefits of current and future regional assistance in areas such as employment, aviation, shipping, tourism (including product development), and investigation of the feasibility of establishing an alternative soft loan financing facility.

Other identified regional initiatives

16. A range of other initiatives emerged from the consultation process. Some are new and some are grounded in ongoing activity. While more time is required for information gathering, analysis and consultation, these provide a potentially rich resource on which to

draw for on-going development of the Pacific Plan into the future as the Plan evolves. These other identified regional initiatives are detailed in [Background Paper 2](#).

The future of regional integration

17. The Leaders' long-term goal is to move progressively towards a comprehensive framework agreement amongst all Forum members that includes trade (and services) and economic cooperation. This goal is reflected in the Forum Economic Ministers' identification of stronger regional economic integration, starting with trade, as a key element for economic growth and building a relationship with the rest of the world. In developing a policy environment supportive of regional economic integration, Ministers recognised, among other things, the need for further examination of Pacific labour market issues, including the issue of labour mobility through the region and beyond. Forum leaders have therefore agreed to continue to consider the issue of labour mobility in the context of Member countries' immigration policies. The Leaders' goal of regional integration also finds expression in the decision of Forum Trade Ministers to commission a joint study to investigate the potential impacts of a move towards a comprehensive framework for trade and economic cooperation between Australia, New Zealand and Forum Island Countries. As successful regionalism requires larger markets to stimulate growth, partnership with Australia and New Zealand is crucial for Pacific regionalism to be viable.

VI. IMPLEMENTATION STRATEGIES

18. The successful implementation of the Pacific Plan is dependent on the support and commitment of Member countries, development partners and other stake-holders. As stronger regional cooperation and integration is a means to deliver national development objectives, the *development and implementation of national policies and strategies on regionalism* is a critical Strategic Objective of the Pacific Plan. These strategies will include clear statements of national interests as they relate to regionalism and the establishment of appropriate mechanisms and processes for the use of regional approaches at the country level.

19. Pacific Leaders have stated that the 'paramount [challenge of the Pacific Plan] is that of fully translating the regional initiatives being developed into plans and follow-up actions at the national level'⁶. Leaders have, therefore, committed their governments to take responsibility for implementing and reporting on the Pacific Plan, and to ensure that national policies and mechanisms on regionalism are in place by the 2007 Forum meeting. They have directed that regional policy frameworks or action plans are mainstreamed at the national level under National Sustainable Development Strategies (NSDS) or similar processes, and that regional organisations and development partners work within such a framework. Leaders have also committed their governments to pursuing national interests in ways that complement or support the overall interest of the region as well. To achieve this, they have called on CROP agencies and member countries to develop detailed frameworks for intensifying regional cooperation including initial action steps for 2007, with a progress report to Leaders at the 2007 Forum. As well, Leaders have tasked the

⁶ *Pacific Islands Forum Communiqué*, 2006, p1.

Forum Secretariat to establish regional offices or the placement of staff members in each member country to ensure that the best possible connections are made between and national processes and regional decisions.

20. At the regional level, implementation of the Pacific Plan is, in the first instance, the responsibility of the Pacific Islands Forum Secretariat. This is consistent with the 2004 decision by Leaders that the primary functions of the Secretariat are to provide policy advice, coordination and assistance in implementing their decisions.

21. Political oversight and guidance to the Secretariat is provided, during the year, by a *Pacific Plan Action Committee (PPAC)*, chaired by the Forum Chair and comprising representatives of all Pacific Island Forum Countries and Pacific territories. The Forum Chair (as Chair of the PPAC), will report to Leaders on the implementation of the Plan on a six-monthly basis, focusing on the benefits and outcomes for Pacific countries. A small implementation unit (the Pacific Plan Office), reporting directly to the Deputy Secretary General, has been established in the Secretariat to support the PPAC and coordinate implementation and reporting on the Plan.

22. Overall implementation of Pacific Plan initiatives will be reviewed annually by Leaders who will receive a report, prepared in consultation with members of the PPAC, from the Chair and the Secretary General prior to the Leaders' meeting. The report to Leaders will include recommendations on future directions for the Plan.

23. Given the central role regional organisations play in the implementation of the Pacific Plan, a regional institutional framework that is appropriate to the development of the Pacific Plan will be established. A Regional Institutional Framework Taskforce will further develop this framework and report to Leaders at their 2007 meeting.

24. A key implementation strategy and Strategic Objective for the Pacific Plan is the *building of strong partnerships* with national and regional stakeholders. Specific initiatives are outlined in Attachment A to strengthen relationships with Pacific territories, NSAs, civil society and development partners. These include: establishing regional volunteer schemes and other forms of regional exchanges for capacity building; improving aid effectiveness; and an annual outcomes-oriented process with non-state representatives from the business sector, academia, media and civil society organisations to provide feedback to the Leaders and a platform for wider debate on Pacific regionalism and the longer term direction of the Pacific Plan.

VII. MONITORING AND EVALUATION

25. The progress of the Pacific Plan will be measured by monitoring and evaluation of initiatives in meeting the Plan's Strategic Objectives (Monitoring and Evaluation Framework at Attachment B). Success indicators have been developed and will be further refined to suit the Pacific regional context, as well as to allow for the measurement of nationally and globally agreed targets, such as the Millennium Development Goals (MDGs). The Secretary General will convene a reference group, including non-state representatives, to provide independent feedback and advice on progress. Additionally, an independent comprehensive review of progress will be conducted every three years.

26. While the Pacific Plan has a general timeframe of ten years, it ensures flexibility so that the Vision of the Leaders and the goal of regional integration extend far into the future. It provides a mechanism as a 'springboard' for discussing and shaping the region's longer-term future in an open and inclusive manner. The Pacific Plan is a living document that will continue to draw inspiration from Leaders, and from the people whom they serve, now and in the years to come.

Attachment A. Implementation Strategy: Initiatives for the First Three Years (2006-2008)

Economic Growth: *Defined as sustainable, pro-poor economic growth*

Strategic Objectives	Initiatives for the First Three Years (2006-2008)	Milestones	Implement	Agree in Principle	Further Analysis Required
1. Increased sustainable trade (including services) and investment	1.1 Expand market for trade in goods under SPARTECA, PICTA and PACER and with non-Forum trading partners.	<ul style="list-style-type: none"> • Progress reports for 2007 and 2008. 	✓		
	1.2 Integrate trade in services, including temporary movement of labour, into the Pacific Island Countries Trade Agreement (PICTA) and the Economic Partnership Agreement (EPA).	<ul style="list-style-type: none"> • PICTA and EPA agreements include trade in services, including the temporary movement of labour, by January 2008. • Progress reports for 2007. 	✓		
	1.3 Implement the Regional Trade Facilitation Programme in a timely and effective way.	<ul style="list-style-type: none"> • RTFP implemented by end of 2008, with regard to improvements in quarantine, customs, and standards & conformance. (Coverage to include capacity building, joint ventures for value adding, trade promotion, computerised systems and structural reform.) • Forum Leaders to consider in 2007 establishment of an effective regional dispute resolution mechanism to deal with differences that may arise out of regional trade and economic agreements. • Progress reports for 2007 and 2008. 	✓		
	1.4 Investigate the potential impacts under the Pacific Agreement on Closer Economic Relations (PACER) of a move towards a comprehensive framework for trade (including services) and economic cooperation, between Australia, New Zealand and Forum Island Countries.*	<ul style="list-style-type: none"> • Forum Trade Ministers and Forum Leaders consider in 2007 the outcomes of the agreed joint study. (If the move towards a comprehensive framework is endorsed, preparations will be made for negotiations and a negotiation timetable agreed.) • Completion of the PACER impact study and gap analysis, as reaffirmed at the 2006 Forum Trade Ministers Meeting, in order for Trade Ministers to consider the implications at their next meeting prior to the 2007 Forum Leaders' meeting. 	✓		
	1.5 Maximise sustainable returns from fisheries by developing an ecosystem based fisheries management planning framework; encouraging effective fisheries development, including value-adding activities; and collaborating to ensure legislation and access frameworks are harmonised.*	<ul style="list-style-type: none"> • Implementation of ecosystem approach to fisheries management. • Proposals developed and submitted to the 2007 Forum for fisheries development, including value-adding, activities. • Fisheries legislation and access frameworks benchmarked during 2006 and a programme developed to resolve inconsistencies. 	✓		

	1.6 Develop proposals or strategies for the bulk purchasing, storage and distribution of key import commodities, such as petroleum* and pharmaceuticals.	<ul style="list-style-type: none"> • Bulk purchasing proposal for petroleum developed for consideration by the 2007 Forum. • Progress report on other items to be submitted in 2007 and 2008. 	✓		✓
	1.7 Implement the regional tourism marketing and investment plan.	<ul style="list-style-type: none"> • Progress reports to Forum meetings. 		✓	

**Cost benefit analysis completed*

Economic Growth (Continued)

Strategic Objectives	Initiatives for the First Three Years (2006-2008)	Milestones	Implement	Agree in Principle	Further Analysis Required
2. Improved efficiency and effectiveness of infrastructure development and associated service delivery	2.1 Implement the Forum Principles on Regional Transport Services (FPRTS) including development of the Pacific Aviation Safety Office (PASO) *.	<ul style="list-style-type: none"> • FPRTS implemented, including PASO, by end of 2008. (Coverage to include franchising shipping services and integrating the development of ports.) • Intensify focus on the needs of SIS, including in respect of shipping services. • Progress reports for 2007 and 2008. 	✓		
	2.2 Implement a regional digital strategy for improving information and communication technology (ICT).*	<ul style="list-style-type: none"> • Digital Strategy implemented and the momentum of its work intensified. (Coverage to include liberalisation and market friendly regulation; a central pool of specialists; training and access to distance learning; information and telecommunications security; audio broadcasting; communication strategy; & equity.) • Develop a Pacific Regional ICT Resource Centre. 	✓		
3. Increased private sector participation in, and contribution to, development	3.1 Support private sector mechanisms including through the Pacific Islands Private Sector Organisation (PIPSO).	<ul style="list-style-type: none"> • PIPSO Steering Group to identify priority reform needs and develop public-private partnerships. (Coverage to include utilities and services and potential for development of an industries assistance commission.) • Progress reports to the annual FEMM. 	✓		

**Cost benefit analysis completed*

Sustainable Development: Defined as the integration and mutual reinforcement between the three pillars of economic development, social development, and environment conservation (where conservation is defined as wise use, including protection, in some circumstances). Essential requirements for sustainable development include active stakeholder participation, poverty eradication, changing unsustainable patterns of production and consumption and managing and conserving the natural resource base for economic and social development, while maintaining the underlying ecological processes.

Strategic Objectives	Initiatives for the First Three Years (2006-2008)	Milestones	Implement	Agree in Principle	Further Analysis Required
4. Reduced poverty	<i>Other regional initiatives contribute to reducing poverty and will be monitored and evaluated for their contribution to achieving this Strategic Objective.</i>				
5. Improved natural resource and environmental management	5.1 Develop and implement National Sustainable Development Strategies (NSDS), including the mainstreaming of regional policy frameworks or actions plans and using appropriate cross-cutting and Pacific relevant indicators in line with the Millennium Development Goals (MDGs).	<ul style="list-style-type: none"> • National Sustainable Development Strategies developed and implemented for all member countries by the end of 2008 with the mainstreaming of regional policy frameworks or actions plans and regional organisations and development partners working within these frameworks. • Progress reports in 2007 and 2008. 	✓		
	5.2 Develop and implement national and regional conservation and management measures for the sustainable utilisation of fisheries resources.	<ul style="list-style-type: none"> • Progress reports in 2007 and 2008. 	✓		
	5.3 Develop and implement policies and plans for waste management	<ul style="list-style-type: none"> • Regional waste management policies and plans implemented by the end of 2008, with progress reports in 2007. 	✓		
	5.4 Implement the Pacific Islands Energy Policy and associated Strategic Action Plan to provide available, reliable, affordable, and environmentally sound energy for the sustainable development of all Pacific island communities	<ul style="list-style-type: none"> • Regional energy policies and plans implemented by the end of 2008, with progress reports in 2007. • Convening of a meeting by SOPAC of regional Energy Ministers and officials before the Fifteenth Session of the Commission on Sustainable Development (scheduled for April 2007). 	✓		
	5.5 Develop and implement the Pacific Regional Action Plan on Sustainable Water Management	<ul style="list-style-type: none"> • Progress reports in 2007 and 2008. 	✓		
	5.6 Continue development of adaptation and mitigation efforts linked to the Pacific Climate Change Framework 2006-2015 and the Pacific Disaster Risk Reduction and Disaster Management Framework for Action 2006-2015; including public awareness, capacity building and improving governance, risk and vulnerability assessments, and, should a genuine need arise, consideration of measures to address population dislocation.	<ul style="list-style-type: none"> • Adaptation and mitigation proposals developed and submitted to the 2007 Forum. 		✓	

	5.7 Facilitate international financing for sustainable development, biodiversity and environmental protection and climate change in the Pacific including through the Global Environment Facility.	<ul style="list-style-type: none"> Progress reports in 2007 and 2008. 	✓		
6. Improved health	6.1 Harmonise approaches in the health sector under the <i>Samoa Commitment</i> including: implementing the HIV/AIDS and STI Strategy; a stronger focus on non-communicable diseases; and agreement on health worker recruitment.	<ul style="list-style-type: none"> Health sector approaches harmonised by end of 2008. (Coverage to include training, facilities, immunisation targets, non-communicable diseases under the <i>Tonga Commitment</i>, conventional & traditional medicines, information, primary health, dengue control, child & maternal health, tobacco, & mental health.) Progress reports in 2007 and 2008. 	✓		
7. Improved education and training	7.1 Harmonise approaches in the education sector including: upgrading secondary curricula and examination systems (including for vocational training); standardising a regional leaving certificate; and coordinating support for basic education through the Forum Basic Education Action Plan (FBEAP), and using the Pacific Regional Initiatives for the Delivery of basic Education (PRIDE) as a model.	<ul style="list-style-type: none"> Proposals or progress reports submitted to the 2007 Forum for the upgrade of secondary curricula and examination system developed (including for vocational training, good governance); standardised regional leaving certificate; the coordination of basic education activities through FBEAP; and the use of PRIDE as a model. 		✓	
	7.2 Investigate the potential for expanding regional technical and vocational education training (TVET) programmes (including establishment of an Australian Pacific Islands Technical College in the Pacific region) to take advantage of opportunities in health care, seafaring, hospitality/tourism, peacekeeping, etc; for enhancing and standardising regional training programmes; and for ensuring the portability of technical qualifications.*	<ul style="list-style-type: none"> Stocktake/inventory of TVET institutions completed. Proposal developed for expanding programmes in specified areas. Proposal for enhancing and standardising regional training programmes in nursing developed for consideration by the 2007 Forum. Further analysis completed for other areas & proposals submitted in 2007. Report submitted to 2007 Education Ministers' meeting on the establishment of the Australian Pacific Islands Technical College. 	✓		✓
	7.3 Deliver specific studies and scholarships on regionalism, pro-poor economic growth, peace and conflict, traditional structures, leadership, gender-specific indicators, and cultural policy to support regional cooperation and integration.	<ul style="list-style-type: none"> Studies and scholarships on specific regionalism issues mainstreamed by the end of 2008 with progress reports in 2007. 		✓	
8. Improved gender equality	<i>Other regional initiatives contribute to improving gender equity and will be monitored and evaluated for their contribution to achieving this Strategic Objective. These include 6.1, 12.1, 12.4, 12.5, 12.7, 13.3, 14.1, 15.1, 15.6, and particularly 12.6.</i>				

*Cost benefit analyses completed for nursing and peacekeeping only

Sustainable Development (Continued)

Strategic Objectives	Initiatives for the First Three Years (2006-2008)	Milestones	Implement	Agree in Principle	Further Analysis Required
9. Enhanced involvement of youth	9.1 Enhance advocacy for and coordination of youth programmes and monitor the status of youth.	<ul style="list-style-type: none"> • Proposal underway/implemented. (Coverage to include: a youth leadership congress, life-skills training, youth contribution to food security, and partnerships with community leaders and Faith Based Organisations). • Progress reports on youth programmes to Forum. 	✓		
10. Increased levels of participation and achievement in sports	10.1 Enhance regional sporting networks to support the developmental role of sport.	<ul style="list-style-type: none"> • Proposal implemented with progress reports to the Forum. 	✓		
	10.2 Create a regional sporting institute.*	<ul style="list-style-type: none"> • Progress reports to the 2007 Forum.. (Coverage to include sports initiatives for people with disabilities.) 			✓
11. Recognised and protected cultural values, identities and traditional knowledge	11.1 Develop a strategy to maintain and strengthen Pacific cultural identity.	<ul style="list-style-type: none"> • Strategy developed and submitted to the 2007 Forum for approval. (Coverage to include the determination of measurable indicators.) 		✓	
	11.2 Create an institution to advocate for and protect traditional knowledge and intellectual property rights.*	<ul style="list-style-type: none"> • Further analysis required with possible proposal to go to the 2007 Forum for endorsement. (Coverage to include sui generis** property rights, national heritage plans, patents, and trademarks, taking fully into account work done by the World Intellectual Property Organisation (WIPO) and other relevant international organisations.) 			✓

*Cost benefit analysis completed

** Defined as specific rights outside a legally-defined group.

Good Governance: Defined as the transparent, accountable and equitable management of all resources. Good governance is a prerequisite for sustainable development and economic growth.

Strategic Objectives	Initiatives for the First Three Years (2006-2008)	Milestones	Implement	Agree in Principle	Further Analysis Required
12. Improved transparency, accountability, equity and efficiency in the management and use of resources in the Pacific	12.1 Support or establish the regional consolidation of commitments to key institutions such as audit* and ombudsman offices, customs*, leadership codes, anti-corruption institutions and departments of attorneys general; including through judicial training and education.	<ul style="list-style-type: none"> Proposal implemented with progress reports to the Forum. (Coverage to include the establishment of: a regional ombudsman and other human rights mechanisms to support the implementation of the Forum's Principles of Good Leadership and Accountability; a regional audit service to support integrity and oversight; regional capacity to assist collection of customs revenue; a regional anti-corruption agency with associated legislation - different legal systems to be accounted for). 	✓		✓
	12.2 Support the Forum Principles of Good Leadership and Accountability.	<ul style="list-style-type: none"> Develop an equitable leadership enhancement and advancement programme by 2007. Progress reports on Forum principles and codes to the Forum. 	✓		
	12.3 Enhance governance mechanisms, including in resource management, and in the harmonisation of traditional and modern values and structures.	<ul style="list-style-type: none"> Support the close coordination of existing initiatives including the USP's Pacific Institute of Advanced Studies in Development and Governance. (Coverage to include: investigation of harmonisation of traditional and modern governance values and structures; strengthening of traditional courts; media; freedom of information; enhancing Parliamentary effectiveness; training in peace building and conflict resolution; models for land ownership, tenure and use; good governance education; scrutiny of national initiatives impacting on the region; peer review mechanisms; and the development and monitoring of governance indicators.) 	✓		
	12.4 Upgrade and extend country and regional statistical information systems and databases across all sectors*.	<ul style="list-style-type: none"> Country and regional statistical information systems and databases upgraded and extended by end of 2008. (Coverage to include the harmonisation of standards, policies for access, information sharing, dissemination of information on poverty, judicial information and technology services, and the retention of historically significant records.) Progress reports in 2007. 	✓		

**Cost benefit analyses completed*

Good Governance (Continued)

Strategic Objectives	Initiatives for the First Three Years (2006-2008)	Milestones	Implement	Agree in Principle	Further Analysis Required
(12. Improved transparency, accountability, equity and efficiency in the management and use of resources in the Pacific)	12.5 Where appropriate, ratify and implement international and regional human rights conventions, covenants and agreements; and support for reporting and other requirements.	<ul style="list-style-type: none"> Regional support mechanism established by the 2007 Forum. (Coverage to include the drafting, harmonisation and promotion of awareness of rights-based domestic legislation within the Pacific, including: CEDAW on gender; CRC on children; CERD on racial discrimination; ILO Convention 169 on rights of indigenous peoples; Article 50 of the Cotonou Agreement on labour rights; 1990 International Convention on the Rights of Migrant Workers and their families; the Biwako Millennium Framework for people with disabilities; UNSCR1325 involving men and women in conflict resolution; human rights; and reciprocal enforcement.) Intensify efforts for full implementation by end of 2008. 	✓		
	12.6 Develop a strategy to support participatory democracy and consultative decision-making (including NSAs, youth, women and disabled), and electoral process.	<ul style="list-style-type: none"> Intensify efforts for strategy development for submission to the 2007 Forum for approval. (Coverage to include electoral processes.) 	✓		
	12.7 Develop common approaches to financial regulation, including through alignment of legislation and/or pursuit of common prudential capacities.	<ul style="list-style-type: none"> Proposal developed and submitted to the 2007 Forum for approval. (Coverage to include the setting up of a regional banking supervision body.) 		✓	
	12.8 Establish an accountable and independent macro-economic and micro-economic technical assistance mechanism (including statistics), to strengthen treasury and finance functions and provide economic analysis.*	<ul style="list-style-type: none"> Proposal submitted to the 2007 FEMM and Forum. 			✓
	12.9 Deepen regional cooperation between key actors in the legal sector in the region, including senior government law officers, legislative drafters and judges. Explore the possibilities for regional support, including through pooling of resources and regional integration, in legal institutions and mechanisms providing legislative services, and in the area of judiciaries, courts and tribunals.	<ul style="list-style-type: none"> Completion of a scoping study and design of an initiative for regional support to the legislative process, by end 2008 Completion of a scoping study and design of an initiative to develop regional judicial and court services, by end 2008 	✓		

**Cost benefit analysis completed*

Security: Defined as the stable and safe social (or human) and political conditions necessary for, and reflective of, good governance and sustainable development for the achievement of economic growth.

Strategic Objectives	Initiatives for the First Three Years (2006-2008)	Milestones	Implement	Agree in Principle	Further Analysis Required
13. Improved political and social conditions for stability and safety	13.1 Develop and implement strategies and associated legislation for maritime and aviation security and surveillance.	<ul style="list-style-type: none"> Regional strategies and associated legislation developed and implemented by end of 2008. (Coverage to include the International Civil Aviation Organization (ICAO) security regulations; International Shipping and Port Security Code (ISPS); regular compliance audits, specific training; and the use of Fijian and Tongan navies for surveillance.) Progress reports in 2007. 	✓		
	13.2 Implement the Pacific Islands Regional Security Technical Cooperation Strategy (PIRSTCS) in border security, including for trans-national crime, bio-security, and mentoring for national financial intelligence units.	<ul style="list-style-type: none"> PIRSTCS strategies implemented by end of 2008 with progress reports to be submitted in 2007. (Coverage to include harmonisation of planning regimes and information sharing between regional law enforcement agencies and upgrade of intelligence services.) 	✓		
	13.3 Strengthen law enforcement training (e.g. regional policing initiative), coordination and attachments.	<ul style="list-style-type: none"> Regional training courses, coordination initiatives and attachments upgraded by the end of 2008. (Coverage to include: customs; immigration; intelligence; family, domestic, gender and sexual violence; human rights; juvenile justice; drug control; exclusive economic zone (EEZ) patrol programmes; accountability mechanisms; and military police.) Progress reports in 2007. 	✓		
	13.4 Develop and implement policies and plans for the mitigation and management of natural disasters.	<ul style="list-style-type: none"> Intensify regional policies and plans implementation by the end of 2008 with progress reports in 2007. 	✓		
	13.5 Develop policies and plans for urbanisation, bio-security and safety and expand the focus on broader political and human security issues.	<ul style="list-style-type: none"> Intensify policies and plans development for consideration of the Forum in 2007, taking into account the Pacific Urbanisation Agenda. 	✓		

Implementation

Strategic Objectives	Initiatives for the First Three Years (2006-2008)	Milestones	Implement	Agree in Principle	Further Analysis Required
14. Increased national ownership and commitment to regional approaches, plans, policies and programmes	14.1 Develop and implement national policies and strategies on regionalism that include clear statements of national interests, and the establishment of appropriate national mechanisms and approaches.	<ul style="list-style-type: none"> • Coverage to include the undertaking, dissemination and use of cost-benefit analyses of regional activities, including social (for poverty, gender and youth) and environmental impact and risks. • Mainstreaming of regional policy frameworks at the national level under NSDS or similar processes, with regional organisations and development partners working within these frameworks. • Policies and strategies developed for all members by the end of 2007 with reports to Forum Leaders. 	✓		
	14.2 Develop a regional mechanism to implement and review the list of regional initiatives approved by Leaders, and identify issues, gaps, organisational and resource synergies.	<ul style="list-style-type: none"> • Mechanism established. (Coverage to include the political, organisational and resource commitments required of individual governments and service delivery agencies with, as applicable, development partner support.) • Six-monthly reporting, focusing on outcomes and benefits to countries. 	✓		
15. Increased Pacific and international partnerships to support regionalism	15.1 Develop and implement special Smaller Island States regional or sub-regional work programmes in employment, aviation, shipping, tourism (including product development), capacity building, and investigation of the feasibility of establishing an alternative financing facility to make soft loans available.	<ul style="list-style-type: none"> • Proposal for setting up special SIS programmes or units implemented and reported to the 2007 and 2008 Forums, with additional or specific programmes in the areas indicated. Analysis is needed for some of these areas. 	✓	✓	
	15.2 Develop and implement a regional institutional framework or architecture that is appropriate for the new forms of regionalism in the Pacific and the implementation of the Plan.	<ul style="list-style-type: none"> • Development of the Regional Institutional Framework (RIF) for the consideration of the 2007 Forum meeting using recommendations from the 2006 regional institutional context analysis and the Pacific Plan as a basis. 	✓		
	15.3 Build stronger partnerships with national and regional stakeholders, and with development partners. This may include an annual outcomes-oriented process with representatives from the business sector, academia, media and civil society organisations, to provide feedback to Leaders and a platform for wider debate on Pacific regionalism and the longer term direction of the Pacific Plan in an open and inclusive manner.	<ul style="list-style-type: none"> • Pacific Plan document used immediately as basis for building partnerships between Pacific territories, NSAs and development partners while some partners' specific proposals are developed for consideration and implementation in 2007. Further analysis may be needed for requirements of some of the wider partnerships before proposals are submitted for consideration in later years. • Implementation of the Paris and Pacific Principles of Aid Effectiveness. • Implementation of the Pacific Plan communication strategy for public awareness campaigns, using vernacular languages where possible and promoting the benefits of regionalism to countries. • Progress reports to be submitted in 2007 and 2008. 	✓	✓	
	15.4 Establish volunteer schemes and other forms of regional exchanges and sharing of services and expertise for regional capacity building.	<ul style="list-style-type: none"> • Volunteer and regional exchange proposal developed for the consideration of the Forum in 2007. 	✓		

Attachment B. Pacific Plan 2006-2015: Monitoring and Evaluation Framework*

Economic Growth

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
1. Increased sustainable trade (including services) and investment	1. Percentage increase <i>(to be determined)</i> in volume and value of goods and services traded by each country <i>(see initiatives 1.1, 1.2, 1.3, 1.4, 1.5)</i> 2. Percentage reduction <i>(to be determined)</i> in procurement cost of imported goods covered by bulk purchasing, storage and distribution strategy for each country between 2006 and 2015 <i>(see initiative 1.6)</i> 3. Percentage increase <i>(to be determined)</i> in annual tourist arrivals into each country between 2006 and 2015 <i>(see initiative 1.7)</i> 4. Percentage increase <i>(to be determined)</i> in Gross Domestic Product (GDP) per capita for each country between 2006 and 2015 <i>(many of the initiatives in the Pacific Plan should contribute)</i> (SIS group also to be monitored)	<ul style="list-style-type: none"> • Data for indicators 1 & 2 from government ministries or agencies in some countries. • Data for indicators 3 & 4 compiled by SPC and published on-line via PRISM (www.spc.int/prism) 	<ul style="list-style-type: none"> • Detailed statistics for indicator 1 are not readily available for some countries; data collection will, over time, be supported by the implementation of initiative 12.8 (and 12.4). • Data for indicator 1 will, at least partially, be collected through annual or other reviews of the impacts of trade agreements to which the countries are parties (initially PICTA and possibly an EPA; and, by 2011, PACER). • The initiatives for the first three years are not likely to have a significant impact on indicator 1 until about 2008 because the impacts of trade agreements take some time to be noticeable. • Internal factors likely to affect achievement of indicators include significant changes in government stability, quality of governance, and security & environmental protection. • External factors likely to affect achievement of indicators include global recession, regional conflict, natural disasters, terrorist acts & changes in prices of international commodities. • Percentage increases (or decreases) in these indicators will be compared with changes in such indicators in other parts of the world. • Baseline values for 1996-2005 will be determined for all indicators, and realistic targets set for all indicators.

* For a recent report on progress towards meeting the Millennium Development Goals (MDGs) relating to several of the Pacific Plan success indicators listed in this Framework, see the Pacific Islands Regional Millennium Development Goals Report 2004 (prepared by SPC in cooperation with the United Nations and the UN/CROP MDG Working Group, and published in November 2004).

Economic Growth (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
<p>2. Improved efficiency and effectiveness of infrastructure developments and associated service delivery</p>	<p>5. Audits of aviation and maritime safety reveal no significant breaches of national, regional or international safety codes and regulations (<i>see initiative 2.1</i>)</p> <p>6. Percentage reduction (<i>to be determined</i>) of relative cost of flying people and freight to and from trading partners (<i>see initiative 2.1</i>)</p> <p>7. Percentage reduction (<i>to be determined</i>) in number of cancelled flights per year to and from trading partners (<i>see initiative 2.1</i>)</p> <p>8. Percentage reduction (<i>to be determined</i>) in relative cost of port services and transport services for shipping a container to and from trading partners (<i>see initiative 2.1</i>)</p> <p>9. At least 50% increase in Digital Access Index (DAI)⁷ in each country by 2015 (<i>see initiative 2.2</i>)</p> <p>10. At least 90% of households in each country have an AM broadcasting receiver by 2015 (<i>see initiative 2.2</i>)</p> <p style="text-align: right;">(for each country, and the SIS group)</p>	<ul style="list-style-type: none"> • IATA Operational Safety Audits (IOSA) and International Maritime Organization (IMO) audits for indicator 5 (www.iata.org & www.imo.org) • Raw data for indicators 6 & 7 available from airlines • Raw data for indicator 8 available from ports authorities & shipping companies • Data for indicator 9 from telecommunication companies and authorities⁸ • Indicator 9 (derived from data relevant to MDG 8⁹) is monitored by the International Telecommunication Union (www.itu.int) • Data for indicator 10 from censuses and/or surveys 	<ul style="list-style-type: none"> • Countries commit to voluntary IMO safety audits against, eg, SOLAS Convention. • Regional mechanism established to collect and re-package the data required to determine the value of indicators 5, 6 & 7. (See also statistics initiative 12.4) • Willingness and capacity of airlines, ports, shipping, and telecommunication authorities and companies to supply the information required. • Sufficient resources are committed to support the collection and analysis of data. • No significant security issues affecting infrastructure. • Baseline values for 1996-2005 will be determined for all indicators, and realistic targets set for indicators 5, 6 & 7.

⁷ The DAI combines eight variables, covering five areas, to provide an overall country score. The areas are availability of infrastructure, affordability of access, educational level, quality of ICT services, and Internet usage.

⁸ Some of the data could be disaggregated into rural/urban, by gender, and by disability.

⁹ One MDG 8 target is: "in cooperation with the private sector, make available the benefits of new technologies, especially information and communications".

Economic Growth (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
3. Increased private sector participation in, and contribution to, development	11. Percentage increase <i>(to be determined)</i> in number of registered and operating businesses <i>(see initiative 3.1)</i> 12. Percentage increase <i>(to be determined)</i> in employment in the private sector, disaggregated by sex <i>(see initiative 3.1)</i> 13. Percentage increase <i>(to be determined)</i> in Foreign Direct Investment (FDI) for each country between 2006 and 2015 <i>(see initiative 3.1)</i> (for each country)	<ul style="list-style-type: none"> • Data for indicator 11 available from some company offices & ministries of commerce • Data for indicator 12 available from some labour departments • Some of the data for indicator 12 compiled by SPC and published on-line via PRISM (www.spc.int/prism) • Indicator 13 monitored by UNCTAD (www.unctad.org) 	<ul style="list-style-type: none"> • Willingness and capacity of government offices, ministries & departments to compile & provide information. • A significant number of operating businesses are not registered, and some countries register significant numbers of off-shore companies. • Sufficient resources are committed to support the collection and analysis of data. (See also statistics initiative 12.4) • Internal factors likely to affect the indicators include government stability, extent of support for private sector developments, and quality of governance & security. • Baseline values for 1996-2005 will be determined, and realistic targets set for all indicators.

Sustainable Development

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
4. Reduced poverty	<p>14. 20% decrease in poverty gap ratio (incidence x depth of poverty)¹⁰ between 2006 and 2015 (<i>many of the initiatives in the Pacific Plan should contribute</i>)</p> <p>15. 20% decrease in poverty headcount ratio (% of population below the national poverty line) between 2006 and 2015, disaggregated into urban and rural (<i>many of the initiatives in the Pacific Plan should contribute</i>)</p> <p style="text-align: right;">(for each country)</p>	<ul style="list-style-type: none"> • Data for both indicators from household income and expenditure surveys • Both are indicators for MDG 1¹¹ (www.undp.org/mdg) 	<ul style="list-style-type: none"> • Sufficient resources are committed to support the collection and analysis of data (UNDP should be involved). (See also statistics initiative 12.4) • Internal factors likely to affect achievement of indicators include significant changes in government stability, quality of governance, and security & environmental protection. • External factors likely to affect achievement of indicators include global recession, regional conflict & natural disasters. • Baseline values for 1996-2005 will be determined for these indicators.

¹⁰ “Incidence” of poverty is defined as the proportion of people who live below the poverty line; “depth” of poverty is defined as the difference between the poverty line and the average income of the population who live below the poverty line.

¹¹ MDG 1 targets are: “to halve, between 1990 and 2015, the proportion of people whose income is less than \$1 a day”; and “to halve, between 1990 and 2015, the proportion of people who suffer from hunger”.

Sustainable Development (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
5. Improved natural resource and environmental management	16. Percentage increase (<i>to be determined</i>) in proportion of population with sustainable access to a potable water source, urban and rural (<i>see initiative 5.1 and 5.5</i>) 17. Percentage increase (<i>to be determined</i>) in proportion of population with sustainable access to sanitation, urban and rural (<i>see initiative 5.1</i>) 18. No decrease in area covered in mangroves (<i>see initiative 5.1</i>) 19. No decrease in proportion of land area covered by native forests (<i>see initiative 5.1</i>) 20. Percentage increase (<i>to be determined</i>) in area of ecosystems under conservation management (disaggregated into land area and coastal waters area) (<i>see initiative 5.1</i>) 21. Tuna resources harvested within agreed sustainable biological reference points. (<i>see initiatives 1.5, 5.1 & 5.2</i>) 22. No decrease in proportion of coral reef area in Exclusive Economic Zone under stress (<i>see initiative 5.1</i>) 23. Percentage increase (<i>to be determined</i>) in proportion of households with access to improved waste collection and disposal, urban and rural (<i>see initiative 5.3</i>) 24. Percentage increase (<i>to be determined</i>) of population a) with access to an electricity supply; and b) whose electricity is generated from renewable resources (<i>see initiative 5.4</i>) 25. Percentage reduction (<i>to be determined</i>) in carbon dioxide emissions per capita (<i>see initiative 5.6</i>) (for each country)	<ul style="list-style-type: none"> • Data for indicators 16 & 17 from surveys • Data for indicators 18, 19 & 22 from satellite images • Indicators 16, 17, 23 & 25 are compiled by SPC and published on-line via PRISM (www.spc.int/prism) • Indicator 20 included in the Action Strategy for Nature Conservation in the Pacific Islands Region (www.sprep.org.ws). • Data for indicator 21 collected by FFA Oceanic Fisheries Programme (the indicator is performance indicator 2i in the FFA Strategic Plan 2005-2020; www.ffa.int) • Data for indicator 24 from some power utilities, energy offices, and the Pacific Power Association (PPA) • Indicators 16, 17 & 25 are indicators for MDG 7¹²; and indicators 19 & 20 are based on MDG 7 indicators (www.undp.org/mdg) 	<ul style="list-style-type: none"> • Where their mandates overlap, CROP agencies involved work together. • Willingness and capacity of government ministries, departments and offices, power utilities and the PPA to supply natural resource and environmental management information. • Sufficient resources are committed to support the collection and analysis of data. (See also statistics initiative 12.4) • The “sustainable biological reference points” are defined for indicator 21. • CO₂ emissions indicative of total greenhouse gas emissions (others include CH₄, N₂O, etc). • Baseline values for 1996-2005 will be determined for all indicators, and realistic targets set for indicators 16, 17, 20, 23, 24 & 25. (Baseline data for indicator 9 available for 1995 only.) • Internal factors likely to affect achievement of indicators include significant changes in government stability, quality of governance, and security & environmental protection. • External factors likely to affect achievement of indicators include global recession, regional conflict & natural disasters.

¹² MDG 7 targets include: “to integrate the principles of sustainable development into country policies and programs and reverse the loss of environmental resources”; and “to halve, by 2015, the proportion of people without sustainable access to safe drinking water and basic sanitation”.

Sustainable Development (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
6. Improved health	<p>26. No increase in HIV/AIDS and STI's¹³ prevalence among pregnant women aged 15-24, and 25-44¹⁴ (see <i>initiative 6.1</i>)</p> <p>27. Percentage reduction (<i>to be determined</i>) in prevalence of diabetes (see <i>initiative 6.1</i>)</p> <p>28. 40% decrease in under-five mortality rate between 2006 and 2015¹⁵ (see <i>initiative 6.1</i>)</p> <p>29. Over 90% of one year olds fully immunised against expanded programme on immunization (EPI¹⁶) target diseases in each country by 2015 (see <i>initiative 6.1</i>)</p> <p>30. Percentage reduction (<i>to be determined</i>) in maternal mortality ratio^{17,18} (see <i>initiative 6.1</i>)</p> <p>31. Percentage reduction (<i>to be determined</i>) in estimated incidence of dengue (see <i>initiative 6.1</i>)</p> <p style="text-align: right;">(by sex & for each country)</p>	<ul style="list-style-type: none"> • Data for all indicators available from some ministries of health • Data for indicators 27 & 31 from some population surveys and/or national registers • Indicators 26, 28, & 30 are indicators for MDGs 4, 5 & 6; and indicator 29 is based on an indicator for MDG 4 (www.undp.org/mdg) • The WHO reports against EPI objectives (www.who.int) • UNICEF reports on indicator 28 (www.unicef.org) 	<ul style="list-style-type: none"> • Willingness and capacity of some ministries of health to supply data. • Sufficient reliable data is available to determine the values of indicators 26, 27, 30 & 31. (See also statistics initiative 12.4) • No major epidemics of currently unknown communicable diseases affect the region. • Internal factors likely to affect achievement of indicators include significant changes in government stability, quality of governance, and security & environmental protection. • External factors likely to affect achievement of indicators include global recession, regional conflict & natural disasters. • Baseline values for 1996-2005 will be determined for all indicators, and realistic targets will be set for indicators 27, 30 & 31.

¹³ STIs include syphilis, gonorrhoea & chlamydia

¹⁴ MDG 6 targets are: "to halt, and begin to reverse, the spread of HIV/AIDS by 2015"; and "to have halted by 2015 and begun to reverse the incidence of malaria and other major diseases".

¹⁵ MDG 4 target is "to reduce by two-thirds, between 1990 and 2015, the under-five mortality rate".

¹⁶ EPI target diseases include measles, rubella, Hepatitis B, tetanus, diphtheria.

¹⁷ Maternal mortality ratio is defined as the number of women who die from any cause related to or aggravated by pregnancy or its management (excluding accidental or incidental causes) during pregnancy of childbirth or within 42 days of termination of pregnancy, per 100,000 live births.

¹⁸ MDG 5 target is "to reduce the maternal mortality ratio by three-quarters, between 1990 and 2015".

Sustainable Development (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
7. Improved education and training	<p>32. Percentage increase <i>(to be determined)</i> in proportion of pupils starting grade 1 who reach grade 6 <i>(see initiative 7.1)</i></p> <p>33. Percentage increase <i>(to be determined)</i> in proportion of pupils who transfer to secondary education <i>(see initiative 7.1)</i></p> <p>34. Percentage increase <i>(to be determined)</i> in proportion of pupils starting secondary education who reach grades 10 and 12 <i>(see initiative 7.1)</i></p> <p>35. Percentage increase <i>(to be determined)</i> in number of students enrolled in courses at Technical Vocational Education and Training (TVET) institutions, by subject area <i>(see initiative 7.2)</i></p> <p>36. Percentage increase <i>(to be determined)</i> in resources committed per year to support regional studies and scholarships <i>(see initiative 7.3)</i></p> <p style="text-align: right;">(by sex & for each country)</p>	<ul style="list-style-type: none"> • Data for indicators 32, 33 & 34 from some ministry of education statistics and country censuses • Progress reviews of the implementation of Forum Basic Education Action Plan (FBEAP) carried out by PIFS • Indicator 32 is very similar to an indicator for MDG 2¹⁹ (www.undp.org/mdg), which is compiled and published by SPC (www.spc.int/prism) • Indicator 33 is monitored by UNESCO (www.unesco.org) • Data for indicator 35 from some TVET institutions, some ministries of education, and the Pacific Association of TVET (PATVET) • Data for indicator 36 from development partners and relevant CROP agencies 	<ul style="list-style-type: none"> • Most primary schools in PICTs finish at grade 6 (rather than 5, the basis of the MDG 2 indicator), so the former is easier to measure. • Willingness and capacity of some ministries of education and TVET institutions to compile & provide information. • A uniform definition of the term “TVET institution” is applied across all PICTs. • PATVET conduct their planned inventory of TVET institutions. • Sufficient resources are committed to support the collection and analysis of data. (See also statistics initiative 12.4) • Internal factors likely to affect achievement of indicators include government stability, quality of governance & security. • External factors likely to affect achievement of indicators include regional conflict. • Baseline values for 1996-2005 will be determined and realistic targets set for all indicators.

¹⁹ MDG 2 target is “to ensure that, by 2015, children everywhere, boys and girls alike, will be able to complete a full course of primary schooling”.

Sustainable Development (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
8. Improved gender equality	<p>37. Percentage increase <i>(to be determined)</i> in Gender Empowerment Measure (GEM)²⁰ <i>(many of the initiatives in the Pacific Plan should contribute)</i></p> <p>38. Percentage increase <i>(to be determined)</i> in Gender-related Development Index (GDI)²¹ <i>(many of the initiatives in the Pacific Plan should contribute)</i></p> <p style="text-align: right;">(for each country)</p>	<ul style="list-style-type: none"> • Both indicators are monitored by UNDP (Human Development Report, HDR - www.undp.org) • SPC is working in this area (see the Pacific Platform for Action) – www.spc.int • CEDAW reports are published for individual PICTs every 4 years (approximately) • Indicator 37 is made up of indicators for MDG 3²² - refer also to sex disaggregation of indicators against Pacific Plan strategic objective 7 (www.undp.org/mdg) 	<ul style="list-style-type: none"> • Willingness and capacity of countries to support data collection. • Sufficient resources will be provided to support data collection (for the 2002 Human Development Report, GEM & GDI values were determined for only 2 PICTs). (The implementation of statistics initiative 12.4 will help.) • Internal factors likely to affect achievement of indicators include government stability, quality of governance & security. • External factors likely to affect achievement of indicators include regional conflict. • Baseline values for 1996-2005 will be determined and realistic targets set for both indicators.

²⁰ A composite index measuring gender inequality in three basic dimensions of empowerment: economic participation and decision-making, political participation and decision-making and power over economic resources.

²¹ A composite index measuring average achievement in the three basic dimensions captured in the human development index: a long and healthy life, knowledge and a decent standard of living; adjusted to account for inequalities between men and women.

²² MDG 3 target is “to eliminate gender disparity in primary and secondary education, preferably by 2005, and in all levels of education no later than 2015”.

Sustainable Development (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
9. Enhanced involvement of youth	<p>39. Percentage decrease (<i>to be determined</i>) in youth unemployment rate (aged 15 to 24), compared with adult rate (<i>see initiative 9.1</i>)</p> <p>(by sex, and for each country and the SIS group)</p> <p><i>See also under strategic objectives 6 & 7 (Health & Education and Training)</i></p>	<ul style="list-style-type: none"> • Indicator 39 data from some censuses and household surveys • Indicator 39 is monitored by ILO (www.ilo.org), and is based on an indicator for MDG 8²³ • Data for indicator 39 compiled by SPC and published on-line via PRISM (www.spc.int/prism) 	<ul style="list-style-type: none"> • Agreement will be reached on definitions of the terms “unemployment” and “youth”, so that indicator data is comparable between PICTs. • Internal factors likely to affect the achievement of this indicator include government stability, quality of governance & security. • External factors likely to effect the achievement of this indicator include global recession, regional conflict & natural disasters. • Baseline values for 1996-2005 will be determined and realistic targets set for all indicators.

²³ An MDG 8 target is: “in cooperation with developing countries, develop and implement strategies for decent and productive work for youth”.

Sustainable Development (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
<p>10. Increased levels of participation and achievement in sports</p>	<p>40. Percentage increase <i>(to be determined)</i> in number of people who have participated in regional and other international sporting events (disaggregated to identify number of disabled people) <i>(see initiatives 10.1 and 10.2)</i></p> <p>41. Percentage increase <i>(to be determined)</i> in number of people who are members of sports federations and clubs <i>(see initiative 10.1)</i></p> <p style="text-align: right;">(by sex & for each country)</p>	<ul style="list-style-type: none"> • Data for these indicators available from some sports and home affairs ministries, and Olympic Committees www.olympic.org 	<ul style="list-style-type: none"> • Willingness to participate and capacity of home affairs and sports ministries. • Willingness of sports federations and clubs to participate in data collection. • Sufficient funding made available to support regional and other international sporting events. • Sufficient resources made available to support data collection. (See also statistics initiative 12.4.) • Internal factors likely to affect achievement of indicators include government stability, quality of governance & security. • External factors likely to affect achievement of indicators include regional conflict. • Baseline values for 1996-2005 will be determined and realistic targets set for both indicators.

Sustainable Development (Continued)

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
11. Recognised and protected, cultural values, identities and traditional knowledge	<p>42. No decrease in number of people whose livelihood depends on the subsistence or commercial use of traditional products, by sex (<i>see initiative 11.1</i>)</p> <p>43. Percentage increase (<i>to be determined</i>) in number of intellectual property rights, patents and trademarks (protecting traditional knowledge and practice) approved (<i>see initiative 11.2</i>)</p> <p>(for each country)</p>	<ul style="list-style-type: none"> • Data for Indicator 42 from surveys • SPC collates data on the number of unpaid subsistence workers (published on-line via PRISM - www.spc.int/prism) • Data for indicator 43 from some country intellectual property offices (World Intellectual Property Organisation - www.wipo.int) 	<ul style="list-style-type: none"> • Sufficient resources made available to support data collection. (See also statistics initiative 12.4) • Willingness and capacity of intellectual property offices and other relevant in-country agencies to provide data for indicator 43. • PICTs contribute to international developments in culture related trade (via WTO & UNESCO) • Indicator 42 reviewed when cultural identity strategy implemented (<i>see initiative 11.1</i>) • Internal factors likely to affect achievement of indicators include significant changes in government stability, quality of governance, security & environmental protection. • External factors likely to affect achievement of indicators include regional conflict. • Baseline values for 1996-2005 will be determined for both indicators, and realistic targets set for indicator 43.

Good Governance

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
12. Improved transparency, accountability, equity and efficiency in the management and use of resources in the Pacific	44. Increase <i>(to be determined)</i> in Voice and Accountability indicator ²⁴ 45. Increase <i>(to be determined)</i> in Political Stability indicator ²⁵ 46. Increase <i>(to be determined)</i> in Government Effectiveness indicator ²⁶ 47. Increase <i>(to be determined)</i> in Regulatory Quality indicator ²⁷ 48. Increase <i>(to be determined)</i> in Rule of Law indicator ²⁸ 49. Increase <i>(to be determined)</i> in Control of Corruption (integrity) indicator ²⁹ (for each country) <i>(Each of initiatives 12.1 to 12.8 should contribute to an increase in one or more of the above indicators)</i>	<ul style="list-style-type: none"> • Indicators 44 to 49 are monitored by the World Bank Institute for most PICTs (www.worldbank.org/wbi) • USP's Governance programme proposes a Composite Governance Index for PICTs³⁰, and this has been applied to Fiji & Cook Islands (www.usp.ac.fj) • Indicator 49 - see also Transparency International who have completed country studies for 14 PICTs (www.transparency.org.au) 	<ul style="list-style-type: none"> • The gaps in the data on which the values of the indicators for PICTs are based will be filled. • Governments will fully support the collection of data and the publishing of governance indicator values. • Determinations of the values of the indicators will, as far as is possible, be based on objective data rather than on subjective perceptions. • These governance indicators are imprecise measures of the variables being measured and are based on qualitative data; so inferences drawn from their values will need to take this into account. • Sufficient resources will be made available to support data collection. (See also statistics initiative 12.4) • Other internal factors likely to affect achievement of indicators include significant changes in security & environmental protection. • External factors likely to affect achievement of indicators include regional conflict & natural disasters. • Baseline values for 1996-2005 will be determined and realistic targets set for all indicators.

²⁴ Measures political, civil and human rights

²⁵ Measures the likelihood of violent threats to, or changes in, government, including terrorism

²⁶ Measures the competence of the bureaucracy and the quality of public service delivery

²⁷ Measures the incidence of market-unfriendly policies

²⁸ Measures the quality of contract enforcement, the police, and the courts, as well as the likelihood of crime and violence

²⁹ Measures the exercise of public power for private gain, including both petty and grand corruption and state capture

³⁰ Duncan, Toatu and Azmat, August 2004: A Conceptual Framework for the Development of a Composite Governance Index for the Pacific Island Countries (Published by Pacific Institute of Advanced Studies in Development and Governance, USP). See also UNDP/EU's "Governance Indicators: A User's Guide" (www.undp.org/oslocentre)

Security

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
<p>13. Improved political and social conditions for stability and safety</p>	<p>50. Compliance audits of maritime and aviation security and surveillance reveal no significant breaches of national, regional or international security codes and regulations <i>(see initiatives 13.1 & 13.2)</i></p> <p>51. No new plant and animal species introduced <i>(see initiatives 13.2 & 13.5)</i></p> <p>52. Country evaluations by the Financial Action Task Force (FATF) of the Asia Pacific Group on Money Laundering (APG) identify no significant breaches of national, regional or international codes <i>(see initiative 13.2)</i></p> <p>53. Percentage reduction <i>(to be determined)</i> in crimes against persons, by sex of victim <i>(see initiative 13.3)</i></p> <p>54. Percentage reduction <i>(to be determined)</i> in the mean time taken to respond to natural disasters in the region (over a rolling 5-year period) <i>(see initiative 13.4)</i></p> <p style="text-align: right;"><i>(for each country, and the SIS group, where possible)</i></p>	<ul style="list-style-type: none"> • Information for indicator 50 from International Maritime Organization (IMO) audits and International Civil Aviation Organization (ICAO) (www.imo.org & www.icao.int) • Information for indicator 51 from some ministries and departments of agriculture, customs and/or environment • Information for indicator 52 from FATF, www.fatf-gafi.org; see also www.apgml.org • Data for indicator 53 from some police departments • Data for indicator 54 from governments and development partners 	<ul style="list-style-type: none"> • Remaining PICTs become members of the IMO and ICAO, and all are audited by 2015. (Indicator 50) • Remaining PICTs become members of the APG, and all have at least one FATF evaluation conducted by 2015. (Indicator 52) • A uniform definition is agreed by PICTs for "crimes against persons". (Indicator 53) • Willingness and capacity of some government ministries and departments to provide information. • Sufficient resources made available to support data collection. (See also statistics initiative 12.4) • Where their mandates overlap, CROP agencies involved work together. • Internal factors likely to affect achievement of indicators include government stability & quality of governance. • External factors likely to affect achievement of indicators include regional conflict & natural disasters. • Baseline values for 1996-2005 will be determined and realistic targets set for indicators 53 & 54.

Implementation

Strategic Objectives	Success Indicators for Monitoring Progress	Sources of Verification	Assumptions & Risks
<p>14. Increased national ownership & commitment to regional approaches, plans, policies & programmes</p>	<p>55. All PICTs implement each regional agreement that they are a party to, in a timely manner, through national policies, plans and budget resourcing (<i>see initiatives 14.1 & 14.2, and other Pacific Plan initiatives</i>)</p> <p>56. Level of awareness and understanding of the Pacific Plan, by country (<i>see initiatives 14.1, 14.2 & 15.3, and other Pacific Plan initiatives</i>)</p>	<ul style="list-style-type: none"> • Data for indicator 55 from the CROP agencies that coordinate each regional agreement • Data for indicator 56 from a survey 	<ul style="list-style-type: none"> • CROP agencies work together where their responsibilities overlap. • Governments support the promotion and implementation of the Pacific Plan within their countries. • Each regional agreement includes a timeline for implementation. • Sufficient resources made available to support the proposed survey (indicator 56).
<p>15. Increased Pacific and international partnerships in support of regionalism</p>	<p>57. At least 80% of Pacific Plan initiatives approved for implementation during each three year period (initially 2006-2008) will be implemented</p> <p>58. An increasing number (to be determined) of Pacific Plan initiatives include Pacific Territories (<i>see initiatives 15.2, 15.3 and other Pacific Plan initiatives</i>)</p> <p>59. An increasing number (to be determined) of Pacific Plan initiatives involve Non-State Actors (NSAs) in Forum countries and Pacific Territories (<i>see initiative 15.3, and other Pacific Plan initiatives</i>)</p> <p>60. a) Percentage increase (to be determined) in levels of aid committed to regional and national programmes, and b) Improvement in national perceptions that development partners' programmes are aligned with national and regional priorities (<i>see initiative 15.3</i>)</p> <p>61. Increase in number (<i>to be determined</i>) of participants each year in regional volunteer schemes by 2015 (<i>see initiative 15.4</i>)</p> <p>62. Increase in number (to be determined) of participants who participate each year in regional exchanges (professional and technical) by 2015 (<i>see initiative 15.4</i>)</p> <p style="text-align: center;">(by sex, and for each country and the SIS group)</p> <p><i>Smaller Island States information will be collected as part of the measurement of the indicators against strategic objectives 1, 2 & 9 (see initiative 15.1).</i></p>	<ul style="list-style-type: none"> • Data for indicators 57, 58 & 59 from PICT national development plans, relevant CROP agencies and development partners • Data for indicator 60a from the Development Assistance Committee of the OECD and development partners • Information for indicator 60b from a survey of national planners, and/or other relevant officials • Data for indicators 61 & 62 available from development partners and CROP agencies 	<ul style="list-style-type: none"> • CROP agencies work together where their responsibilities overlap. • Governments fully committed to implementing regionally agreed initiatives. • Sufficient resources committed to Pacific Plan initiatives by governments & development partners. • Non-State Actors involved with the implementation of initiatives. • Indicators 58, 59 & 60b evaluated at least three times between 2006 and 2015. • Harmonisation of development partners' programmes. • Internal factors likely to affect achievement of indicators include government stability, quality of governance & security. • External factors likely to effect the achievement of these indicators include global recession, regional conflict & natural disasters. • A baseline value will be determined and a realistic target set for indicators 58, 59, 60a, 61 & 62. • Sufficient funding is provided to support volunteer schemes and exchanges.

Attachment C

**KALIBOBO ROADMAP
ON THE PACIFIC PLAN**

Pacific Islands Forum Leaders today launched a new era for Pacific partnership by adopting a Pacific Plan to strengthen and deepen regional cooperation and integration. The Plan is a living document which, step by step, aims to give practical effect to the Leaders' vision of a region that is "respected for the quality of its governance, the sustainable management of its resources, the full observance of democratic values, and for its defence and promotion of human rights".

The "**Kalibobo Roadmap**" reinforces the objectives of the Plan and is intended to guide the PIF member countries during the implementation phase in the first three (3) years. In this regard, the Leaders will be looking to the Plan to help achieve major outcomes for the people of the region.

The Pacific Plan is built on **four pillars** that are geared towards enhancing:

- Economic Growth
- Sustainable Development
- Good Governance
- Security for the Pacific through regionalism

Economic Growth: The key objective is improved income earnings and livelihoods through better access to goods, services, employment and other development opportunities. The Plan includes initiatives for better access to markets and goods, trade in services including labour, trade facilitation, enhanced transportation and communication, private sector development and in the key resource sectors of fisheries and tourism.

Sustainable Development: The key objective is enhanced capacity and resilience of Pacific people and societies. The Plan includes initiatives for improving not only educational standards but also practical (technical and vocational) skills that are relevant to job markets, in areas such as seafaring, hospitality/training, health care, and peacekeeping and policing. There are also initiatives to enhance the health of Pacific people, and support the fight against HIV/AIDS and STI, non-communicable diseases and other health threats.

Good Governance: The key objective is to support a safe, enabling, inclusive and sustainable environment for economic growth and personal development and human rights. It is for this reason that the Plan promotes the development and implementation of national sustainable development strategies; regional support for good governance, particularly in areas such as leadership, human rights, ombudsman functions, audit, transparent administration systems, and participatory decision-making mechanisms that includes the non-government groups, women and youth. The Plan will also support the maintenance of strong Pacific cultural identities and the protection of traditional knowledge and intellectual property rights.

Security: The key objective is to ensure safety and security of maritime and aviation and borders. The Plan will promote technical cooperation, regional police training, and other measures relating to drug and weapons control, quarantine, bio-security and safety. Another important dimension of the security and sustainable development environment relates to prevention, mitigation and adaptation with regard to natural disasters, pollution (through waste management) and climate variability and change and sea level rise.

Twenty-four (24) initiatives have been identified for immediate implementation over the next three years:

Economic Growth

- Expansion of market for trade in goods under the South Pacific Regional Trade and Economic Cooperation Agreement (SPARTECA), the Pacific Island Countries Trade Agreement (PICTA), the Pacific Agreement on Closer Economic Relations (PACER), and through trade arrangements with non-Forum members.
- Integration of trade in services, including temporary movement of labour, into the Pacific Island Countries Trade Agreement (PICTA) and the Economic Partnerships Agreement (EPA).
- Timely and effective implementation of the Regional Trade Facilitation Programme (RTFP).
- Maximise sustainable returns from fisheries by development of an eco-based fishery management planning framework; encouragement of effective fisheries development, including value-adding activities; and collaboration to ensure legislation and access frameworks are harmonised.
- Implementation of the Forum Principles on Regional Transport Services (FPRTS) including development of the Pacific Aviation Safety Office (PASO).
- Investigation of the potential impacts under the Pacific Agreement on Closer Economic Relations (PACER) of a move towards a comprehensive framework for trade (including services) and economic cooperation between Australia, New Zealand and the Forum Island Countries.
- Support of private sector mechanisms including through the Regional Private Sector Organisation (RPSO).

Sustainable Development

- Development and implementation of National Sustainable Development Strategies (NSDS), using appropriate cross-cutting and Pacific relevant indicators.
- Development and implementation of national and regional conservation and management measures for the sustainable utilisation of fisheries resources.
- Development and implementation of policies and plans for waste management.
- Implementation of the Pacific Islands Energy Policy and associated Strategic Action Plan to provide available, reliable, affordable, and environmentally sound energy for the sustainable development of all Pacific island communities.
- Harmonisation of approaches in the health sector under the Samoa Commitment, including: implementing the HIV/AIDS and STI Strategy; a stronger focus on non-communicable diseases; and agreement on health worker recruitment.
- Investigate the potential for expanding regional technical vocational education training (TVET) programmes to take advantage of opportunities in health care, seafaring, hospitality/tourism, peacekeeping and for enhancing and standardising regional training programmes.

- Enhancement of advocacy for and coordination of youth programmes and monitoring of the status of youth.
- Enhancement of regional sporting networks to support the developmental role of sport.

Good Governance

- Regional support to consolidate commitments to key institutions such as Audit and Ombudsman Offices, Customs, Leadership Codes, Anti-Corruption Institutions and Departments of Attorneys General; including through judicial training and education.
- Regional support to the Forum Principles of Good Leadership and Accountability.
- Enhancement of governance mechanisms, including in resource management; and in the harmonisation of traditional and modern values and structures.
- Upgrade and extension of country and regional statistical information systems and databases across all sectors.
- Where appropriate, ratification and implementation of international and regional human rights conventions, covenants and agreements and support for meeting reporting and other requirements.

Security

- Development and implementation of strategies and associated legislation for maritime and aviation security and surveillance.
- Implementation of the Pacific Islands Regional Security Technical Cooperation Strategy in border security, including for trans-national crime, bio-security, and mentoring for national financial intelligence units.
- Strengthening of law enforcement training, (e.g. regional policing initiative), coordination and attachments.
- Development and implementation of policies and plans for the mitigation and management of natural disasters.

There are also a range of other initiatives under the Pacific Plan which have been agreed to in principle or have been listed for future analysis before they are implemented.

Future Outlook and Implementation

The Forum is expected to move progressively towards a comprehensive framework agreement amongst all the Forum members that includes trade (and services) and economic cooperation. Leaders are particularly pleased that the Forum's Economic and Trade Ministers have taken the initiative to progress work on this goal of theirs.

The successful implementation of the Pacific Plan is dependent on the support and commitment of member countries, regional organisations, development partners and a range of stakeholders. As stronger regional cooperation and integration is a means to support national development objectives, the development and implementation of national policies and strategies on regionalism are an important Strategic Objective of the Pacific Plan. These strategies will need to include clear statements of national interests as they relate to regionalism and the establishment of appropriate mechanisms and processes for the use of regional approaches at the country level.

At the regional level, implementation of the Plan in the first instance will be the responsibility of the PIF Secretariat. This is consistent with the 2004 decision by

Leaders that the primary functions of the Secretariat are to provide policy advice, coordination and assistance in implementing their decisions.

Political oversight and guidance to the Secretariat will be provided, during the year by a **Pacific Plan Action Committee (PPAC)**, chaired by the Forum Chair and comprising representatives of all PIF Countries. The Forum Chair (as chair of the PPAC) will report to Leaders on the implementation of the Plan on a quarterly basis.

The Secretariat will provide written quarterly reports to the Chair for consideration and dissemination to PIF member countries.

A small implementation unit, reporting directly to the Deputy Secretary General, will be maintained in the Secretariat to support the PPAC and progress the plan. A similar unit will be established to ensure that the Smaller Island States derive the fullest possible benefit from the Plan.

Overall implementation of Pacific Plan initiatives will be reviewed annually by Leaders who will receive a report, prepared in consultation with members of the PPAC, from the Chair and Secretary General prior to the Leaders' meeting. These reports will include recommendations on future directions for the Plan.

Given the central role of regional organisations, a regional institutional framework that is appropriate to the development of the Pacific Plan will be established. A progress report on this will be provided to the 2006 Forum. Relationships with Pacific territories, NSAs, civil society and development partners will be strengthened, and an annual outcomes-oriented process with non-state-representatives from the business sector, academia, media and civil society organisations will be established, to provide a platform for wider debate and feedback to the Leaders through the Secretary General.

It is proposed that a **Pacific Fund** be established to manage the Pacific Plan implementation through the PPAC. Leaders acknowledge with appreciation the assistance or contributions of development partners and international bodies towards the development and initial implementation of the Plan and urge other development partners to also contribute to the Pacific Fund and the implementation of the Plan. The Fund would be utilised in the areas of capacity building in workshops, symposiums and seminars and for Forum Secretariat Officials to make in country assessments of progress on implementation and advise countries on the appropriate course of action when implementing the Plan.

While the Pacific Plan has a general timeframe of ten years, it provides a mechanism for discussing and shaping the region's longer-term future. It is a living document that will continue to draw inspiration from Leaders and from the people they serve, now and in the years to come.

*Kalibobo Village, Madang
Papua New Guinea
26 October 2005*

Attachment D

NADI DECISIONS ON THE PACIFIC PLAN

In order to advance the Pacific Plan over the next twelve months, Leaders:

Economic Growth

- Affirmed the importance of long-term energy security to the future prosperity of the region, requiring intensified regional engagement and endorsed the convening of a meeting of regional Energy Ministers and officials as soon as possible and before the Fifteenth Session of the Commission on Sustainable Development (scheduled for April 2007);
- Tasked the Secretariat to prioritise its role in energy issues and called on SOPAC to provide leadership on the implementation of the Pacific Regional Energy Policy;
- Agreed that efforts be intensified in regional economic integration, including implementation of the PICTA and PACER, that more directly address the objectives of the Pacific Plan, and reaffirmed the importance of the completion of the PACER impact study and gap analysis as reaffirmed at the 2006 Forum Trade Ministers Meeting, in order for Trade Ministers to consider the implications at their next meeting prior to the next Forum Leaders' Meeting;
- Reaffirmed the need to coordinate intensified regional trade and economic initiatives with other regional priorities such as trade in services, including labour mobility, public health and other social/cultural benefits;
- Agreed that consideration be given to the establishment of an effective regional dispute resolution mechanism to deal with differences that may arise out of regional trade and economic agreements;
- In recognising the importance of the work underway in the ICT sector; and in particular, the establishment of the ICT Taskforce, urged the Taskforce to maintain and, if possible, enhance the momentum of its work, and supported the proposal to establish a Pacific Regional ICT Resource Centre;
- Affirmed the importance of intensified regional action to ensure effective transportation within the region focusing on the needs of SIS members, including in respect of shipping services.

Sustainable Development

- Requested regional organisations and development partners to assist countries improve access to and effectiveness of international financing under Multilateral Environment Agreements;

- Recommended that water, sanitation and hygiene challenges facing the region be directly addressed under the Pacific Plan through the Pacific Regional Action Plan on Sustainable Water Management;
- Expressed support for the regional initiatives being reported on in natural resource management and the environment, education and training and public health;

Good Governance

- Agreed that regional support for good governance initiatives, including those promoted by the Forum Economic Ministers, be encouraged and intensified over the next twelve months;
- Agreed that greater attention be given to encouraging participatory democracy (Pacific Plan Initiative 12.6) and implementing international conventions on human rights (Pacific Plan Initiative 12.5) as essential tools to underpin improvements in institutional governance;

Security

- Supported the recommendations of the Forum Regional Security Committee and other regional bodies working to enhance regional safety and security, including a focus on broader political and human security issues and the need to match them with national efforts;

Implementation/Partnerships

- Agreed that aid effectiveness be made an integral part of the Pacific Plan and of the necessary national planning requirements under it;
- Committed their governments to take responsibility for implementing and reporting on the Pacific Plan, and to ensure that national policies and mechanisms on regionalism are in place by the 2007 Forum meeting;
- Directed that regional policy frameworks or action plans are mainstreamed at the national level under National Sustainable Development Strategies (NSDS) or similar processes, and that regional organisations and development partners, work within such a framework;
- Committed their governments to pursuing national interests in ways that complement or support the overall interest of the region as well;
- Agreed that the Pacific Plan reports focus more on outcomes and benefits to member countries; and
- Reaffirmed that their intention to develop the Pacific Plan as a 'springboard' for debating and negotiating the region's long term future be continued in an open and inclusive manner.

Nadi

Fiji

25 October 2006

Attachment E (A)

VAVA'U DECISIONS ON THE PACIFIC PLAN

In order to advance the Pacific Plan over the next twelve months, Leaders:

International Context of the Pacific Plan

- endorsed the following amendment to the Pacific Plan:

“The Pacific Plan reflects the region’s priorities which are in line with and support the implementation of international frameworks such as the *Barbados Programme of Action* and *The Mauritius Strategy of Implementation*. As such, the Pacific Plan provides a solid platform for regional cooperation guiding collective positions through the Commission on Sustainable Development and other international forums that advocate the ‘special case’ of Small Island Developing States (SIDS). The collective position of Pacific Islands Forum members in the international arena is a significant tool in garnering support for Pacific Island Countries individually and as a group and is recognised and valued by other United Nations members.”

Fisheries

- reaffirmed the importance of fisheries to the economies of all Forum Member countries, and committed themselves to promoting domestic fisheries, in particular the development of national tuna industries, in the context of a phased introduction of rights-based management arrangements supported by an appropriate management and regulatory framework;
- committed to: maintaining regional solidarity among Forum member countries in managing the region’s tuna stocks; strengthening their support for the Pacific Islands Forum Fisheries Agency (FFA), the Secretariat of the Pacific Community (SPC) and other regional fisheries bodies as they intensify their efforts in applying a long-term strategic approach to Pacific fisheries, and to tuna species in particular, to ensure that these resources are effectively managed so as to provide enduring economic, social and cultural benefits; and upholding and strengthening the existing regional and national arrangements, agreements and conservation measures that protect this essential resource;
- committed themselves and their governments to the conservation and sustainable management of highly migratory tuna resources by: fully implementing without delay the conservation and management measures developed and endorsed by the Western and Central Pacific Fisheries Commission (WCPFC); seeking the urgent adoption of additional measures by the WCPFC to address over-fishing of bigeye and yellowfin, including a reduction in longline catches and addressing purse seine fishing, and specific steps to reduce the catch of juvenile bigeye and yellowfin; developing and implementing, with the assistance of the FFA, a comprehensive regional Monitoring, Control and Surveillance strategy;

and continuing support as appropriate for the current tuna tagging initiative of the SPC, including the aspiration that it expand to cover the rest of the Pacific;

- reaffirmed the Declaration on Deep Sea Bottom Trawling adopted at the 2006 Nadi Forum, welcomed the subsequent UNGA Resolution 61/105 which called for strong measures to regulate and manage deep sea bottom trawling, and committed to the protection of high seas biodiversity and the conservation and management of non-highly migratory fish stocks in the Pacific Ocean;
- encouraged effective participation in the negotiations to deliver a best-practice South Pacific Regional Fisheries Management Organisation in view of the longer-term strategic significance to Members and the possible interaction of the high seas pelagic stocks with tuna resources governed by the WCPFC;
- committed to the development and management of coastal/inshore fisheries and aquaculture to support food security, sustainable livelihoods and economic growth for current and future generations of Pacific people;
- agreed to raise these deep concerns as a matter of urgency with Distant Water Fishing Nations and regional coastal states participating in the Post-Forum Dialogue, and urge their close cooperation with Forum Members' efforts;

Energy

- committed their Governments to implementing the Pacific Energy Ministers' Communiqué noting in particular: that energy and economic development need to be integrated and prioritised in national and regional strategic development plans; the importance of Pacific Island countries having robust national energy policies and strategic work plans to ensure energy initiatives are progressed in line with national expectations; the importance of implementing appropriate policies and programmes to promote an optimal energy mix and energy efficiency supporting sustainable renewable energy; and that a further Ministerial meeting would be valuable. They proposed that the Pacific Islands Applied Geoscience Commission (SOPAC) convene this in 2009 with the next Energy Officials' Meeting;

Trade and Economic Integration

- reaffirmed the importance of intensified efforts in harnessing regional economic integration in view of its potential for engendering economic growth; noted the work of the Forum Economic Ministers' Meeting (FEMM) in advancing Pacific Plan initiatives in the areas of economic governance, including those related to strengthening regional approaches in the areas of customs, economic regulation, labour mobility and macro- and micro-economic technical assistance provision; and in this context, agreed to renew their commitment to the implementation of strengthened regional approaches;
- noted and encouraged the pooling of resources to help alleviate underlying structural problems in delivering services such as customs and economic regulation, and reaffirmed the urgency of strengthening regional support, particularly through sustainable, long term solutions, in the spirit of the Pacific Plan;

- directed that current efforts be intensified to ensure regional economic integration, including implementation of the Pacific Island Countries Trade Agreement (PICTA) and the Pacific Agreement on Closer Economic Relations (PACER), which directly address the objectives of the Pacific Plan, and stressed the importance of building on the results of the recently-completed PACER impact study and gap analysis to deepen regional economic and trade cooperation, and in doing so recognised the need for thorough consultations among all relevant national and regional stakeholders on the issues involved;
- noted in this context the consultations at the 2007 Forum Trade Ministers' Meeting, and commended the Trade Ministers' decision that officials meet informally in early 2008 at a meeting hosted by New Zealand to discuss issues relating to a possible way forward under PACER. They reaffirmed the need to coordinate intensified regional trade and economic initiatives, as agreed by Trade Ministers in 2005, with other regional priorities, such as trade in services among PICTA parties;
- endorsed, subject to funding, conducting a programme of activities in the Forum Island Countries to strengthen national and regional capacities in intellectual property rights (IPRs), including the conduct of a study on the possible establishment of a regional institution to advocate for and protect traditional knowledge and IPRs as mandated in the Pacific Plan. They noted that further work is to be undertaken to develop an effective dispute resolution mechanism to deal with disputes that may arise out of PICTA;

Climate Change

- agreed that national action plans for climate change should be developed and implemented and climate change should be mainstreamed into national development planning drawing on the Pacific Islands Framework for Action on Climate Change and the associated implementation plan. They directed CROP agencies to:
 - intensify joint programming with the aim of advancing the implementation of regional frameworks and action plans, in particular, the Pacific Islands Framework for Action on Climate Change and the Disaster Risk Reduction and Disaster Management Framework for Action, to better assist members develop adaptation measures in response to the effects of climate change;
 - facilitate the collection and analysis of scientific, social and economic information and traditional knowledge in a manner that will allow for appropriate and informed decision making by members; and
 - identify sustainable financing options at national, sub-regional and/or regional levels to support climate change adaptation and mitigation by members;

- requested that the issue of climate change be considered where possible or necessary in other regional meetings such as ministerial and officials' meetings, including partnerships for water resources and disaster risk reduction;

Transport

- reaffirmed the importance of intensified regional action to ensure effective transportation within the region, in particular, in developing improved shipping services and aviation liberalisation, safety and security and thereby enhancing trade opportunities. They welcomed the work done to date in support of developing sub-regional air and shipping services, noting the significant cost savings and greater efficiencies that could be secured, directed that this work continue and encouraged development partners to support the provision of reliable and effective air and maritime transport services and supporting infrastructure.

New Legal Infrastructure Initiative

- endorsed the inclusion of a new initiative 12.9 “Legal Infrastructure Strengthening” in the Pacific Plan which, subject to funding, will commence with two scoping studies to explore modalities for strengthening the region’s legal infrastructure, with the results to be reported to the Pacific Plan Action Committee (PPAC);

Bulk Procurement of Petroleum

- noted the considerable work done to date on the regional bulk fuel procurement initiative and endorsed the Framework Agreement approach proposed to implement this initiative, with a finalised package to be presented to Leaders in 2008 ready for implementation;

Tourism

- **agreed to: reconsider their current levels of support to their tourism industries and consider increasing these levels where appropriate; prioritise development of infrastructure and transport links (e.g. roads, ports, airports, aviation and shipping) in their countries to foster sustainable tourism and encourage foreign investment in their tourism industries; and encourage development of regional and sub-regional marketing strategies and brands for major international markets;**

Information and Communication Technology

- recalled their call through the Pacific Plan Digital Strategy in 2005 to find technological solutions to bridge the communication and digital divide in the Pacific islands region and:
 - In relation to Submarine Cable Technology:
 - noted the relative absence of submarine cable technology in the Pacific islands region, and acknowledged that existing (Fiji, Papua New Guinea) and planned (American Samoa, Federated States of Micronesia, French Polynesia, Republic of the Marshall Islands, New Caledonia) cables in this area had been through the individual effort of each country/territory;

- agreed that sub-marine cable technology offers an ideal opportunity for enhanced regional cooperation through a regional project that links many countries and territories in the region and is supported by a mix of private and public financing;
 - welcomed the South Pacific Information Network (SPIN) initiative, a new trans-Pacific submarine cable network that aims to link and connect twelve Pacific Island countries and territories (PICTs) to the international tele-communication backbone with a possible operational date of December 2008. The potential participating PICTs in SPIN from the east include French Polynesia, Cook islands, Niue, American Samoa, Samoa, Wallis & Futuna, Tonga, Fiji, New Caledonia, Vanuatu, Solomon Islands and Papua New Guinea;
 - encouraged the 12 participating PICTs to seriously consider taking up this opportunity for a major regional project that can enhance and unlock development potential in the 12 PICTs;
 - noted the interest raised in extending the SPIN project to other PICTs;
 - requested development partners and private sector investors to support this major regional initiative to link 12 PICTs to the international communication back-bone that will open huge economic opportunities; and
 - requested the Forum Secretariat and the SPC to continue to facilitate the consultation process on SPIN to achieve its implementation during 2008;
- noted the launch of the Pacific Rural Internet Connectivity Project (RICS) pilot scheme with a view to assessing the usefulness of Very Small Aperture Terminal (VSAT) technology in bridging the communication divide in rural and remote areas, and that 100 sites are required within the next two years for it to be self sustaining;
 - noted the potential utility of the One Laptop Per Child (OLPC) initiative and the need for education authorities, where appropriate, to assess the priority to be accorded to it in their countries as a tool for education and disseminating information to rural and remote communities;

Private Sector Development

- recognised the value of the ongoing work in product development and capacity building to strengthen small and medium enterprises in the region;

National Sustainable Development Strategies (NSDS)

- committed to a 'whole of government' and stakeholder based approach to strengthening and developing NSDS noting the importance of operationalising NSDS priorities within national budgetary processes;

- called on regional agencies and development partners to jointly plan and coordinate regional assistance in support of Forum Island Countries to ensure that sectoral and cross cutting issues are addressed and implemented through NSDS (and related) processes, with climate change and energy security as priorities for 2008;

Innovative Financing for Conservation

- reaffirmed their Governments' commitments to environmental conservation and called on CROP agencies, development partners, and non-governmental organisations to assist member countries to:
 - mainstream conservation issues into NSDS-based national planning and budgetary processes;
 - adopt stakeholder-based planning, establishment and management of conservation areas, supported by a strong understanding of economic, social and environmental benefits deriving from effective conservation;
 - identify and obtain financial resources and undertake financial planning required for the development and management of conservation areas from different sources, including national budgets, private sources and development partners; and
 - identify alternative international, regional and/or national level financing options for conservation, utilising lessons learnt from different financing options, including conservation trust funds and the Global Environment Facility (GEF);

Agriculture and Forestry

- requested the SPC to develop a new agriculture and forestry initiative, including atoll agriculture, under the Pacific Plan's sustainable development pillar, to be considered and approved, noting resource requirements and implications, by the PPAC in 2008;
- requested SPC and the Forum Secretariat to jointly develop NSDS-based agriculture and forestry policies, plans of action and budgeting processes, in collaboration with national governments, seeking technical and financial support from regional agencies and development partners as required;

Waste Management

- committed their Governments to: integrating waste management into national development planning and budgetary processes as necessary; adopting a whole of government approach (including local governments) and working with the private sector to manage waste in an integrated manner; and identifying and accessing alternative financial resources for waste management, including the use of economic instruments (e.g. user charges);
- called on development partners to provide appropriate financial and technical resources to support member countries' efforts to develop integrated waste management strategies and systems;

Health

- called for immediate action to halt and reverse the trend of Non Communicable Diseases (NCDs) in the region through multi-sectoral engagement and resource mobilisation for implementation of evidence-based interventions, including reprioritisation of national budgets, consideration of targeted taxes and encouragement of local food production;
- endorsed the extension of the current *Pacific Regional Strategy on HIV/AIDS (2004–2008)* for a further five years to cover 2009–2013 and agreed that it be amended to emphasise current and emerging trends of the epidemic, including other Sexually Transmitted Infections;
- agreed that subsequent to the extension of the *Pacific Regional Strategy on HIV/AIDS*, a Phase 2 of the implementation plan (for 2009–2013) be developed and resources be mobilised accordingly for implementation;
- agreed to commit their governments to implementing the five decisions by the Pacific Ministers of Health embodied in the Vanuatu Commitment;
- noted the decisions by the Pacific Ministers of Health relating to the development of a framework for health priorities for the Pacific and funding of health initiatives in the Pacific;

Education

- agreed that the establishment and maintenance of a National Qualifications Register be included in National Development Plans/National Education Strategic Plans of Pacific Island countries;
- noted that some countries have established professional units to oversee the development and maintenance of their national qualifications registers;
- agreed to consider modalities for equitably sharing the long-term costs of running a Regional Qualifications Register;

Good Governance

- supported the strengthening of accountability and integrity institutions and in particular, Auditors General and Ombudsman offices, utilising regional and sub-regional approaches where possible;
- agreed to explore ways to enhance participation, particularly by women, in decision making processes and institutions, and in particular parliamentary processes;
- affirmed the importance of strong leadership values, supported ongoing work in this area and called on development partners, regional organisations and civil society to support the implementation of the *Forum Principles of Accountability and Good Leadership*, and in particular through the adoption of strong leadership codes;
- encouraged the pooling of resources and capacities to help alleviate underlying

structural problems hampering the delivery of effective statistical services in the region;

Security

- **endorsed work on the applicability of the human security concept to the region with a view to developing a regional human security framework in the medium term that will provide insight into the broader security issues underlying crises and conflicts, and provide a set of tools for preventing and addressing these, including under the Biketawa Declaration;**
- **directed relevant national and regional organisations and specialist Regional Law Enforcement Secretariats to strengthen the collection and exchange of law enforcement information to combat national and transnational organised crime and terrorism;**
- **noted the widespread support for examining the potential for new multilateral Pacific regional arrangements patterned on the Niue Treaty Subsidiary Agreement model for exchange of fisheries law enforcement data, cross-vesting of enforcement powers, and use of fisheries data for other law enforcement activities, and endorsed the Forum Secretariat and FFA working on modalities to take this issue forward;**
- endorsed the Pacific Urban Agenda 2 and its implementation through a regional action plan, coordinated by the Forum Secretariat and SPC, to assist member countries address the growing challenges posed by urbanisation.

Attachment E (B)

THE VAVA'U DECLARATION ON PACIFIC FISHERIES RESOURCES

“OUR FISH, OUR FUTURE”

We, the Leaders of the Pacific Islands Forum, meeting at Vava'u in the Kingdom of Tonga:

RECOGNISING that our regional fisheries resources remain a key driver for sustainable economic growth in the region, especially for small island states, and that they must as a consequence be supported by responsible and effective stewardship;

RECALLING the commitment by Leaders under the Pacific Plan to maximise sustainable returns from fisheries by developing an ecosystem based fisheries management planning framework; encouraging effective fisheries development, including value-adding activities; and collaboration to ensure legislation and access frameworks are harmonised;

ALSO RECOGNISING the aspirations of Pacific Island countries to strengthen their engagement in sustainable fisheries and to maximise the flow on benefits from both domestic fisheries and foreign fishing operations in the region;

RECALLING in this context our 2004 call for closer Ministerial oversight of Pacific fisheries issues;

NOTING with appreciation and deep concern the report on the current state of Pacific fisheries provided to us by the current Chair of the Forum Fisheries Committee, at the request of the Committee's 64th Meeting, held at Ministerial level;

COGNISANT of the significant economic opportunities which the regional fisheries resource offers to all our members, and of the comparatively low returns on the resource being achieved by countries in the region;

SEIZED by the scientific advice that over-fishing of two key regional tuna species – bigeye and yellowfin tuna – now places stock levels in jeopardy;

CONSCIOUS therefore of the imperative need for us to take immediate and decisive collective action to ensure that, within the next three to five years, we secure our peoples' future livelihoods, regional food security, and the environmental sustainability of our seas and their ecosystems;

HEREBY reaffirm the importance of fisheries to the economies of all Forum Member countries, and commit ourselves to:

- **PROMOTING DOMESTIC FISHERIES**, in particular the development of national tuna industries, in the context of a phased introduction of rights-based management arrangements supported by an appropriate management and regulatory framework;

- **DEVELOPMENT AND MANAGEMENT OF COASTAL/INSHORE FISHERIES** and aquaculture to support food security, sustainable livelihoods and economic growth for current and future generations of Pacific people;
- **MAINTAINING REGIONAL SOLIDARITY** among Forum member countries in managing the region's tuna stocks;
- **STRENGTHENING OUR SUPPORT** for the Forum Fisheries Agency, the Secretariat of the Pacific Community and other regional fisheries bodies as they intensify their efforts in applying a long-term strategic approach to Pacific fisheries, and to tuna species in particular, to ensure that these resources are effectively managed so as to provide enduring economic, social and cultural benefits;
- **UPHOLDING AND STRENGTHENING** the existing regional and national arrangements, agreements and conservation measures that protect this essential resource; and

CONSISTENT with our earlier calls for the sustainable utilisation of fisheries resources, and with our concerns regarding food security for future generations, we further solemnly COMMIT ourselves and our governments to the conservation and sustainable management of highly migratory tuna resources by:

- **FULLY IMPLEMENTING** without delay the conservation and management measures developed and endorsed by the Western and Central Pacific Fisheries Commission (WCPFC);
- **SEEKING THE URGENT ADOPTION OF ADDITIONAL MEASURES** by the WCPFC to address over-fishing of bigeye and yellowfin, including a reduction in longline catches and addressing purse seine fishing, and specific steps to reduce the catch of juvenile bigeye and yellowfin;
- **RECOGNISING THE ASPIRATIONS OF SMALL ISLAND DEVELOPING STATES** to develop their domestic fisheries and **CALLING ON DEVELOPED MEMBER COUNTRIES** of the Commission to implement measures to support such endeavours;
- **DEVELOPING AND IMPLEMENTING**, with the assistance of the Forum Fisheries Agency, a comprehensive regional Monitoring, Control and Surveillance (MCS) strategy;
- **INVESTIGATING AND TAKING APPROPRIATE STEPS** as a matter of priority to strengthen, simplify and give full transparency to our national fisheries governance and licensing arrangements;
- **CONTINUING OUR SUPPORT** as appropriate for the current tuna tagging initiative of the Secretariat of the Pacific Community, including the aspiration that it expand to cover the rest of the Pacific; and

- SUPPORTING AND ENDORSING efforts by the Forum Fisheries Agency, supported by the Forum Secretariat, to take forward as a matter of urgency work to examine the potential for new multilateral Pacific regional arrangements patterned on the Niue Treaty Subsidiary Agreement model for exchange of fisheries law enforcement data, cross-vesting of enforcement powers, and use of fisheries data for other law enforcement activities; and

CONSISTENT with our previous deliberations, REAFFIRM the Declaration on Deep Sea Bottom Trawling adopted at the 2006 Nadi Forum and WELCOME the subsequent UNGA Resolution 61/105 which called for strong measures to regulate and manage deep sea bottom trawling;

COMMIT to the protection of high seas biodiversity and the conservation and management of non-highly migratory fish stocks in the Pacific Ocean;

ENCOURAGE effective participation in the negotiations to deliver a best-practice South Pacific Regional Fisheries Management Organisation in view of the longer-term strategic significance to Members and the possible interaction of the high seas pelagic stocks with tuna resources governed by the WCPFC;

AGREE TO RAISE THESE DEEP CONCERNS as a matter of urgency with Distant Water Fishing Nations (DWFNs) and regional coastal states participating in the Post-Forum Dialogue, and urge their close cooperation with our efforts; and,

REQUEST the Forum Fisheries Agency, the Secretariat of the Pacific Community, the Forum Secretariat and the Western and Central Pacific Fisheries Commission to jointly monitor progress in implementing these commitments, and reporting on this – especially progress in regional tuna management – under the Pacific Plan to Forum Fisheries Ministers and our next Leaders' Meeting for further consideration.