

PROCUREMENT PLAN

Basic Data

Project Name: Decentralized Public Service and Financial Management Sector Development Program (Subprogram 2)	
Project Number: 41392-023	Approval Number: 3414
Country: Cambodia	Executing Agency: Ministry of Economy and Finance
Project Financing Amount: US\$ 45,700,000 ADB Financing: US\$ 35,000,000 Cofinancing (ADB Administered): Non-ADB Financing: US\$ 10,700,000	Implementing Agency: N/A
	Project Closing Date: 31 December 2021
Date of First Procurement Plan: 15 March 2015	Date of this Procurement Plan: 5 August 2019, Version 2
Advance Contracting: No	e-GP: No

A. Methods, Thresholds, Review and 18-Month Procurement Plan

1. Procurement and Consulting Methods and Thresholds

Except as the Asian Development Bank (ADB) may otherwise agree, the following process thresholds shall apply to procurement of goods and works.

Procurement of Goods and Works		
Method	Threshold	Comments
National Competitive Bidding for Goods	Between US\$ 100,000 and US\$ 999,999	The first NCB is subject to prior review, thereafter post review.
Shopping for Goods	Up to US\$ 99,999	The first Shopping is subject to prior review, thereafter post review. For procurement by districts, the limit is \$25,000 for shopping without advertisement and subject to prior review for the first package.
National Competitive Bidding for Works	Between US\$ 100,000 and US\$ 2,999,999	The first NCB is subject to prior review, thereafter post review.
Shopping for Works	Up to US\$ 99,999	The first Shopping is subject to prior review, thereafter post review. For procurement by districts, the limit is \$25,000 for shopping without advertisement and subject to prior review for the first package.

Consulting Services	
Method	Comments
Least-Cost Selection for Consulting Firm	All selections will be subject to prior review
Individual Consultant Selection for Individual Consultant	All selections will be subject to prior review

2. Goods and Works Contracts Estimated to Cost \$1 Million or More

The following table lists goods and works contracts for which the procurement activity is either ongoing or expected to commence within the next 18 months.

Package Number	General Description	Estimated Value	Procurement Method	Review (Prior/Post)	Bidding Procedure	Advertisement Date (quarter/year)	Comments
MEF/SNIF /Works/P1	Upgrading of roads at Battambang, Kampong Cham, Kandal, Koh Kong, and Prey Veng	1,800,000.00	NCB	Prior	1S1E	Q3 / 2019	Prequalification of Bidders: N Domestic Preference

							Applicable: N Bidding Document: Small Works Comments: Works Procurement by SNIFS. Package with multiple lots.
	Lot 1: Battambang	218,500.00					
	Lot 2: Kampong Cham	393,250.00					
	Lot 3: Kandal	701,000.00					
	Lot 4: Koh Kong	117,500.00					
	Lot 5: Prey Veng	369,750.00					

3. Consulting Services Contracts Estimated to Cost \$100,000 or More

The following table lists consulting services contracts for which the recruitment activity is either ongoing or expected to commence within the next 18 months.

Package Number	General Description	Estimated Value	Recruitment Method	Review (Prior/Post)	Advertisement Date (quarter/year)	Type of Proposal	Comments
MEF/SNIF /F-001	Annual Performance Assessment	128,000.00	LCS	Prior	Q1 / 2020	BTP	Assignment: National
MEF/SNIF /I-006	Project Management Specialist	120,000.00	ICS	Prior	Q1 / 2019		Assignment: International Expertise: Public Sector Management

4. Goods and Works Contracts Estimated to Cost Less than \$1 Million and Consulting Services Contracts Less than \$100,000 (Smaller Value Contracts)

The following table lists smaller-value goods, works and consulting services contracts for which the activity is either ongoing or expected to commence within the next 18 months.

Goods and Works								
Package Number	General Description	Estimated Value	Number of Contracts	Procurement Method	Review (Prior/Post)	Bidding Procedure	Advertisement Date (quarter/year)	Comments
MEF/SNIF/Goods/P1/R	Vehicles (4WD pick-up)	165,000.00	1	NCB	Prior	1S1E	Q3 / 2019	Prequalification of Bidders: N Domestic Preference Applicable: N Bidding Document: Goods Comments: Goods Procurement by SNIFS
MEF/SNIF/Works/P2	Upgrading of roads at Prey Veng, Kampong Cham, Svay Rieng, Mondul Kiri and Kep	700,000.00	4	NCB	Prior	1S1E	Q4 / 2019	Prequalification of Bidders: N Domestic Preference Applicable: N Bidding Document: Small Works Comments: Works Procurement by SNIFS. Package with multiple lots.
	Lot 1: Road upgrading	175,000.00						
	Lot 2: Road upgrading	175,000.00						
	Lot 3: Road upgrading	175,000.00						
	Lot 4: Road upgrading	175,000.00						

Consulting Services								
Package Number	General Description	Estimated Value	Number of Contracts	Recruitment Method	Review (Prior/Post)	Advertisement Date (quarter/year)	Type of Proposal	Comments
MEF/SNIF/F-002	SNIF Website Development & Maintenance	50,000.00	1	LCS	Prior	Q1 / 2020	BTP	Assignment: National

B. Indicative List of Packages Required Under the Project

The following table provides an indicative list of goods, works and consulting services contracts over the life of the project, other than those mentioned in previous sections (i.e., those expected beyond the current period).

Goods and Works							
Package Number	General Description	Estimated Value (cumulative)	Estimated Number of Contracts	Procurement Method	Review (Prior/Post)	Bidding Procedure	Comments
MEF/SNIF/Works/P3	Investment projects in selected SNAs	5,000,000.00	10	NCB	Prior	1S1E	Prequalification of Bidders: N Domestic Preference Applicable: N Bidding Document: Small Works Comments: Works Procurement by SNAs. Package with multiple lots.
	Lot 1: Districts, Municipalities, Khans	500,000.00					
	Lot 2: Districts, Municipalities, Khans	500,000.00					
	Lot 3: Districts, Municipalities, Khans	500,000.00					
	Lot 4: Districts, Municipalities, Khans	500,000.00					
	Lot 5: Districts, Municipalities, Khans	500,000.00					
	Lot 6: Districts, Municipalities, Khans	500,000.00					
	Lot 7: Districts, Municipalities, Khans	500,000.00					
	Lot 8: Districts, Municipalities, Khans	500,000.00					
	Lot 9: Districts, Municipalities, Khans	500,000.00					
	Lot 10: Districts, Municipalities, Khans	500,000.00					
MEF/SNIF/Works/P4	Investment projects in selected SNAs	5,500,000.00	10	NCB	Prior	1S1E	Prequalification of Bidders: N

	<p>Lot 1: Districts, Municipalities, Khans</p> <p>Lot 2: Districts, Municipalities, Khans</p> <p>Lot 3: Districts, Municipalities, Khans</p> <p>Lot 4: Districts, Municipalities, Khans</p> <p>Lot 5: Districts, Municipalities, Khans</p> <p>Lot 6: Districts, Municipalities, Khans</p> <p>Lot 7: Districts, Municipalities, Khans</p> <p>Lot 8: Districts, Municipalities, Khans</p> <p>Lot 9: Districts, Municipalities, Khans</p> <p>Lot 10: Districts, Municipalities, Khans</p>	<p>550,000.00</p> <p>550,000.00</p> <p>550,000.00</p> <p>550,000.00</p> <p>550,000.00</p> <p>550,000.00</p> <p>550,000.00</p> <p>550,000.00</p> <p>550,000.00</p> <p>550,000.00</p>					<p>Domestic Preference Applicable: N</p> <p>Bidding Document: Small Works</p> <p>Comments: Works Procurement by SNAs. Package with multiple lots.</p>
MEF/SNIF/Works/P5	<p>Investment projects in selected SNAs</p> <p>Lot 1: Districts, Municipalities, Khans</p>	<p>3,750,000.00</p> <p>468,750.00</p>	8	NCB	Prior	1S1E	<p>Prequalification of Bidders: N</p> <p>Domestic Preference Applicable: N</p> <p>Bidding Document: Small Works</p> <p>Comments: Works procurement by SNAs. Package with multiple lots.</p>

	Lot 2: Districts, Municipalities, Khans	468,750.00					
	Lot 3: Districts, Municipalities, Khans	468,750.00					
	Lot 4: Districts, Municipalities, Khans	468,750.00					
	Lot 5: Districts, Municipalities, Khans	468,750.00					
	Lot 6: Districts, Municipalities, Khans	468,750.00					
	Lot 7: Districts, Municipalities, Khans	468,750.00					
	Lot 8: Districts, Municipalities, Khans	468,750.00					

Consulting Services							
Package Number	General Description	Estimated Value	Number of Contracts	Recruitment Method	Review (Prior/Post)	Type of Proposal	Comments
MEF/SNIF/F-003	Annual Evaluation & Audit of Investments	30,000.00	1	LCS	Prior	BTP	Assignment: National
MEF/SNIF/I-007	Preparation of Project Completion Report	50,000.00	1	ICS	Prior		Assignment: International Expertise: Public sector management

C. List of Awarded and On-going, and Completed Contracts

The following tables list the awarded and on-going contracts, and completed contracts.

1. Awarded and Ongoing Contracts

Goods and Works							
Package Number	General Description	Estimated Value	Awarded Contract Value	Procurement Method	Advertisement Date (quarter/year)	Date of ADB Approval of Contract Award	Comments
MEF/SNIF/Goods/P2	IT Equipment	67,600.00	58,096.50	SHOPPING	Q1 / 2019		PTC Computer Co., Ltd

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Consulting Services							
Package Number	General Description	Estimated Value	Awarded Contract Value	Recruitment Method	Advertisement Date (quarter/year)	Date of ADB Approval of Contract Award	Comments
MEF/SNIF/I-002	Finance Specialist	129,000.00	31,680.00	ICS	Q4 / 2018	04-OCT-18	Mao Touch Pheakra
MEF/SNIF/I-001	Infrastructure Specialist	48,000.00	23,960.00	ICS	Q3 / 2018	14-AUG-18	Hir Samnang
MEF/SNIF/I-003	Procurement Specialist (Civil Works)	129,000.00	34,320.00	ICS	Q3 / 2018	14-AUG-18	Sath Vuthy (resigned effective 3 Dec 2018). For replacement of expert.
MEF/SNIF/I-004	Procurement Specialist (Goods & Services)	30,000.00	21,912.00	ICS	Q3 / 2018	14-AUG-18	Tim Sandan (resigned effective 4 Jan 2019). Replaced by Monika Poch effective 15 Jul 2019, approved by ADB on 30 May 2019.
MEF/SNIF/I-005	Safeguards Specialist	16,000.00	45,580.00	ICS	Q3 / 2018	04-OCT-18	Sao Botumroath

D. National Competitive Bidding

A. Regulation and Reference Documents

1. The procedures to be followed for national competitive bidding shall be those set forth for the "National Competitive Bidding" method in the Government's Procurement Manual issued under Sub-Decree Number 74 ANKR.BK, updated version dated 22 May 2012 with the clarifications and modifications described in the following paragraphs. These clarifications and modifications are required for compliance with the provisions of the Procurement Guidelines.

2. For the procurement of ADB financed contracts under National Competitive Bidding (NCB) procedures, the use of harmonized national bidding documents (NCB and National Shopping) developed in consultation with development partners including ADB, is mandatory except where the Government and ADB have agreed to amendments to any part of the documents. The Procurement Manual also advises users to check the ADB website from time to time for any update on ADB documents, which form the basis, among others, of the existing harmonized national bidding documents.

B. Procurement Procedures

1. Application

3. Contract packages subject to National Competitive Bidding procedures will be those identified as such in the project Procurement Plan. Any change to the mode of procurement of any procurement package in the Procurement Plan shall be made through updating of the Procurement Plan, and only with prior approval of ADB.

2. Sanctioning

4. Bidders shall not be declared ineligible or prohibited from bidding on the basis of barring procedures or sanction lists, except individuals and firms sanctioned by ADB, without prior approval of ADB.

3. Rejection of all Bids and Rebidding

5. The Borrower shall not reject all bids and solicit new bids without ADB's prior concurrence. Even when only one or a few bids is/are submitted, the bidding process may still be considered valid if the bid was satisfactorily advertised and prices are reasonable in comparison to market values.

4. Advertising

6. Bidding of NCB contracts shall be advertised on the ADB website via the posting of the Procurement Plan. Borrowers have the option of requesting ADB to post specific notices in the ADB website.

C. Bidding Documents

5. Use of Bidding Documents

7. The Standard National Competitive Bidding Documents provided with the Government's Procurement Manual shall be used to the extent possible both for the master bidding documents and the contract-specific bidding documents. The English language version of the procurement documents shall be submitted for ADB review and approval in accordance with agreed review procedures (post and prior review) as indicated in the Procurement Plan. The ADB-approved procurement documents will then be used as a model for all procurement financed by ADB for the project.

6. Bid Evaluation

8. Bidders shall not be eliminated from detailed evaluation on the basis of minor, non-substantial deviations.

9. A bidder shall not be required, as a condition for award of contract, to undertake obligations not specified in the bidding documents or otherwise to modify the bid as originally submitted.

7. Employer's Right to Accept or Reject Any or All Bids

10. The decision of the Employer to accept or reject any or all bids shall be made in a transparent manner and involve an obligation to inform of the grounds for the decision through the bid evaluation report.

8. ADB Policy Clauses

11. A provision shall be included in all NCB works and goods contracts financed by ADB requiring suppliers and contractors to permit ADB to inspect their accounts and records and other documents relating to the bid submission and the performance of the contract, and to have them audited by auditors appointed by ADB.

12. A provision shall be included in all bidding documents for NCB works and goods contracts financed by ADB stating that the Borrower shall reject a proposal for award if it determines that the bidder recommended for award has, directly or through an agent, engaged in corrupt, fraudulent, collusive, or coercive practices in competing for the contract in question.

13. A provision shall be included in all bidding documents for NCB works and goods contracts financed by ADB stating that ADB will declare a firm or individual ineligible, either indefinitely or for a stated period, to be awarded a contract financed by ADB, if it at any time determines that the firm or individual has, directly or through an agent, engaged in corrupt, fraudulent, collusive, coercive or obstructive practices or any integrity violation in competing for, or in executing, ADB-financed contract.

