

# Social Monitoring Report

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2<sup>nd</sup> Semestral Report  
July 2014

## PRC: Xinjiang Altay Urban Infrastructure and Environment Improvement Project-Fuhai County

Prepared by Sichuan Jingdu Junyi Engineering Consultation Company, Xinjiang Branch for the  
Xinjiang Uygur Autonomous Region Government and the Asian Development Bank.

#### **NOTE**

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Resettlement Plan Monitoring Report  
Fuhai County Municipal Infrastructure and Environmental  
Improvement Project  
Report No.2

Sichuan Jingdu Junyi Engineering Consultation Company  
Xinjiang Branch  
July 2014

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# 1 Overview of the Project

## 1.1 The main components of the Project

Because Fuhai County adjusted its overall planning, 3 of the planned building roads in Railway station area (Wenxing Road, Zongsi Road and Zongsan Road ) were canceled, Which had adjusted into 9 roads' extension sections in Zhanqian District (in front of train station), which are North extension section of Fumin Road, North extension section of Xinyang Road, Xiyi Road, West extension section of Maochang Road, West extension section of Wanfu Road, West extension section of Zhanqian Road, West extension section 1 and section 3 of Hengyi Road, West extension section 2 of Hengyi Road, North extension section of Zongyi Road, and Guangchang Road. The 5 roads extension in old town area and the other sub-components have remained the same as planned. ADB and the XJDRC had approved the adjustments of this project in March 2012.

The Project consists of the road construction, sewage treatment, and refuse disposal and central heating components. The components of the project are :

(1) Road construction: Construction and expansion of 14 roads, with a total length of 10419.95m, together with lighting, landscaping, traffic marking facilities, and maintenance equipment; (2) Sewage treatment: Construction of a 7,000m<sup>3</sup>/d sewage treatment plant, branch sewer pipes of 8,790m, 164 drainage manholes, an access road of 2.0km and 10KV power lines of 2.0km; (3) Refuse disposal component: Construction of a 60t/d refuse disposal system and operating equipment, 70 refuse collection points, 522 trash bins, an access road for 7,000m and 10KV power lines for 7.0km; (4) The Central heating Component: Reconstruction of primary and secondary

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heating networks for 7,946m. Details shown in table 1-1.

**Table Error! No text of specified style in document.-1 Project Components**

Component	Brief description
Road Component	Construction and expansion of 14 roads, with a total length of 10419.95m, together with lighting, landscaping, traffic marking facilities, and maintenance equipment;
Sewage treatment	Construction of a 7,000m <sup>3</sup> /d sewage treatment plant, branch sewer pipes of 8,790m, 164 drainage manholes, an access road of 2.0km and 10KV power lines of 2.0km;
Refuse disposal	Construction of a 60t/d refuse disposal system and operating equipment, 70 refuse collection points, 522 trash bins, an access road for 7,000m and 10KV power lines for 7.0km;
Central heating	Reconstruction of primary and secondary heating networks for 7,946m, and the length of first part of network is 3015m, and the second is 4391m.

Due to FSR did not get update timely, there may be some differences in sewage treatment and central heating components, but the project has no changes. Here are the contents of differences: in the precious monitoring report the length of central network is 7296m, now is 7946m, and network of sewage treatment is 8790m, now is 10.8



## 1.2 Project investment and construction period

The total investment for this project is about CNY207.42million, Which ADB loaned for \$20 million, and the rest funds are county counterpart funds from local governments. Among them, the project cost is about CNY167.81million, other cost is CNY 20.16million. Reserve fund is about CNY 7.99million, the Interest during construction is CNY 11.47million. Specific investment costs are shown in Table 1-2.

According to the project implementation schedule, the implementation would start from 2011 and end in 2015; the project has to take 2 years for project preparation, mainly to complete the project preparatory work; and the project implementation period is five years (2011 to 2015).

The implementation for this project would start from 2011 and end in 2015;and the implementation is divided two phases; the first phase is project preparing period, which would cost 2 years (2009 to 2010), mainly to complete the project preparatory work, such as project approval, survey and design, environmental assessment, loan negotiations and other preparatory work; the second phase is implementation period which is five years(2011 to 2015) to complete the construction of road component,, sewage treatment component, refuse disposal component, central heating component. The project will be completed construction and put into use by the end of 2015.

Table 1-2 Project investment costs overview

No.	Component	Road Component	Sewage Treatment Component	Central Heating Component	Refuse Disposal Component	Sub-total
1	Project cost	10136.4	2175.57	1888.59	2580.38	16780.94
2	Other cost	756.12	277.27	153.86	828.29	2015.54
3	Reserve fund	482.57	98.12	81.7	136.35	798.74
4	Interest during construction	654.47	146.69	167.09	178.96	1147.21
Total		12029.56	2697.65	2291.24	3723.98	20742.43

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### 1.3 Independent External Monitoring for Involuntary Resettlement

Independent external monitoring for involuntary resettlement is prepared by Sichuan Jingdu Junyi engineering consultation company, Xinjiang Branch.

The main external monitoring contents and schedules (including the baseline survey) were shown in table 1-3.

**Table 1-3 external monitoring and evaluation contents and schedule**

<b>Time</b>	<b>Items</b>	<b>Contents</b>
July 1	Docking with Fuhai County Construction Bureau, and the leader of PMO	To understand and collect overview of road project, the preliminary design reports, project feasibility report, the project actual implementation progress, and compared with the feasibility study, engineering adjustment programs and
July 2	To visit the PMO, Construction Bureau and to learn the complained and	to know the complained and the appeals of APs in project area, and the production and livelihood recovery of affected by land acquisition

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## 2 Project Progress

### 2.1 Project implementation schedule

The Preliminary design for ADB loaned Fuhai County infrastructure and environmental improvement projects has been approved at August 5, 2011 by the Xinjiang Autonomous Region Development and Reform Commission (DRC). The sub-project for the refuse disposal component started to construct in 2011. As of this monitoring, the construction of landfill district and main part of the office building has been finished, the preliminary examination of the land used for county's landfill projects construction had been issued, and the land use planning had been approved, environmental impact assessment had done, and the project preliminary procedures as DRC required had been prepared. The relevant permit documents for landfill construction land also had been issued by Fuhai County Construction Bureau. Details shown in Table 2-1.

Table 2-1 Project implementation schedule

No.	Approved documents	Responsible agency	Time
1	Preliminary design approval	Xinjiang DRC	August 5 ,2011
2	Road component design alter approval	Xinjiang DRC	August 24, 2012
3	Road planning construction land permit	Fuhai Construction Bureau	September 10, 2012
4	Sewage treatment planning construction land permit	Fuhai Construction Bureau	May 28, 2013
5	Refuse disposal planning construction land permit	Fuhai Construction Bureau	March, 23, 2010

Up to this monitoring, each progress of components shown as follows:

**Road Component:** The total investment is 120.296million yuan, for now, 79.61million has been put into the construction, including 41.10million in Zhanqian district to 4.4km road construction, and the old town district for 28.77million yuan, the road surface has been completed, and the pavement is under construction in Huancheng East Road; Tuanjie Road, Beixin Road, Xingfu West Road, Zhenxing East Road and Zhenxing West Road have completed the construction of subgrade,

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the construction of curbstones and pavement is in proceeding now. The investment for road maintenance equipment has been put for 9.75million yuan, purchase contracts of general equipment and special equipment packages were signed in June 2013, the total contracts price is 11.52million yuan, for now 84.6% of the goods has been done.

**Sewage Treatment:** The total investment is 26.98 million yuan, for now, 10.80 million has been put into the construction. The sewage treatment component contract was signed in June 2013, with the contract price of 17.92million yuan, and the office building, garage, reception office, boiler room, and distribution room have been basically completed. The Dehydration machine rooms, Grill room, construction of inlet water pumping stations are under construction, primary sedimentation tank-aerated lagoons are dam body backfilling; the contract package of sewage network and equipment have signed the purchase contract in June 2013, the total purchase price is 6.60million yuan, 19.3% of the equipment has done, 1 set of PLC automatic control systems, test equipment, power distribution equipment, such as drainage device is not bidding.

**Refuse disposal:** Estimate investment is 37.24million yuan, for now, it has been put into use, and the actual investment is 33.45million yuan, including the civil construction 27.256million yuan, and purchase of equipment for 6.197million yuan.

**Heating Component:** Estimate investment is 22.91million yuan, for now, the first heating network has signed the contract in 2013, and the contract price is 9.94million yuan, and the bidding has been done in July 2104; the second heating network has not bid yet.

**Table 2-2 implementation schedule for each sub-component**

No.	Items	Prophase Formalities	Time to start construct	Progress of the project(last monitoring)	Progress of the project (This monitoring)	Time to finish
1	Road construction	Done	June 2013	Not started yet	the road surface has been completed, and the pavement is under construction in Huancheng East Road; Tuanjie Road, Beixin Road, Xingfu West Road, Zhenxing East Road and Zhenxing West Road have completed the construction of subgrade, the construction of curbstones and pavement is in proceeding now. 84.6% of the goods has been done.	The road construction will be completed in October 2014 The equipment purchase will be completed in August 2014
2	Sewage treatment	Done	April 2014	Not started yet	the office building, garage, reception office, boiler room, and distribution room have been basically completed. The Dehydration machine rooms, Grill room, construction of inlet water pumping stations are under construction, primary sedimentation tank-aerated lagoons are dam body backfilling; the contract package of sewage network and equipment have signed the purchase contract in June 2013, the total purchase price is 6.60million yuan, 19.3% of the equipment has done, 1 set of PLC automatic control systems, test equipment, power distribution equipment, such as drainage device is not bidding.	The end of October 2014
3	Refuse disposal	Done	April 2013	The construction of landfill district and main part of the office	Has completed and put into use	November 18 2013

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				<p>building has been finished</p> <p>The construction of access roads, lighting, landscaping and some infrastructure has not been started yet</p>		
4	Central heating	Done	Not started yet	Not started yet	Not started yet	October 2015

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## 2.2 Project Resettlement Progress

People's Government of Fuhai County approved the resettlement plan and budget in October 2010. In March 2011, a resettlement work group composed by the Construction Bureau, house demolition office, land and resource bureau and representatives from the affected communities started to work. During the preparation phase, PMO conducted a detailed project plan, which has been approved by the Xinjiang Autonomous Region Development and Reform Commission. Before the start of each subproject, the PMO conducted a DMS based on the final design, and updated the resettlement plan.

as shown in table 2-3, road project and Central heating project generate on house demolition and land expropriation; refuse disposal project and Sewage treatment project only takes up state-owned unused land, so the whole project generate no affected people, which does not involves land acquisition and resettlement caused by demolition. Up to this monitoring, there is no house demolition and resettlement.

**Table 2-3 Project resettlement progress**

No.	Items	Progress
1	Road component	No LA and HD affection
2	Sewage treatment	Occupied the Stated-owned unused land, no effect of population
3	Refuse disposal	Occupied the Stated-owned unused land, no effect of population
4	Central heating	No LA and HD affection

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### **3 Project impacts**

The project does not involve the house demolition or collective land occupation, only involves the state-owned land, so there is no population affected by the project. The PMO should comply with the ADB's safeguard policies and relevant domestic procedures and apply for approval and registration procedures for land before start to construct.

#### **1. Road Construction**

Road component included expansion or building 14 roads. The five roads will be built along the original subgrade in the old town, so there will be no LA and HD affection. Now adjusted 9 roads extension sections in Zhanqian district (in front of train station) had no land acquisition in this district, because the land acquisition and house demolition had been completed in 2009 when this district was under developed. There's no impact in land acquisition or house demolition caused by these adjusted roads. DDR had been done on the HD&LA of the development of Zhanqian district in 2009.

#### **2. Sewage Treatment**

Sewage treatment will permanently occupy 690.30 mu unused state-owned land , including 525 mu for sewage oxidation pond, 163.2 mu for management area, and 2.1 mu for access roads. In addition, 1.8 mu state-owned urban roads and green belts were temporary occupied for the pipeline excavation. Since unused state-owned land was readily available, no unit or individual was affected by construction of sewage treatment component.

#### **3. Refuse Disposal**

277.50 mu of state-owned unused land was permanently occupied for refuse disposal component, including waste landfill 204 mu, management area 9 mu, access roads 73.5 mu, all of the construction project will have no impact on any units and individuals.

#### **4. Central Heating**

Central heating involves the laying of the heating network only, which will occupy 21.89 mu of state-owned urban roads and green belts temporarily. No individuals or units will be affected.



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## 4 Compensation Standards and Funds

### 4.1 Compensation Standards for State-owned land

The Project is a public program, where state-owned land will be acquired by allocation to the project owner.

For the allocated state-owned land, land use rights will be acquired by paying leasing fees (one time) at a rate of 8-15 yuan/m<sup>2</sup>. The Project will involve acquisition of state-owned land within and outside of the built-up area of Fuhai County, so the compensation rate is 15 yuan/m<sup>2</sup> within the built-up area and 8 yuan/m<sup>2</sup> outside of the built-up area. For land outside of the built-up area to be occupied by the Project, the land and resources authority will further collect leasing fees for construction land. According to Attached Table 1 of Document [XJJF (2001) No.500] (Collection standard of leasing fees for new construction land of XUAR), the rate of leasing fees for construction land of Fuhai County is 7 yuan/m<sup>2</sup>.

The locations of refuse disposal component and sewage treatment component belong to state-owned unused land, if any land occupied out of the built-up areas, the compensation for the use of state-owned urban construction land and new construction land using fee should be paid to related department.

The land used for road component in front of the train station in Fuhai county had been though all the registration procedures and land approval when this area in developing period. It is unnecessary to pay the compensation for the use of state-owned urban construction land and new construction land using fee to related department.

## 5 Policy Framework and Rights

The project does not involve the house demolition or collective land occupation, only involves the state-owned land, so there is no population affected by the project. The PMO should comply with the ADB's safeguard policies and relevant domestic procedures and apply for approval and registration procedures for land before start to construct.

But before construction, PMO should inform the contractor to promulgate the construction proclamation and recruitment information, so as to let the residents in the project area know the progress of project implementation and recruitment information and make sure the residents can participate in the construction.

According to this monitoring, after the refuse disposal component getting into operation, PMO promulgated the recruitment information in the bulletin board with bilingual words, and ensure that the local residents can get benefit from the project. During the implementation of this project, Fuhai County PMO carried out the survey on public comments and suggestions from affected people and relevant units via meetings, investigates, seminars to make the residents know the implementation and progress of this project. Under the construction of the project PMO publicized the propaganda on prevention of AIDS in the construction site.

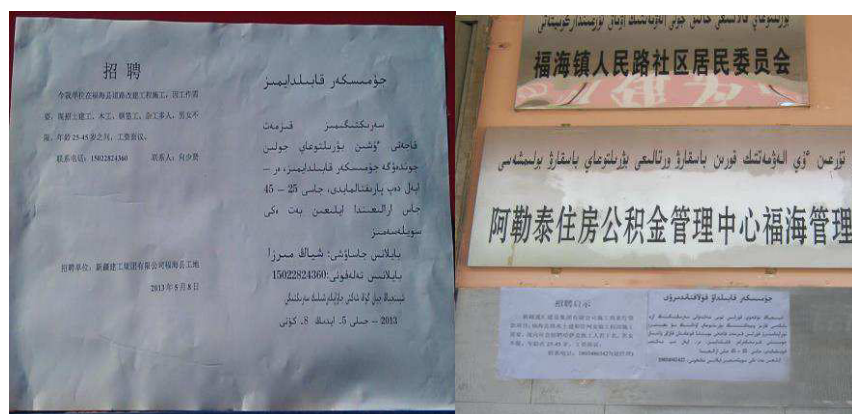


Figure 5-1 Bilingual Recruitment Information (Kazakh Language and Chinese)



**Figure 5-2 Public Participation Meeting in Community**



**Figure 5-3 Propaganda on Prevention of AIDS in the construction site**

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## 6 Public Participation and Grievance Redress

### 6.1 Public Participation

According to the state, provincial (autonomous region), municipal and county policies and regulations on resettlement, the policies and implementation rules of land acquisition, house demolition and resettlement of the Project, and the RP have been further improved, and the organizing work for resettlement done properly in order to maintain the lawful rights and interests of the displaced persons and entities, reduce grievances and disputes, and realize the goal of proper resettlement. Great attention will be paid to the participation of and consultation with the displaced persons at the resettlement policy-making, RP preparation and implementation stages of the Project.

In the project preparation phase, Fuhai County PMO carried out the survey on public comments and suggestions from affected people and relevant units via meetings, investigates, seminars.

During the project implementation period and project management and maintenance phase, Fuhai County PMO continued to conduct public participation activities, which is consistent with the project preparation stage. Such as release construction announcements and recruitment information, etc., and distributed to various communities and sub-districts columns, to ensure the local people can benefit from the project.

**Table 6-1 Key public participation activities during project preparation**

Purpose	Mode	Time	Agency	Participant	Purpose
Post implementation started announcement	Media , community, sub-district information column	2011.3	Fuhai PMO, LRB、HDMO	All affect people	Residents living in project area can know the implementation schedule and which road is closed
Publish recruitment information	Media , community, sub-district information column	2013.5	PMO, Media , community, sub-district office	Residents in project area	Residents living in project area can know the basic situation of project

Purpose	Mode	Time	Agency	Participant	Purpose
Post implementation started announcement	Media , community, sub-district information column	2011.3	Fuhai PMO, LRB、HDMO	All affect people	Residents living in project area can know the implementation schedule and which road is closed
Starting announcement	Media , community, sub-district office , labor and social security departments in construction area , and information column	2013.6	PMO Contractor	Residents in project area	It is more convenient for residents to pass

## 6.2 Appeal procedures

In order to address issues effectively, and ensure the successful implementation of project construction and land acquisition, a transparent and effective grievance redress mechanism has been established, as shown in Figure 6-1. The basic means of appeal is as follows:

Stage 1: If any displaced person is dissatisfied with the RP, he/she can report this to village/community committee orally or in writing. In case of an oral appeal, the village/community committee shall make a disposition and keep written records. Such appeal should be solved within 2 weeks;

Stage 2: If the displaced person is dissatisfied with the disposition of Stage 1, he/she may file an appeal to the township government/urban district office after receiving such disposition, which shall make a disposition within 2 weeks;

Stage 3: If the displaced person is dissatisfied with the disposition of Stage 2, he/she may file an appeal to the Fuhai County Land and Resources Bureau (QCLRB) / House Demolition Management Office (HDMO) after receiving such disposition, which shall make a disposition within 30 days;

Stage 4: If the displaced person is still dissatisfied with the disposition of Stage 3, he/she may apply for administrative reconsideration with the County PMO or file an

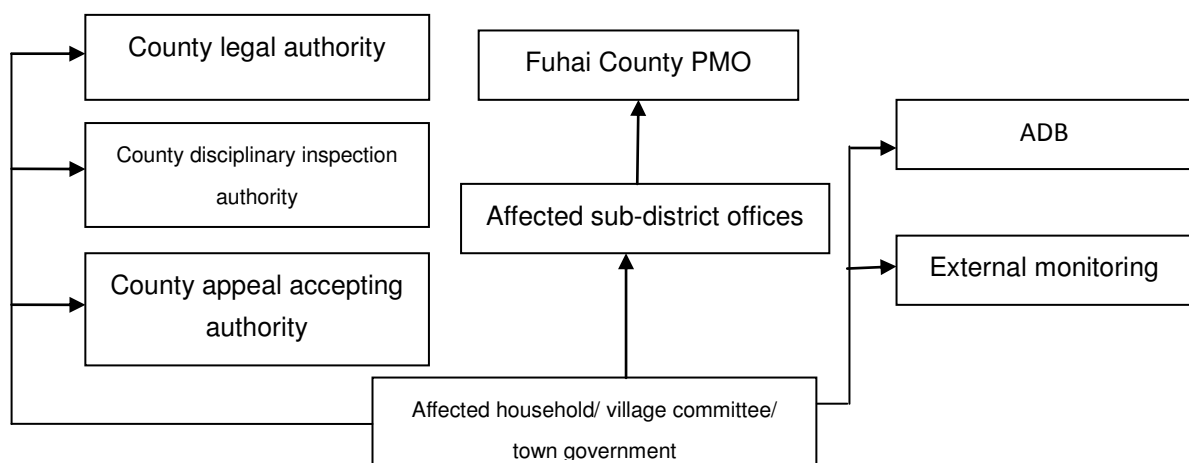
administrative action in the county people's court in accordance with the Civil Procedure Law of the PRC after receiving such disposition.

Stage 5: Populations affected by the project can also appeal to the ADB Project Team. If good faith efforts have been made and people are still dissatisfied and believe harm has been caused due to non-compliance with ADB's policies, they may appeal to ADB's Accountability Mechanism.

Website is: [www.adb.org/Accountability-Mechanism/](http://www.adb.org/Accountability-Mechanism/)

Displaced persons may file an appeal on any aspect of resettlement, including compensation rates, etc. The above means of appeal, and the names, locations, persons responsible and telephone numbers of the appeal accepting agencies will be communicated to the displaced persons at a meeting, through an announcement or the RIB, so that the displaced persons know their right of appeal. Mass media will be used to strengthen publicity and reportage, and comments and suggestions on resettlement from all parties concerned will be compiled into messages for disposition by the resettlement organization at all levels.

Appeal procedures in detail see figure 6-1.



**Figure 6-1 Appeal procedures**

As the preparatory work is meticulous and a large number of public participation activities had been organized, there isn't any complain of appeals so far.

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## 7 Organization and Responsibilities

### 7.1 Setting Organization

During project implementation, the agencies that plan, manage, implement and monitor resettlement activities of the Project include:

1. Fuhai County Leading Group for the Promotion of the ADB-financed Road Reconstruction and Expansion Project;
2. Fuhai County ADB-financed Project Management Office
3. Fuhai County Construction Bureau implementing agency
4. Fuhai County Land Resource Bureau
5. Community/Sub-district office
6. Design institute

**Table 7-1 Fuhai County PMO Staff**

No.	Agency	Name	Position	Tel
1	Fuhai County construction bureau	Zhao Jian	Deputy Secretary	0906-3685782
2	Fuhai County construction bureau	Anwar·Rozi	PMO Director	0906-3685782
3	Fuhai County construction bureau	Li Hongwei	Clerk	0906-3685782
4	Fuhai County construction bureau	Cai Xinling	Clerk	0906-3685782
5	Fuhai County construction bureau	Ye Hua	Accountant	0906-3685782
6	Fuhai County construction bureau	Munila	Clerk	0906-3685782
7	Fuhai County construction bureau	Fan Xiaoqun	Clerk	0906-3685782

### 7.2 Evaluation of organization ability

In the process of project implementation, a set of organizations from top to bottom has been set up in order to planning, coordinating and monitoring for the immigration plan. The main responsibility is to strengthen the management of engineering projects, take charge of design of this project resettlement policy and to

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organize and coordinate relationship with all levels of immigration agency. Leading group consists of office, dealing with daily affairs; the office is located in the Fuhai County Construction Bureau. This monitoring found that the project units mainly adopted the following measures for the ability construction of immigration agency:

(1) The priority is to satisfy the technical personnel of immigration agencies, equipped with administrative personnel, strengthen the training of the professional quality and management level

(2) Organize the major staff of institutions at all levels to conduct business training, understand the immigration policy and the requirements of ADB in our country, and improve the ability of handling service quality and policy;

(3) To strengthen information feedback in order to make two-way information flow from top to bottom;

(4) To strengthen the internal responsibility system for the monitoring, solve problems after found, and establish early warning system for relevant risk.



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## **8 Conclusion and Suggestions**

### **8.1 Conclusion**

(1) Up to this monitoring, road component: 4.4km of new construction part has been completed in Zhanqian district, and in Old town region the road surface has been finished in HUancheng East road, 84.6% of road maintenance equipment has been done. Drainage component: the main part of office region has been finished, and the sewage treatment plant is under construction. Refuse disposal component: which has been completed and put into use, the heating component has not started yet.

(2) This project does not involve HD and LA, since there is no Aps, only occupy the state-owned land.

(3) Project implementation agencies: The staffs of project leading group and PMO are reasonable assigned; they all have rich experience in resettlement. And the PMO is located in Fuhai Construction bureau. With the assistance of Fuhai government, Fuhai DRC, land and resource bureau, and affected community/village committee, the implementation is going smoothly.

(4) Appeal procedures and public participation: The way to appeal is convenient and easy for Aps, they are satisfied with the compensation standards, there isn't any complaint of appeals so far.

### **8.2 Suggestions**

(1) Arrange the schedule reasonably for an early start of heating project.

(2) Enhance the collection and arrangement of profile and data, the PMO staff should pay close attention to the progress of the project, communicating with the implementing agencies to collect updated information in a timely manner, information classified in the archives, particularly in land acquisition and resettlement procedures, compensation and resettlement agreement, resettlement community building, residential rehabilitation and participation of the public records and other information.

(3) Strengthen communication between the implementing agencies, particularly the implementation of agency communication with affected village/street workers, work

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together to improve efficiency and ensure the good implementation of resettlement programs and give full play to their benefit.

(4) Further, strengthen management and implementation of personnel training in the form of theoretical study and visit exchanges. Especially, to go to ADB financed projects that are completed or are implementing for conducting investigation and study in order to strengthen the organization's efficiency and the ability to execute.

(5) The public participation is the most important mechanism to ensure the restoration and improvement of the Aps, which can make the resettlement plan more reasonable, and consolidating the benefits. In the remainder of the residents still needs to continue to strengthen public participation in the work to ensure respect for the views and suggestions of the affected residents and interests from harm.

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## Appendix

### Appendix 1: Current status of Landfill and Office Area



Figure1: Current status of Landfill and Office Area

### Appendix 2: Sewage Treatment Plant Construction Site



Figure2: Sewage Treatment Plant Construction Site

### Appendix 3: Current Situation of Road Component



Figure3: Current situation of road component

## Appendix 4: Construction Land Planning Permit

福海县建设用地使用权人		福海县建设局	
县 址		县 址	
地 号	公共施用地	地 号	公共施用地
地类(用途)	公共施用地	取得价格	取得价格
使用权限类型	划拨	终止日期	终止日期
使用权面积	235356.04 M <sup>2</sup>	使用权面积	235356.04 M <sup>2</sup>

根据《中华人民共和国宪法》、《中华人民共和国土地管理法》、《中华人民共和国城乡规划法》、《中华人民共和国城市房地产管理法》等法律法规，为保护土地使用者合法权益，对土地使用者申请登记的本证所列土地权利，经审查核实，准予登记，颁发此证。

福海县建设局 (章)

2010年 月 日

福海县国土资源局 (章)

2010年 月 日

福海县国土资源局 (章)

2010年 月 日

福海县国土资源局 (章)

2010年 月 日

Figure4: Construction Land Planning Permit

## Appendix 5: Construction Refuse Disposal Planning Permit

福海县建设用地使用权人		福海县建设局	
县 址		县 址	
地 号	公共施用地	地 号	公共施用地
地类(用途)	公共施用地	取得价格	取得价格
使用权限类型	划拨	终止日期	终止日期
使用权面积	13.6 万 M <sup>2</sup>	使用权面积	13.6 万 M <sup>2</sup>

根据《中华人民共和国宪法》、《中华人民共和国土地管理法》、《中华人民共和国城乡规划法》、《中华人民共和国城市房地产管理法》等法律法规，为保护土地使用者合法权益，对土地使用者申请登记的本证所列土地权利，经审查核实，准予登记，颁发此证。

福海县建设局 (章)

2010年 月 日

福海县国土资源局 (章)

2010年 月 日

福海县国土资源局 (章)

2010年 月 日

福海县国土资源局 (章)

2010年 月 日

Figure5: Construction Refuse Disposal Planning Permit