



# Initial Poverty and Social Assessment

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Project Number: 43063  
August 2010

## India: Madhya Pradesh State Roads Project III

An initial poverty and social assessment (IPSA) is prepared in the early stage of the project cycle to assess the significance of social issues for a project. In accordance with ADB's public communications policy (PCP, 2005), the IPSA is disclosed upon completion. The final summary social assessment is included as an appendix to the project's report and recommendation of the President.

Asian Development Bank

## INITIAL POVERTY AND SOCIAL ANALYSIS

Country/Project Title:	Madhya Pradesh State Roads Project III
Project Number:	
Month/Year	

Lending/Financing Modality:	Project	Department/ Division:	SARD/SATC
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I. POVERTY ISSUES
<p><b>A. Links to the National Poverty Reduction Strategy and Country Partnership Strategy</b></p> <p>The Indian economy has become a leading global performer in recent years as reforms initiated in 1991 significantly increased its growth rates. Recent Planning Commission estimates indicate that poverty incidence has fallen from 36% in 1993–1994 to 27% in 2004–2005. However, poverty remains high, and faster economic development is needed to generate the resources required to reduce its incidence. The Eleventh Five-Year Plan (2007–2012) emphasizes physical and social infrastructure development to promote broad-based economic growth, develop agriculture and the rural economy, and safeguard the competitiveness of industry and services. During the plan's period, investment in infrastructure must be raised from 4.6% of the gross domestic product to about 8% to sustain an overall growth rate of 9% per annum.</p> <p>The inadequacy of India's transport infrastructure is constraining the country's growth. Transport infrastructure development programs are high priorities for the Government, making ADB's strategy of reducing poverty through infrastructure-led growth especially relevant. Madhya Pradesh is one of the largest and the most populous states in India. It is also one of the poorest in the country. About 38% of the 77 million people in Madhya Pradesh live below the official poverty line, compared to about 35% of the population living below the poverty line for India as a whole.</p> <p>The Madhya Pradesh State Roads Project III is in line with the ADB's Lending Pipeline for India in 2011-2013. The project is expected to improve about 1,080 km of state highways in the state of Madhya Pradesh. Improved roads will contribute to increase economic activity, and subsequently contribute to lowering the transport costs for the poor traveling to labor markets, farmers' markets, and health and education centers, and reduce gap between rural and urban areas. This will provide people access to economic activities and basic services.</p>
<p><b>B. Targeting Classification</b></p> <p>1. Select the targeting classification of the project:</p> <p><input checked="" type="checkbox"/> General Intervention  <input type="checkbox"/> Individual or Household (TI-H) <input type="checkbox"/> Geographic (TI-G) <input type="checkbox"/> Non-Income MDGs (TI-M1, M2, etc.)</p> <p>Explain the basis for the targeting classification:</p> <p>The MP State Highway Project III will upgrade and rehabilitate about 1,080 km of state highways in the state of Madhya Pradesh, India. The ensuing project aims to accelerate economic growth in the state of Madhya Pradesh by way of (i) improved road transport operations along with more efficient and sustainable development and maintenance of state road network, (ii) selected immediate priority bottlenecks are eliminated, (iii) road sector planning, programming, and policy formulation is transformed to an objective, data-driven and sustainable process, (iv) road safety is improved and traffic is better managed.</p>
<p><b>C. Poverty Analysis</b></p> <p>1. If the project is classified as TI-H, or if it is policy-based, what type of poverty impact analysis is needed? N/A</p> <p>2. What resources are allocated to the project preparatory TA and due diligence?  The TA will include due diligence on safeguard and poverty and social assessment.</p> <p>3. If GI, is there any opportunity for pro-poor design (e.g., social inclusion subcomponents, cross subsidy, pro-poor governance, and pro-poor growth)?  The ensuing project is designed to support the Government of India's poverty reduction strategy by providing equal job opportunities for women and the poor in the course of the Project.</p>
II. SOCIAL DEVELOPMENT ISSUES

**A. Initial Social Analysis**

Based on existing information:

1. Who are the potential primary beneficiaries of the project? How do the poor and the socially excluded benefit from the project?

The potential primary beneficiaries of the project are the road users, communities in the vicinity of the project influence area, villagers, MPRDC, Panchayats, etc. The poor and the socially excluded also get an easy access to roads, which further helps them provide better access to markets and other services.

2. What are the potential needs of beneficiaries in relation to the proposed project?

Efforts were made to identify potential needs for the beneficiaries during the preparatory stage for the Project.

3. What are the potential constraints in accessing the proposed benefits and services, and how will the project address them?

Efforts will be made to address potential constraints identified in the preparatory stage.

**B. Consultation and Participation**

1. Indicate the potential initial stakeholders.

State Government of Madhya Pradesh, MPRDC, other development partners active in India's transport sector development; Panchayat, business and community groups, villagers etc.

2. What type of consultation and participation (C&P) is required during the project preparatory TA or project processing (e.g., workshops, community mobilization, involvement of non-government organizations and community-based organizations, etc.)?

Workshops, community mobilization, consultation, involvement of NGO and community-based organizations.

3. What level of participation is envisaged for project design?

☒ Information sharing    ☒ Consultation    ☐ Collaborative decision making    ☐ Empowerment

4. Will a C&P plan be prepared? ☒ Yes    ☐ No    Please explain.

Community meetings and focus group discussions will be organized as part of the poverty and social analysis. The local consultative meetings will involve all relevant local stakeholders including representatives of the poor and other socially excluded groups (e.g. women, scheduled tribes, etc.) to disseminate the information as well as to get their feedback about the project design and its potential impacts. Other key stakeholders such as relevant line agencies, local government representatives and NGOs will also be consulted. Consultations will also be undertaken with the affected households and communities during the course of census survey and socio-economic survey along the project roads for preparation of safeguard plans.

**C. Gender and Development**

1. What are the key gender issues in the sector and subsector that are likely to be relevant to this project or program?

The Project design would include measures so that women's groups can be actively engaged in developing the Project to ensure that their needs are addressed. In addition, the EA will be required to ensure that women and men are given equal opportunities for employment on the project. Contractors will be required to ensure equal payment for equal work. A specific clause will be included in the bidding documents of the civil works. Monitoring mechanism will be developed to monitor these actions in due course.

2. Does the proposed project or program have the potential to promote gender equality and/or women's empowerment by improving women's access to and use of opportunities, services, resources, assets, and participation in decision making? ☐ Yes    ☒ No    Please explain. {If yes, a gender action plan should be prepared during the project preparatory TA or due diligence.}

3. Could the proposed project have an adverse impact on women and/or girls or widen gender inequality?<sup>10</sup>  
☐ Yes    ☒ No    Please explain {If yes, actions and /or measures should be prepared during project preparatory TA or due diligence.}

**III. SOCIAL SAFEGUARD ISSUES AND OTHER SOCIAL RISKS**

Issue	Nature of Social Issue	Significant/Limited/	Plan or Other Action
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		No Impact/Not Known	Required
<b><u>Involuntary Resettlement</u></b>	The TA will prepare resettlement planning document to address the potential impacts, if identified.	Not known	<input type="checkbox"/> Full Plan <input type="checkbox"/> Short Plan <input type="checkbox"/> Resettlement Framework <input type="checkbox"/> No Action <input checked="" type="checkbox"/> Uncertain
<b><u>Indigenous Peoples</u></b>	Although no adverse impact is expected on indigenous people, the TA will further verify if there are any issues and if required will prepare an IPP.	Not known	<input type="checkbox"/> Plan <input type="checkbox"/> Other Action <input type="checkbox"/> Indigenous Peoples Framework <input type="checkbox"/> No Action <input checked="" type="checkbox"/> Uncertain
<b>Labor</b> <input checked="" type="checkbox"/> Employment Opportunities <input type="checkbox"/> Labor Retrenchment <input checked="" type="checkbox"/> Core Labor Standards	The Project construction is expected to generate employment opportunities for local communities during the construction phase thereby offering opportunities for employment. Men and women will be paid equally for equal job. The EA will ensure that all civil works will comply with all applicable labor laws, will not employ child labor for construction and maintenance activities.	No impact	<input type="checkbox"/> Plan <input type="checkbox"/> Other Action <input checked="" type="checkbox"/> No Action <input type="checkbox"/> Uncertain
<b>Affordability</b>	The development of the state road will reduce the transport cost, accident risk and increase the mobility of the local population in the project area. No affordability issues are expected	No impact	<input type="checkbox"/> Action <input checked="" type="checkbox"/> No Action <input type="checkbox"/> Uncertain
<b>Other Risks and/or Vulnerabilities</b> <input checked="" type="checkbox"/> HIV/AIDS <input checked="" type="checkbox"/> Human Trafficking <input type="checkbox"/> Others (conflict, political instability, etc.), please specify	The TA will develop mechanisms to address the social issues identified during the social and poverty assessment. No significant negative impacts anticipated.	No Impact	<input type="checkbox"/> Plan <input type="checkbox"/> Other Action <input checked="" type="checkbox"/> No Action <input type="checkbox"/> Uncertain

#### IV. PROJECT PREPARATORY TECHNICAL ASSISTANCE/DUE DILIGENCE RESOURCE REQUIREMENT

1. Do the terms of reference for the project preparatory TA (or other due diligence) include poverty, social, and gender analysis and the relevant specialist(s)? ☒ Yes ☐ No If no, please explain why.
2. Are resources (consultants, survey budget, and workshop) allocated for conducting poverty, social, and/or gender analysis, and C&P during the project preparatory TA or due diligence? ☒ Yes ☐ No If no, please explain why.