

PROCUREMENT PLAN

Basic Data

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| Project Name: Strengthening Community Resilience to Dzud and Forest and Steppe Fires Project (formerly Strengthening Capacity for Disaster Risk Management and Coordination) | |
| Project Number: 48236-001 | Approval Number: 9187 |
| Country: Mongolia | Executing Agency: National Emergency Management Agency |
| Project Procurement Classification: Category B | Implementing Agency: N/A |
| Project Procurement Risk: Moderate | |
| Project Financing Amount: US\$ 3,000,000 ADB Financing: Cofinancing (ADB Administered): US\$ 3,000,000 Non-ADB Financing: | Project Closing Date: 30 April 2020 |
| Date of First Procurement Plan: 18 August 2016 | |
| | Date of this Procurement Plan: 15 February 2018 |

A. Methods, Thresholds, Review and 18-Month Procurement Plan

1. Procurement and Consulting Methods and Thresholds

Except as the Asian Development Bank (ADB) may otherwise agree, the following process thresholds shall apply to procurement of goods and works.

| Procurement of Goods and Works | | |
|--|---|---|
| Method | Threshold | Comments |
| International Competitive Bidding for Goods | US\$ 2,000,000 and Above | None. |
| National Competitive Bidding for Goods | Between US\$ 100,000 and US\$ 1,999,999 | The first NCB for Goods is subject to prior review. |
| Shopping for Goods | Up to US\$ 99,999 | |
| Direct Contracting for Goods | Up to US\$ 9,999 | |
| International Competitive Bidding for Works | US\$ 5,000,000 and Above | None. |
| National Competitive Bidding for Works | Between US\$ 100,000 and US\$ 4,999,999 | The first NCB for Works is subject to prior review. |
| Shopping for Works | Up to US\$ 99,999 | |
| Community Participation in Procurement for Works | Up to US\$ 99,999 | |

| Consulting Services | |
|--|---------------|
| Method | Comments |
| Consultant's Qualification Selection for Consulting Firm | Prior review. |
| Least-Cost Selection for Consulting Firm | Prior review. |
| Quality- and Cost-Based Selection for Consulting Firm | None. |
| Quality-Based Selection for Consulting Firm | None. |
| Individual Consultants Selection for Individual Consultant | Prior review. |
| Single Source Selection for Individual Consultant | Prior review. |

2. Goods and Works Contracts Estimated to Cost \$1 Million or More

The following table lists goods and works contracts for which the procurement activity is either ongoing or

expected to commence within the next 18 months.

| Package Number | General Description | Estimated Value | Procurement Method | Review (Prior/ Post) | Bidding Procedure | Advertisement Date (quarter/year) | Comments |
|----------------|---------------------|-----------------|--------------------|----------------------|-------------------|-----------------------------------|----------|
| None | | | | | | | |

3. Consulting Services Contracts Estimated to Cost \$100,000 or More

The following table lists consulting services contracts for which the recruitment activity is either ongoing or expected to commence within the next 18 months.

| Package Number | General Description | Estimated Value | Recruitment Method | Review (Prior/ Post) | Advertisement Date (quarter/year) | Type of Proposal | Comments |
|----------------|----------------------------------|-----------------|--------------------|----------------------|-----------------------------------|------------------|--|
| C001 | CBDRM Specialist (international) | 148,020.00 | ICS | Prior | Q4 / 2016 | | Assignment: International Expertise: CBDRM Specialist |

4. Goods and Works Contracts Estimated to Cost Less than \$1 Million and Consulting Services Contracts Less than \$100,000 (Smaller Value Contracts)

The following table lists smaller-value goods, works and consulting services contracts for which the activity is either ongoing or expected to commence within the next 18 months.

| Goods and Works | | | | | | | | |
|-----------------|--|-----------------|---------------------|--------------------|----------------------|-------------------|-----------------------------------|--|
| Package Number | General Description | Estimated Value | Number of Contracts | Procurement Method | Review (Prior/ Post) | Bidding Procedure | Advertisement Date (quarter/year) | Comments |
| G001 | Tractor and accessories to cut fire breaks in steppe soums (7 soums in Dornod and Sukhbaatar aimags) | 75,920.00 | 1 | SHOPPING | Post | | Q1 / 2018 | |
| G002 | Tractor and accessories to cut fire breaks in steppe soums (2 soums in Khuvsgul aimag) | 67,086.00 | 1 | SHOPPING | Post | | Q1 / 2018 | |
| G003 | Equipment for bagh neighborhood groups to prevent fires; equipment for LEMAs and soum administration | 380,483.00 | 2 | NCB | Prior | 1S1E | Q2 / 2018 | Prequalification of Bidders: N Domestic Preference Applicable: N Bidding Document: Goods |

| | | | | | | | | |
|------|---|---|---|----------|-------|------|-----------|---|
| | <p>Lot 1: Equipment to prevent fires (neighborhood groups)</p> <p>Lot 2: Equipment to prevent fires (neighborhood groups)</p> | <p>190,241.50</p> <p>190,241.50</p> | | | | | | Comments: First NCB goods contract |
| G004 | <p>Personal protective gear for neighborhood groups of 9 soums and veterinary service of 3 soums</p> <p>Lot 1: Personal protective gear for neighborhood groups off 9 soums and veterinary service of 3 soums</p> <p>Lot 2: Personal protective gear for neighborhood groups of 9 soums and veterinary service of 3 soums</p> | <p>152,505.00</p> <p>76,252.50</p> <p>76,252.50</p> | 2 | NCB | Post | 1S1E | Q2 / 2018 | <p>Prequalification of Bidders: N</p> <p>Domestic Preference Applicable: N</p> <p>Bidding Document: Goods</p> |
| G005 | Blowers (LEMA, soum administration) | 78,000.00 | 1 | SHOPPING | Post | | Q1 / 2018 | |
| G006 | Construct wells in pasture (3 soums in Gobi-Altai) | 130,037.00 | 1 | NCB | Prior | 1S1E | Q2 / 2018 | <p>Prequalification of Bidders: N</p> <p>Domestic Preference Applicable: N</p> <p>Bidding Document: Small Works</p> <p>Comments: First NCB civil works contract. 1 contract for a well drilling firm to drill wells in Gobi-Altai</p> |

| | | | | | | | | |
|------|--|---|---|----------|-------|--|-----------|--|
| G007 | Irrigation for grass in Sharga soum Gobi-Altai Lot 1: Irrigation for grass (Sharga soum in Gobi-Altai) Lot 2: Irrigation for grass (Sharga soum in Gobi-Altai) | 17,700.00 8,850.00 8,850.00 | 2 | CPP | Post | | Q2 / 2018 | |
| G008 | Irrigation for growing vegetables in Sharga soum in Gobi-Altai | 17,700.00 | 1 | CPP | Post | | Q1 / 2018 | |
| G009 | Barometers (3 soums in Gobi-Altai) | 15,000.00 | 1 | SHOPPING | Post | | Q1 / 2018 | |
| G010 | Siren systems for 12 soums | 23,000.00 | 1 | SHOPPING | Post | | Q1 / 2018 | |
| G011 | Equipment for communication network creator (LEMA, soum) | 95,000.00 | 1 | SHOPPING | Post | | Q2 / 2018 | |
| G012 | Water tanks for fire fighting (12 soums) | 23,500.00 | 1 | SHOPPING | Post | | Q1 / 2018 | |
| G013 | Equip border patrol to assist in responding to forest fires (2 soums in Khuvsgul) | 25,500.00 | 1 | SHOPPING | Post | | Q3 / 2018 | |
| G014 | Vehicles for PIU including motorcycles | 85,440.00 | 1 | SHOPPING | Post | | Q1 / 2017 | |
| G015 | Computers for PIU | 35,900.00 | 1 | SHOPPING | Post | | Q1 / 2017 | |
| G016 | Office furniture and equipment | 34,200.00 | 1 | SHOPPING | Post | | Q1 / 2017 | |
| G017 | Improving GIS remote sensing capacity equipment (server computer, optic cables) (LEMA) | 26,000.00 | 1 | SHOPPING | Post | | Q2 / 2018 | |
| G018 | Equipment and personal protective gear | 99,500.00 | 1 | SHOPPING | Prior | | Q1 / 2018 | |

| | | | | | | | | |
|------|-------------------------------------|-----------|---|----------|-------|--|-----------|--|
| | (LEMA, 12 soum) | | | | | | | |
| G019 | Equipment proposed by scoping study | 76,111.00 | 1 | SHOPPING | Prior | | Q3 / 2018 | |

| Consulting Services | | | | | | | | |
|---------------------|---|-----------------|---------------------|--------------------|---------------------|-----------------------------------|------------------|---|
| Package Number | General Description | Estimated Value | Number of Contracts | Recruitment Method | Review (Prior/Post) | Advertisement Date (quarter/year) | Type of Proposal | Comments |
| C003 | Project coordinator (national) | 71,800.00 | 1 | ICS | Prior | Q4 / 2016 | | Assignment: National Expertise: Project coordinator |
| C004 | Finance specialist (national) | 53,850.00 | 1 | ICS | Prior | Q4 / 2016 | | Assignment: National Expertise: Finance specialist |
| C005 | Procurement Specialist (national) | 30,000.00 | 1 | ICS | Prior | Q4 / 2016 | | Assignment: National Expertise: Procurement Specialist |
| C006 | Administrator (national) | 37,290.00 | 1 | ICS | Prior | Q4 / 2016 | | Assignment: National Expertise: Administrator |
| C007-C018 | Soum Field Officers (national) – 12 contracts | 150,000.00 | 12 | ICS | Prior | Q4 / 2016 | | Assignment: National Expertise: Soum Field Officers |
| C019 | DRM Specialist (national) | 59,325.00 | 1 | ICS | Prior | Q4 / 2016 | | Assignment: National Expertise: DRM Specialist |
| C020 | Social and Gender Specialist | 16,400.00 | 1 | ICS | Prior | Q4 / 2016 | | Assignment: National Expertise: Social and Gender Specialist |
| C021 | M&E Specialist (national) | 12,400.00 | 1 | ICS | Prior | Q4 / 2016 | | Assignment: National |

| | | | | | | | | |
|------|--|-----------|---|-----|-------|-----------|--|---|
| | | | | | | | | Expertise: M&E Specialist |
| C022 | Hydrological geophysical survey | 7,500.00 | 1 | ICS | Prior | Q1 / 2018 | | Assignment: National Expertise: Hydrology |
| C02A | Scoping study for early warning systems for national disaster | 44,000.00 | 1 | ICS | Prior | Q1 / 2018 | | Assignment: International Expertise: Early warning system |
| C02B | Scoping study for early warning systems for national disaster | 6,000.00 | 1 | ICS | Prior | Q1 / 2018 | | Assignment: National Expertise: Early warning system |

B. Indicative List of Packages Required Under the Project

The following table provides an indicative list of goods, works and consulting services contracts over the life of the project, other than those mentioned in previous sections (i.e., those expected beyond the current period).

| Goods and Works | | | | | | | |
|-----------------|---------------------|------------------------------|-------------------------------|--------------------|---------------------|-------------------|----------|
| Package Number | General Description | Estimated Value (cumulative) | Estimated Number of Contracts | Procurement Method | Review (Prior/Post) | Bidding Procedure | Comments |
| None | | | | | | | |

| Consulting Services | | | | | | | |
|---------------------|---------------------|-----------------|---------------------|--------------------|---------------------|------------------|----------|
| Package Number | General Description | Estimated Value | Number of Contracts | Recruitment Method | Review (Prior/Post) | Type of Proposal | Comments |
| None | | | | | | | |

C. National Competitive Bidding

A. Regulation and Reference Documents

1. The procedures to be followed for national competitive bidding shall be those set forth in the Public Procurement Law of Mongolia of 1 December 2005, effective 1 February 2006, as amended in February 2007; July 2009; and February, June and December 2011 (hereinafter referred to as PPLM), with the clarifications and modifications described in the following paragraphs required for compliance with the provisions of the ADB Procurement Guidelines.

B. Procurement Procedures

1. Eligibility [Recommended standard provision]

2. The eligibility of bidders shall be as defined under section I of the Procurement Guidelines; accordingly, no bidder or potential bidder should be declared ineligible for reasons other than those provided in section I of the Guidelines, **as amended from time to time**.

3. Government-owned enterprises in Mongolia shall be eligible for projects only if they can establish that they: (i) are legally and financially autonomous; (ii) operate under the principles of commercial law; and (iii) are not dependent agencies of the Borrower, Beneficiary, Recipient Executing Agency and/or the Implementing Agency.

2. Participation of Foreign Bidders

4. International bidders from eligible countries of ADB shall be allowed to participate in local procurement and may not be denied participation due to nationality.

3. Preferences

5. No domestic preference shall be given for domestic bidders and for domestically manufactured goods.

4. Prequalification and Registration

6. Prequalification is discouraged for procurement contracts using NCB. When used, particularly for works contracts, an individual prequalification exercise is acceptable for each contract as is the use of a registration system (or approved standing list) of contractors based on criteria such as experience, financial capacity, and technical capacity. Foreign bidders from eligible countries must, however, be allowed to register and to bid without unreasonable cost or additional requirements.

5. Rejection of All Bids and Rebidding

7. All bids shall not be rejected or new bids invited without ADB's prior written concurrence.

8. No bid shall be rejected merely on the basis of a comparison with the estimated cost or budget ceiling without ADB's prior written concurrence (with specific reference to Article 30 of the PPLM).

C. Bidding Documents

6. Use of Bidding Documents

9. National Standard Bidding Documents Goods and Works that have been approved for procurement in ADB-financed projects shall be used.

7. Language

10. Bidding documents may be prepared in other languages, but a copy of the bidding documents must be made available in English and submitted to ADB for review.

8. Bid Validity

11. Bidders shall be requested to extend the validity of their bids only under exceptional circumstances and the Executing or Implementing Agency, as the case may be, shall communicate such request for extension to all

bidders before the date of expiry of their bids. When the procurement is subject to ADB's prior review, the Executing or Implementing Agency, as the case may be, shall obtain in a timely manner the prior written concurrence of ADB for the extension of the bid validity period.

9. Bid Evaluation

12. Evaluation and qualification criteria, and submission requirements, to be used in each bidding activity shall be clearly specified in the bidding documents. The evaluation of bids shall be done in strict adherence to the criteria specified in the bidding documents.

13. Negotiations with bidders shall not be undertaken before award of contract, except as provided in Paragraph 2.63 of ADB's Procurement Guidelines A bidder shall not be required, as a condition for award, to undertake obligations not specified in the bidding documents or otherwise to modify its bid as originally submitted.

14. At the same time that notification on award of contract is given to the successful bidder, the results of the bid evaluation shall be posted on a well-known freely accessible website (namely Mongolia's Ministry of Finance e-procurement website: www.e-procurement.mn) identifying the bid and lot numbers and providing information on the: (i) name of each bidder that submitted a bid; (ii) bid prices as read out at bid opening; (iii) names of bidders whose bids were rejected and the reasons for their rejection; and (iv) name of the winning bidder, and the price it offered, as well as the duration and summary scope of the contract awarded. The Executing Agency or Implementing Agency, as the case may be, shall respond in writing to unsuccessful bidders who seek explanations on the grounds on which their bids were not selected.

10. ADB Policy Clauses

15. A provision shall be included in all NCB works and goods contracts financed by ADB requiring suppliers and contractors to permit ADB to inspect their accounts and records and other documents relating to the bid submission and the performance of the contract, and to have them audited by auditors appointed by ADB.

16. A provision shall be included in all bidding documents for NCB works and goods contracts financed by ADB stating that the Borrower shall reject a proposal for award if it determines that the bidder recommended for award has, directly or through an agent, engaged in corrupt, fraudulent, collusive, coercive or obstructive practices in competing for the contract in question.

17. A provision shall be included in all bidding documents for NCB works and goods contracts financed by ADB stating that ADB will declare a firm or individual ineligible, either indefinitely or for a stated period, to be awarded a contract financed by ADB, if it at any time determines that the firm or individual has, directly or through an agent, engaged in corrupt, fraudulent, collusive, coercive or obstructive practices or any integrity violation in competing for, or in executing, ADB-financed contract.